Appendix 1: Materials used by Mr. Reinhart





Costs associated with a low overnight nominal interest rate



Source: Bank Rate Monitor



Fostering the misimpression that monetary policy has become ineffective.

The Implementation of Monetary Policy

Monetary policy actions are implemented by altering the Federal Reserve System's balance sheet.

Combined balance she	et of the	Federal Reserve Sys	tem
Billions of U.S. dollars, 6/1	1/2003		
ASSETS		LIABILITIES & CAI	PITAL
Treasury securities	652	Currency	693
of which:		Deposits	
Bills	238	of depositories	21
Notes ở bonds	399	of U.S. Treasury	7
Loans to depositories	0.06	Other liabilities	20
Other assets	89	🗢 capital	

Changes in the size of the balance sheet

are reflected directly in the overnight federal funds rate until it is driven to zero

• Changes in the composition of the balance sheet

potentially could influence term premiums

 Both could influence expectations about the expected path of policy.

The Transmission of Monetary Policy

- The principal channel of transmission of monetary policy to spending is through the prices and returns of long-lived assets.
- Those returns depend on the current and expected future path of short-term interest rates as well as risk premiums.
- Some economists argue that the quantity of liquidity has an effect on spending independent of its influence on the current overnight interest rate.

Three forms of monetary impetus

The Committee can provide impetus to the economy at an unchanged current short-term interest rate

By encouraging investors to expect short rates to be lower in the future than they currently anticipate, and

By shifting relative supplies to affect risk premiums.

If the overnight rate is already at zero, the Committee may be able to provide additional impetus to the economy

By oversupplying reserves at the zero funds rate.

Shaping interest rate expectations

How can the Federal Reserve encourage lower interest rate expectations?

Commitment can take two forms

Unconditional commitment

The Committee pledges to hold short-term rates at a low level for \underline{x} period of time.



Conditional commitment

The Committee pledges to hold short-term rates at a low level until y happens.

Caveats

- Words ultimately have to be matched by deeds for the public to believe.
- The Committee may be concerned about its credibility.





Acquiring longer-term securities

could lower risk premiums on Treasury securities, and

may convince investors that the Committee intends to keep interest rates low because lengthening the maturity of the portfolio would impose capital losses in the future should the Committee put policy on a firmer course than currently anticipated.

The Committee could alter the composition of the System Open Market Account

indirectly, by instructing the Desk to tilt its purchases toward longer-term issues (perhaps by targeting a longer average maturity of the System Open Market Account), or

directly, by putting a ceiling on one or more points along the structure of interest rates.

Caveats

- There is little empirical evidence to suggest that relative supplies influence risk premiums.
- Purchases of securities might have to be massive to enforce a ceiling if investors came to doubt that the FOMC would keep interest rates low.

At that point, there would be a risk that the targeted securities would become disconnected from the rest of the yield curve and private rates.

Why should a central bank issuing a fiat currency care about capital gains or losses?

Altering the size of a central bank's balance sheet

- A central bank usually eases monetary policy by expanding the stock of reserves.
- Currently, most central banks calibrate their easing in terms of the price of reserves--i.e., the overnight federal funds rate.
- The Committee could switch its focus from the price of reserves to the quantity of reserves (or the growth of reserves).

to drive the funds rate to zero and possibly provide further monetary stimulus by oversupplying reserves at the zero funds rate.





Oversupplying reserves could affect the economy

- by lowering the returns on the assets purchased to supply those extra reserves,
- by convincing market participants that the overnight interest rate will be kept low, and
- by working through a quantity channel, if it exists.

Caveats

- A long-run association does not provide much guidance about the short-run performance of the economy, implying it would be difficult to calibrate the effects of policy and risks confusing market participants.
- The public has to be convinced that the increase in reserves will stick around, so there still will be a communications challenge.

Some precedents

- ightarrow
 - The Federal Reserve has always appreciated the importance of correctly aligning market expectations.

