## Prefatory Note

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THE DOMESTIC NONFINANCIAL ECONOMY

## Capacity utilization

Capacity utilization in manufacturing, mining, and utilities remained unchanged at 80.8 percent in July for the fourth consecutive month. The indexes for both manufacturing and mining have been virtually flat in recent months, while the index for utilities has declined. Capacity utilization among materials producers also was unchanged in July.

## Housing construction

Total private housing starts fell 2 percent in July to a 1.65 million unit annual rate, owing to an 8 percent decline in multifamily starts. This component of the total tends to show large month-to-month variation. In the single-family sector, starts edged up 1 percent to 1.05 million units (SAAR). Single-family construction has not yet shown any clear response to the declines in mortgage interest rates during the spring and early summer. Issuance of building permits for residential construction edged down 1 percent in July. Revised CBO projections
"The Economic and Budget Outlook: An Update" was released by the Congressional Budget Office (CBO) on August 15. The report updates the CBO's economic assumptions and presents budget projections, based on the new assumptions, under baseline (FY1985) policies and under policies adopted by Congress in the first FY1986 budget resolution. Economic assumptions are summarized at the top of the table. The most significant differences between the current and previous (February) CBO economic assumptions are:
about 1 percent slower real GNP growth for 1985 and about 1
percent lower Treasury bill rates over the entire projection period.
The updated CBO baseline budget projection is shown in the middle panel of the table. It assumes that entitlements and revenues will increase in line with the formulas and tax rates specified in current law. Nondefense discretionary program estimates assume that the real level of spending provided in 1985 appropriations bills will be maintained in the future. And defense spending projections are based on the policy in the FY1985 congressional budget resolution, adopted in September 1984. The baseline deficit estimates are a bit below CBO's February estimates primarily because of the lower interest rates assumed for this projection.

The CBO projection of the deficit outlook under policy adopted by Congress on August 1 in the first budget resolution for FY1986 is presented in the lower panel. These estimates assume that FY1986 appropriations

CAPACITY UTILIZATION IN INDUSTRY (Percent of capacity, seasonally adjusted)

|  | 1978-80 | 1982 | 1967-84 | 1984 |  | 1985 |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | High | Low | Avg. | High | May | June | July |
| Total industry | 86.9 | 69.5 | 81.7 | 82.0 | 80.8 | 80.8 | 80.8 |
| Manufacturing | 86.5 | 68.0 | 80.7 | 81.8 | 80.4 | 80.4 | 80.4 |
| Durable | 86.3 | 63.7 | 78.8 | 80.4 | 78.5 | 78.4 | 78.4 |
| Nondurable | 87.0 | 74.4 | 83.5 | 84.4 | 83.3 | 83.4 | 83.5 |
| Mining | 95.2 | 76.9 | 88.0 | 86.4 | 82.4 | 82.5 | 82.6 |
| Utilities | 88.5 | 78.0 | 88.1 | 85:6 | 84.7 | 83.9 | 83.0 |
| Industrial materials | 89.1 | 68.4 | 82.7 | 83.1 | 80.2 | 80.3 | 80.3 |
| Metal materials | 93.6 | 45.7 | 78.9 | 70.6 | 66.4 | 69.1 | 70.0 |
| Paper materials | 97.3 | 79.9 | 91.3 | 97.2 | 89.6 | 89.9 | n.a. |
| Chemical materials | 87.9 | 63.3 | 80.9 | 79.1 | 79.2 | 78.8 | n.a. |

Note: All rates calculated from the recently revised ( $1977=100$ ) output and capacity indexes.

PRIVATE HOUSING CONSTRUCTION
(Thousands of units, SAAR)

|  | 1985 |  |  |  |  | Percent change in July from |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  |  |  |  |  |  | Previous Month | $\begin{gathered} \text { Year } \\ \text { Earlier } \end{gathered}$ |
| Starts | 1795 | 1769 | 1681 | 1694 | 1654 | -2.4 | -4.4 |
| 1-family | 1121 | 1076 | 1039 | 1034 | 1045 | 1.1 | 4.9 |
| 2 - or more-family | 674 | 693 | 642 | 660 | 609 | -7.7 | -17.0 |
| Permits issued | 1667 | 1731 | 1778 | 1712 | 1696 | -. 9 | 6.6 |
| 1-family | 941 | 947 | 933 | 961 | 969 | . 8 | 12.2 |
| 2- or more-family | 726 | 784 | 845 | 751 | 727 | -3.2 | 0 |
| Mobile home shipments | 277 | 281 | 287 | 270 | n.a. | n.a. | n.a. |

1. Revised.
2. Preliminary.
n.a. Not available.

## CONGRESSIONAL BUDGET OFFICE ECONOMIC ASSUMPTIONS

(Calendar year, percent)

|  | 1985 | 1986 | 1987 | 1988 | 1989 | 1990 |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
| Nominal GNP (yr/yr) | 6.6 | 8.0 | 7.9 | 7.9 | 7.8 | 7.9 |
| Real GNP (yr/yr) | 2.6 | 3.6 | 3.4 | 3.5 | 3.5 | 3.5 |
| CPI-U (yr/yr) <br> Civilian unemployment rate <br> $\quad$ (CY ave.) | 3.7 | 4.5 | 4.4 | 4.2 | 4.2 | 4.2 |
| Three-month Treasury bill <br> $\quad$ rate (CY ave.) | 7.2 | 7.0 | 6.8 | 6.6 | 6.5 | 6.3 |

