#### Meeting between Federal Reserve Staff and Representatives of the Mortgage Bankers Association (MBA) December 5, 2012

**Participants:** Thomas Boemio, Juan Climent, and Andrew Willis (Federal Reserve)

Keith Dunsmore (Bryan Cave); Michael Fratantoni, George Green, James Gross and Peter Mills (MBA); Shawn Krause (Quicken Loans); Brian Lancaster (RBS); David Motley (Colonial National Mortgage); Scott Reed (Midfirst); and Seth Sprague (SunTrust)

**Summary:** Representatives of the Mortgage Bankers Association met with Federal Reserve staff to present their views regarding the recent proposals by the Federal agencies to revise their regulatory capital framework. Discussion focused on various aspects of the proposals, and centered primarily on the proposed treatments as they relate to residential and commercial real estate as well as securitizations. The views expressed by the association representatives during the meeting were largely reflective of written comments previously submitted by the Mortgage Bankers Association to the Board as well as the attached presentation.





Basel III and the Impact on the American Homebuyer and the Mortgage Market

Why Federal Regulators Must Pull Back on the Basel III Proposal

#### What is Basel and Basel III?





 The Basel Committee for Banking Settlements (BCBS), which meets in Basel Switzerland, is an international organization that has established the Basel Accords to bring about uniformity of capital standards for banks worldwide.

 Basel III is the third significant issuance of guidance from the BCBS.

 Each participating banking system is encouraged to implement the guidance as part of their regulatory system.

#### What You Will Learn about U.S. Version of Basel III





US banking regulators have proposed to implement a version of Basel III that would:

- Adversely impact credit availability to consumers
- Adversely impact pricing to consumers
- Put US banks on an unlevel playing field compared to its international competitors
- Stifle real estate finance when layered-in with other proposed regulations
- Skew the market to higher risk products like unsecured loans

# **Example of a Bank Balance Sheet**





# Bank ABC Balance Sheet as of 9/30/12

	(000's)
Assets:	
Cash	\$ 15,000
Residential mortgages	200,000
Credit card receivables	50,000
Commercial loans	100,000
Mortgage servicing rights	15,000
Other assets	 10,000
Total assets	\$ 390,000
Liabilities and Capital:	
Deposits	\$ 345,000
Other Liabilities	 5,000
Total liabilities	350,000
Capital:	40,000
Total Liabilities and capital	\$ 390,000



What are the key risks faced by a bank?

A. Credit Risk – being repaid for loans

**B.** Interest-Rate Risk – changes in expected returns

C. Liquidity Risk – ensuring sufficient assets to pay debts

**D.** Counterparty Risk – doing business with third parties





The FDIC is a back stop for consumer bank accounts.

But someone else stands in front of the FDIC and loss on a bank:

Capital! The shareholders who hold the capital take a hit before the FDIC insurance fund does.

Risk-based capital is used by regulators to:

- 1. Require more capital for higher risk assets using risk weighting
- 2. Evaluate capital adequacy relative to risk weighted assets



Capital/ Risk-weighted assets

The higher the ratio, the stronger the bank.

# **Hierarchy of Risk Weightings**



# Present Risk-Based Capital Rules Risk Weight Examples

	<u>Risk</u>	
<u>Asset</u>	<u>Weight</u>	Risk Profile
Cash on hand and in Federal Rese	erve 0%	Liquid and no credit risk
FHA and VA loans	0%	Express U.S. Government guarantee
Ginnie Mae MBS	0%	Express U.S. Government guarantee
Fannie Mae and Freddie Mac MBS	S 20%	Implied U.S. Government guarantee
Other residential mortgage loans	50%	Collateralized by real estate
Auto loans	100%	Collateralized by depreciating collateral
Commercial Loans	100%	Can be unsecured or collateralized
Mortgage servicing rights	100%	Senior in cash flow waterfall, marketable, but subject to prepayment risk.
Home Equity Loans	100%	Junior lien on real estate
Unsecured loans to individuals	100%	Loan based on credit history and character of borrower

**Present** 

# **Using Today's Risk-weights**





# Bank ABC Balance Sheet as of 9/30/12

<u>(000's)</u>	Risk Weight	<u>Risk</u>	Weighted
\$ 15,000	0%	\$	-
200,000	50%		100,000
50,000	100%		50,000
100,000	100%		100,000
15,000	100%		15,000
 10,000	100%	-	10,000
\$ 390,000	=	\$	275,000
\$	\$ 15,000 200,000 50,000 100,000 15,000 10,000	\$ 15,000 0% 200,000 50% 50,000 100% 100,000 100% 15,000 100% 10,000 100%	\$ 15,000 0% \$ 200,000 50% 50,000 100% 100,000 100% 15,000 100% 10,000 100%

#### **Liabilities and Capital:**

Deposits	\$ 345,000
Other Liabilities	5,000
Total liabilities	 350,000

**Capital:** 40,000

Total Liabilities and Capital: \$ 390,000

# Well capitalized bank!

NUMERATOR	\$ 40,000
DENOMINATOR	\$ 275,000
	44.550

Risk-based capital ratio 14.55%

# **Proposed U.S. and European Commission Risk-weights**



**European** 



**Present Risk-Based Capital Rules Risk Weight Examples** 

	<u>Present</u>	U.S. Basel III	<b>Commission</b>
	<u>Risk</u>	<b>Proposed Risk</b>	<b>Basel III</b>
<u>Asset</u>	<u>Weight</u>	<u>Weight</u>	<b>Proposal</b>
Cash on hand and in Federal Reserve	0%	0%	0%
FHA and VA loans	0%	0%	0%
Ginnie Mae MBS	0%	0%	0%
Fannie Mae and Freddie Mac MBS	20%	20%	20%
Other residential mortgage loans	50%	35% to 200%	35%
Auto loans	100%	100%	75%
Commercial Loans (small business)	100%	100%	75%
Mortgage servicing rights	100%	250%	250%
Home Equity Loans	100%	100% to 200%	100%
Unsecured loans to individuals	100%	100%	75%

## **Observations on Proposed Risk Weights**





 The US version of Basel III appears to be diverging from standards in Europe – targeting specifically the real estate finance industry and products.