Exhibit 7

Expected federal funds rate

June 24-25, 2003

Y2K Options sold by the Desk



The Federal Reserve operates in all segments of the Treasury market, and

from 1942 to 1951 enforced a ceiling on the yield curve.



The Federal Reserve targeted nonborrowed reserves from 1979 to 1982.



Issues regarding sequencing

These forms of monetary policy stimulus could be put in place

- Once the overnight rate has already been driven to zero;
- As a way of driving the overnight rate to zero; or
- Before the overnight rate hits zero (and perhaps as a result it need never get there).

Other alternatives

The Federal Reserve could

- lower the primary credit rate and loosen other discount window policies;
- purchase other assets, perhaps including by seeking legislation to expand its authority; or
- coordinate policy with the Treasury.

Four questions

- Are there any alternatives that the Committee particularly favors for additional study?
- Are there any alternatives that should be dropped immediately from consideration?
- How does the Committee assess the costs of very low nominal overnight interest rates, and are they such that an alternative policy should be put in place at a funds rate above zero?
- How should the Committee's assessment of these policy alternatives be conveyed to the public in the months ahead?

Appendix 2: Materials used by Mr. Kos

The F.R. Balance Sheet & Domestic Financial Portfolio

Combined balance sheet of the Federal Reserve System *Billions of U.S. dollars, 6/11/2003*

ASSETS		LIABILITIES & CAP	ITAL
Treasury securities	652	F.R. Notes	659
of which:		Deposits	
Bills	238	of depositories	29
Notes and bonds	399	of U.S. Treasury	6
TIIS	14		
		Reverse RPs	0
RPs	32	in the market	
		Other liabilities	32
Loans to depositories	<1		
		Capital	18
Other Assets	60	•	
		Total Liabilities	
Total Assets	744	& Capital	744

The Domestic Financial Portfolio includes

- Outright Holdings of Treasury Securities (domestic SOMA)
- RPs, and Reverse RPs arranged in the market

Working Assumption

• only operate in assets currently authorized to hold

Size and Composition of SOMA Holdings of Treasury Securities by Remaining Maturity





Excess Reserve Levels and the Federal Funds Rate

- Changes in the target funds rate have had little impact on excess demand
- Deviations from period-average excess demand cause sharp rate swings
 - within a maintenance period, wide daily swings in excess can occur
- The size of the Domestic Financial Portfolio is set exogenously by:
 - excess demand associated with the funds rate target
 - banks' requirements to hold reserve balances
 - autonomous factors (e.g., currency, float)

Alternative Approaches for Conducting Monetary Policy

Change the Composition of the Balance Sheet

- Extend Average Maturity of the domestic SOMA
- Set Ceilings on Treasury Yields
- Use of Derivative Instruments
 - excess reserves stay low and can target a positive funds rate

Expand the Size of the Balance Sheet

- Use reverse RPs or raise requirements with the above alternative methods

- excess reserves remain low in this case
- Do not sterilize the impact of the above approaches on excess reserves
- Quantitative Easing Objective
 - excess rises and short-term rates fall to zero in these cases

Issues Associated with Alternative Approaches

- Operating Objectives
- Instruments and Market Intervention Techniques
- Achieving Policy Objectives
- Exit Strategies
- Co-Ordination with Treasury Debt Management
- Potential for Capital Losses



Extend Average Maturity of the Domestic SOMA

- redeem \$200 billion of bills over six months (≈\$8 bn. per week)
- buy 3- to 10-year coupon issues (equal percentage holdings of each issue)
- this extends average maturity of SOMA from 42 to 64 months
- but eliminates most liquidity in the domestic SOMA

SOMA Holdings



Bills, and Coupons by Years to Maturity



Ceilings on Treasury Yields



Design Issues

- Ceiling structures: step function; smooth function; discrete points, etc.
- Desk Operations: "Hard" versus "Soft" ceilings
- Broader Policy Context
 - the primary mechanism for influencing longer term yields
 - supports commitment to a path of future short-term rates