CONGRESSIONAL BUDGET OFFICE BASELINE BUDGET ESTIMATES ${ }^{1}$ (Fiscal years, billions of dollars)

|  | 1985 | 1986 | 1987 | 1988 | 1989 | 1990 |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: |
| Revenues | 737 | 787 | 853 | 931 | 1002 | 1083 |
| Outlays | $\frac{946}{210}$ | $\frac{1000}{212}$ | $\frac{1082}{229}$ | $\frac{1174}{243}$ | $\frac{1266}{264}$ | $\frac{1368}{285}$ |

1. Estimates are shown or a total budget basis, which includes the outlays of of f-budget entities.

CONGRESSIONAL BUDGET OFFICE BUDGET ESTIMATES WITH POLICIES OF THE FY1986 BUDGET RESOLUTION 1
(Fiscal years, billions of dollars)

|  | 1985 | 1986 | 1987 | 1988 | 1989 | $1990^{2}$ |
| :--- | ---: | :--- | ---: | ---: | ---: | ---: | ---: |
| Reverues | 737 | 790 | 858 | 939 | 1013 | 1094 |
| Outlays |  |  |  |  |  |  |
| Deficit |  |  |  |  |  |  |
| Memo: Budget Resolution <br> deficit | $\frac{946}{210}$ | $\frac{965}{175}$ | $\frac{1021}{163}$ | $\frac{1082}{143}$ | $\frac{1145}{132}$ | $\frac{1214}{120}$ |

1. Estimates are shown on a total budget basis, which includes the outlays of off-budget entities.
2. CBO extrapolations.
(Based on seasonally adjusted data unless otherwise noted) ${ }^{1}$

|  | $\begin{gathered} 1983: Q^{4} \\ \text { to } \\ 1984: Q 4 \end{gathered}$ | 1985 |  |  |  |  | $\begin{aligned} & \text { Growth from } \\ & \text { Q4 } 1984 \text { to } \\ & \text { July } 19859 \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | ----- Percentage change at annual rates ----- |  |  |  |  |  |  |
| 1. M1 | 5.2 | 10.6 | 10.2 | 13.8 | 19.8 | 9.1 | $11.4(13.5)^{2}$ |
| 2. M2 | 7.7 | 12.0 | 5.3 | 8.6 | 13.7 | 8.6 | 9.2 |
| 3. M3 | 10.4 | 10.7 | 5.2 | 7.7 | 10.7 | 4.2 | 7.8 |
|  |  |  |  |  |  |  | Levels in billions of dollars July 1985P |
| Selected components |  |  |  |  |  |  |  |
| 4. Currency | 7.2 | 6.3 | 6.7 | 10.4 | 10.3 | 7.3 | 165.5 |
| 5. Demand deposits | 1.1 | 7.0 | 8.6 | 15.7 | 23.0 | 0.9 | 260.9 |
| 6. Other checkable deposits | 10.5 | 21.1 | 16.1 | 15.5 | 22.9 | 24.7 | 163.6 |
| 7. M2 minus M1 ${ }^{3}$ | 8.6 | 12.5 | 3.7 | 6.9 | 11.9 | 8.4 | 1894.5 |
| 8. Overnight RPs and Eurodollars, NSA ${ }^{4}$ | 7.3 | 64.7 | -29.9 | 93.4 | -20.7 | -11.5 | 62.0 |
| 9. General purpose and broker/dealer money market mutual fund shares, NSA | 17.0 | 32.7 | -0.7 | -27.2 | 22.3 | 1.4 | 175.6 |
| 10. Commercial banks | 8.1 | 13.6 | 9.3 | 8.4 | 16.8 | 6.7 | 824.6 |
| 11. Savings deposits, SA, plus MMDAs, NSA ${ }^{5}$ | 5.2 | 29.2 | 11.8 | 9.2 | 30.1 | 19.3 | 436.1 |
| 12. Small time deposits | 11.1 | -1.8 | 6.6 | 7.4 | 2.5 | -7.4 | 388.4 |
| 13. Thrift institutions | 7.3 | 7.9 | 6.6 | 8.7 | 7.2 | 4.0 | 844.3 |
| 14. Savings deposits, SA, plus MMDAs, NSA $^{5}$ | -3. 6 | 17.8 | 10.5 | 6.5 | 12.6 | 20.6 | 343.8 |
| 15. Small time deposits | 15.5 | 1.7 | 4.0 | 10.4 | 3.3 | -6.9 | 500.6 |
| 16. M 3 minus $\mathrm{M} \mathbf{2}^{6}$ | 22.1 | 5.5 | 4.9 | 4.4 | -1.0 | -13.1 | 623.8 |
| 17. Large time deposits | 26.0 | 9.1 | 6.3 | 2.5 | -11.5 | -11.0 | 420.3 |
| 18. At commercial banks, net ${ }^{7}$ | 16.0 | 2.6 | 8.4 | -4.0 | -19.0 | -7.6 | 266.1 |
| 19. At thrift institutions | 48.8 | 21.0 | 2.6 | 13.2 | 2.3 | -16.9 | 154.2 |
| 20. Institution-only moneg market mutual fund shares, NSA | 33.6 | 31.2 | 7.7 | 78.5 | 68.0 | -41.1 | 64.8 |
| 21. Term RPs, NSA | 45.6 | -19.5 | 16.8 | -51.7 | -29.7 | -39.3 | 64.9 |
| 22. Term Eurodollars, NSA | -8. 3 | 2.4 | -11.7 | 4.5 | -34.1 | -33.6 | 76.4 |