 Improper risk weighting will skew the marketplace by incentivizing irrational decisions concerning assets and liabilities. This could lead to a preference toward unsecured consumer and business loans versus well-secured residential mortgage loans.

# Same Bank, New Rules





# Bank ABC Balance Sheet as of 9/30/12

	(000's)	Deduction from Equity	After Deductions
Assets:			
Cash	\$ 15,000		\$ 15,000
Residential mortgages Credit card receivables	200,000 50,000		200,000 50,000
Commercial loans	100,000		100,000
Mortgage servicing rights Other assets	15,000 10,000	(11,000)	4,000 10,000
Total assets	\$ 390,000		\$ 379,000
Liabilities and Capital: Deposits Other Liabilities Total liabilities	\$ 345,000 5,000 350,000		
Capital:	40,000	(11,000)	\$ 29,000
Total Liabilities and Capital:	\$ 390,000		
NUMERATOR DENOMINATOR			\$ 29,000 370,000
Risk-based capital ratio			7.84%

The risk-based capital ratio is under 8.0% and so the bank is now under-capitalized!

200,000

50,000 100,000

> 10,000 10,000

370,000

Risk

0%

100% 100%

100% 250%

100%

Weight Risk Weighted

# How Did the Bank Go From Well-capitalized to Under-capitalized?





Why did risk-based capital drop from 14.55% down to 7.84%?

1. Deduction of a portion of MSRs directly from capital.

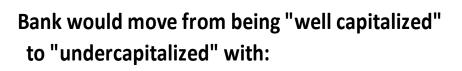
2. Increasing risk weighting of MSRs not deducted from capital.

3. Increasing the risk-weighting of residential mortgage loans:

- a. Beyond the risk-weighting of unsecured consumer loans
- b. Beyond the risk-weighting of unsecured business loans
- c. Far beyond the risk-weighting that the European Union banks will use

#### **Bank Examiners at the Door!**





No change in the make-up of the balance sheet

No change in the risk-profile of the bank

This will prompt the chain of regulatory regimes for "Prompt Corrective Action"

## **Likely Bank Reactions**



The bank would likely:

Get out of the mortgage servicing business and lose that important connection with its retail customers

Increase pricing of residential mortgage loans to consumers

**Curtail lending to shrink the balance sheet** 

Each of these could adversely impact service, credit availability or pricing of residential mortgage loans to consumers



Banks generally price loans based upon their use of the scarce resource -- capital

So, if a loan requires 8 percent of capital under the risk-based capital regime, then the loan would be assumed to be financed:

From deposits	92%
From capital	8%
Total	100%

# **Impact to Customer – Category 1 Mortgage**





Impact on Consumer of Change in Risk-Weighting of Residential Mortgage Loans

**Current capital requirements** 

Mortgage (95 LTV with MI, category 1 loan) \$100

Funded with: At cost of:

Deposits \$96 2% Capital (50% risk weight, 4% capital) \$4 15%

Total cost of funding 2.52%

Proposed Basel III risk weights

Mortgage (95 LTV with MI, category 1 loan) \$100

Funded with: At cost of:

Deposits \$92 2%

Capital (100% risk weight, 8% capital) \$8 15%

Total cost of funding 3.04%

Change in price to consumer 0.52%

**Basel III and the Impact on the American Homebuyer and Mortgage Market** 

# **Impact to Customer – Category 2 Mortgage**





Impact on Consumer of Change in Risk-Weighting of Residential Mortgage Loans

**Current capital requirements** 

Mortgage (95 LIV with MI, category 2 loan)	\$100	
Funded with:		At cost of:
Deposits	\$96	2%
Capital (50% risk weight, 4% capital)	\$4	15%

Total cost of funding 2.52%

Proposed Basel III risk weights

Mortgage (95 LTV with MI, category 2 loan)	\$100	
Funded with:		At cost of:
Deposits	\$84	2%
Capital (200% risk weight, 16% capital)	\$16	15%

Total cost of funding 4.08%

**Change in price to consumer** 

1.56%

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Basel III and the Impact on the American Homebuyer and Mortgage Market



In addition to Basel III, U.S. banks are contending with the added uncertainties of major rulemakings under Dodd-Frank, including QM and QRM, major changes to RESPA and TILA, and proposed national servicing standards.

The layering of Basel III on top of other new or proposed rules will stifle real estate finance.

# Remember the Community Bank?



Making it difficult for small, community banks to compete: Huge cost of creating infrastructure for Basel III

Negative impact of onerous capital rules for real estate finance

Small banks don't have the same level of access to capital markets to bolster capital post Basel III

# **Summary of Impacts**





The US Version of Basel III would:

- 1. Adversely impact credit availability to consumers
- 2. Adversely impact pricing to consumers
- 3. Put US banks on an unlevel playing field
- 4. Stifle real estate finance when layered in with other proposed rules
- 5. Skew the market to higher risk products like unsecured loans