Use of Derivative Instruments

Types of Instruments

- Sell options and forwards on term RPs with future settlement dates
- Sell put options on Treasury Securities

 \Rightarrow Best structure determined by other specific operating objectives

Impact on Portfolio

- None at time of sale
- potentially huge if exercised
 - unless structured to make a net cash payout

Transmission Channel to Longer Term Rates

- provides symbolic support to other policy goals
- adds "credibility" by exposing the Fed to possible losses
- reduces risk premia

Reverse RPs and Higher Requirements

Reverse RPs and higher requirements are additional tools that:

- blow up the size of the balance sheet
- but can still target a positive funds rate

Expand Level of Reverse RPs

- term operations, regular auction cycle
- financing through primary dealers' balance sheets may be a constraint
- replacing long-term Treasury debt with a short-term nonnegotiable debt
- but it may just recycle Treasury debt

Expand Level of Requirements to Hold Balances

- imposes costs on banks unless pay interest
- or may be ineffective because of sweep programs

Expanding Excess Reserves

Policies that entail an expansion of excess reserves

- also blow up the size of the balance sheet
- and push the funds rate to near-zero

Not Sterilizing Impact of Alternative Approaches

- e.g. extending maturity of portfolio, rate ceilings, use of derivatives
- enhances operational flexibility to pursue other operating objectives

High Excess as an Explicit Objective: Quantitative Easing

- achieved with an orderly purchase of Treasury securities
- could be paired with an objective to extend the maturity of the SOMA

Summary Observations

Achieving Policy Objectives

- through direct impact of SOMA holdings on supply and prices
- through market expectations about future policy rates

Other Issues

- Exit Strategies
 - market expectations can complicate a clean exit
 - length of time before the balance sheet returns to its original state
- Co-Ordination with Treasury Debt Management
 - critical if rely on direct impact of SOMA holdings to affect yields
- Capital Losses
 - potential for realized losses on the F.R. balance sheet
 - potential for private sector losses

Appendix 3: Materials used by Mr. Kos



Implied Rates on Eurodollar Futures Contracts



Option-Adjusted Spreads of U.S. Corporates to 10-Year Treasuries April 1, 2003 - June 23, 2003



Page 1





Jan-01

May-01

Sep-01



Japan January 1, 2003 - June 23, 2003

May-02

Sep-02

Jan-03

May-03

Jan-02



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Appendix 4: Materials used by Mr. Oliner, Ms. Johnson, and Mr. Wilcox

STRICTLY CONFIDENTIAL (FR) CLASS I-FOMC*

Material for

Staff Presentation on the Economic Outlook

June 24, 2003

*Downgraded to Class II upon release of the July 2003 Monetary Policy Report.

GDP Forecast and Recent Indicators

		20	03		2004
	Q1	Q2	Q3	Q4	Q4/Q4
1. Real GDP ¹	1.6	1.5	3.8	4.6	5.3
2. (Jan. GB)	(2.6)	(2.9)	(4.3)	(4.6)	(4.7)
Contributions to real GDP growth ²					
3. Personal consumption expenditures	1.4	1.4	2.7	3.2	3.2
4. Equipment and software	6	.5	.5	.6	1.4
5. Inventories	6	5	5	.0	.8
Memo:					
6. Unemployment rate ³	5.8	6.1	6.2	6.1	5.4
7. (Jan. GB)	<i>(6.2)</i>	(6.2)	(6.2)	(6.1)	(5.4)

1. Percent change. Quarterly figures at annual rates.

2. Percentage points.

3. Percent. 2004 figure is average for Q4.

Private Payroll Employment



Real PCE Goods Excl. Motor Vehicles



New Orders: Purchasing Managers Indexes



Light Vehicle Sales



Key Background Conditions

Recently Enacted Tax Law



- Pull-forward of cuts in marginal tax rates
- Marriage-penalty relief
- Boost in child tax credit