-- Average monthly change in billions of dollars --
MEMORANDA:


COMMERCIAL BANK CREDIT AND SHORT- AND INTERMEDTATE-TERM BUSINESS CREDIT (Percentage changes at annual rates, based on seasonally adfusted data) ${ }^{1}$

n.a.--not available.
p-preliminary

1. Average of Wednesdays for domestically chartered banks and average of current and preceding ends of months for foreign-related institutions.
2. Loans at foreign branches are loans made to U.S. fins by foreign branches of donestically chartered banks.
3. Average of Wednesdays.
4. Based on average of current and preceding ends of month.
5. Includes acceptances financing U.S. imports, U.S. exports and domestic shipment and storage of goods.

|  | 1982/1983 | 1984 | 1985 |  |  |  | Change from: <br> 1984 FOMC <br> highs July |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | $\begin{gathered} \text { Cyclical } \\ \text { low } \end{gathered}$ | Highs | March <br> highs | June lows | $\begin{aligned} & \text { FOMC } \\ & \text { Ju1y } \end{aligned}$ | Aug. 15 |  |  |
| Short-term rates |  |  |  |  |  |  |  |  |
| Federal funds ${ }^{2}$ | 8.46 | 11.63 | 8. 58 | 7.38 | 7.92 | 7.90 | -3.73 | -. 02 |
| Treasury bills ${ }^{3}$ |  |  |  |  |  |  |  |  |
| 3-morth | 7.08 | 10.67 | 8.80 | 6.66 | 6.94 | 7.19 | -3.48 | . 25 |
| 6-month | 7.62 | 10.77 | 9.13 | 6.81 | 7.04 | 7.36 | -3.41 | . 32 |
| 1-year | 7.73 | 11.13 | 9.25 | 6.98 | 7.14 | 7.52 | -3.61 | . 38 |
| Commercial paper |  |  |  |  |  |  |  |  |
| 1-month | 8.00 | 11.42 | 8.94 | 6.95 | 7.43 | 7.78 | -3.64 | . 35 |
| 3-month | 7.97 | 11.35 | 9.12 | 7.01 | 7.39 | 7.72 | -3.63 | . 33 |
| Large negotiable CDs ${ }^{3}$ |  |  |  |  |  |  |  |  |
| 1-month | 8.08 | 11.52 | 8.89 | 7.09 | 7.46 | 7.80 | -3.72 | . 34 |
| 3-morth | 8.12 | 11.79 | 9.29 | 7.18 | 7.47 | 7.81 | -3.98 | . 34 |
| 6-month | 8.20 | 12.30 | 9.92 | 7.30 | 7.55 | 7.93 | -4.37 | . 38 |
| Eurodollar deposits ${ }^{4}$ |  |  |  |  |  |  |  |  |
| 1-month | 8.68 | 11.89 | 8.89 | 7.45 | 7.66 | 7.88 | -4.01 | . 22 |
| 3-month | 8.71 | 12.20 | 9.58 | 7.50 | 7.74 | 8.06 | -4.14 | . 32 |
| Bank prime rate | 10.50 | 13.00 | 10.50 | 9.50 | 9.50 | 9.50 | -3.50 | -- |
| Treasury bill futures |  |  |  |  |  |  |  |  |
| Sept. 1985 contract |  |  | 9.99 | 6.77 | 6.93 | 7.15 | -- | . 22 |
| Dec. 1985 contract |  |  | 10.30 | 7.12 | 7.24 | 7.47 | -- | . 23 |

Intermediate- and long-term rates


1. One-day quotes except as noted.
2. Averages for two-week reserve maintenance period closest to date shown. Last observation is for the maintenance period ending August 14, 1985.
3. Secondary market.
4. Averages for statement week closest to date shown.
5. One-day quotes for preceding Thursday. 6. One-day quotes for preceding Friday. e--estimated

[^0]:    ${ }^{1}$ In some cases, original copies needed to be photocopied before being scanned into electronic format. All scanned images were deskewed (to remove the effects of printer- and scanner-introduced tilting) and lightly cleaned (to remove dark spots caused by staple holes, hole punches, and other blemishes caused after initial printing).
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