Unanticipated Provisions

- Dividend and capital gains tax cuts
- Increase in partial expensing
- Grants to states







Equity Prices, Wilshire 5000



Exchange Value of the U.S. Dollar



June 24-25, 2003

Chart 3 **Household Financial Conditions**

Personal Bankruptcy Rate*

Mortgage Market Indicators

Basis points

Monthly

250

200

150

100

50

0



Percent of mortgage debt

6

5

4

3

2

1

0

2003

June

Household Delinquency Rates



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Augmented Debt Service Burden*



*Standard series augmented to include rent payments, auto lease payments, property taxes, and homeowners' insurance.



Real House Prices*

-50 Refinancing volume -100 -150 1999 2001 1991 1993 1995 1997 *30-year fixed mortgage rate minus average rate on mortgages in GSE pools.

Coupon gap

Chart 4 **Corporate Financial Conditions**



Debt Service Obligation of Nonfinancial Corporations*



Defined-Benefit Pension Plans Contributions by S&P 500 firms tripled • in 2002, reaching \$45 billion. Funding gap is concentrated among investment-grade firms. Even for these firms, last year's • contributions amounted to only a small part of their cash flow.



Business Investment





Financial Developments



Long-term Interest Rate Differentials*













Effects of U.S. Dollar Depreciation





Taylor Rule Case



U.S. Real GDP Growth Percentage point contribution, AR 0.8 0.6 0.6 0.4 0.2 0.2 2002 2003 0.0

Effects in Foreign Countries

(Contribution in percentage points, AR)

		PCE Inflation				Real GDF	P Growth	
	20	02	2	003	20	02	20	03
	Fixed*	Taylor**	Fixed	Taylor	Fixed	Taylor	Fixed	Taylor
Canada	1	.4	-2.7	.0	3	.0	8	.7
Euro area	9	7	-3.6	-1.6	5	3	-2.8	-1.2
Japan	4	4	3	.0	5	4	3	.0
U.K.	2	2	.3	1	3	3	8	6
Dev. Asia	.7	.6	2.0	.8	2	2	2.7	1.8
Mexico	2.7	.6	5.4	2	2.5	.5	6.4	1
U.K. Dev. Asia Mexico	2 .7 2.7	2 .6 .6	.3 2.0 5.4	1 .8 2	3 2 2.5	3 2 .5	8 2.7 6.4	6 1.8 1

*Exchange rates and short-term interest rates at 2002:Q1 values.

**Taylor Rules govern short-term interest rates. Exchange rates react.

Monetary Policy Stance Abroad





*(Actual GDP - Potential GDP)/Potential GDP.

Actual and Projected Policy Rates







**6-quarter ahead staff forecast for headline inflation.







Policy Rates Implied by Taylor Rules*



 Q2
 Q3
 Q4
 Q1
 Q2
 Q2

 *Weights of 1/2 each on output gap and difference of inflation from 2 percent.

 **6-quarter ahead staff forecast for headline inflation.

Canada

U.S. External Outlook

Real GDP Growth: Industrial Countries Percent, SAAR*

	<u>2002</u> H2	<u>20</u> H1	03 H2	2004
1. Total Foreign**	2.1	0.6	2.6	3.4
2. Indust. countries	1.9	1.0	1.8	2.5
of which:				
3. Euro Area	0.8	0.2	0.7	2.0
4. Japan	2.1	0.2	0.2	1.0
5. Canada	2.2	1.7	2.9	3.2
6. United Kingdom	2.9	0.9	1.8	2.5

*Years are Q4/Q4; half years are Q2/Q4 or Q4/Q2.

**Aggregates weighted by shares of U.S. exports.

Real Exchange Rate Outlook





Real GDP Growth: Developing Countries Percent, SAAR*

	<u>2002</u> H2	<u>20</u> H1	<u>03</u> H2	2004
1. Total Developing**	2.4	-0.0	3.8	4.8
2. Developing Asia of which:	4.4	1.3	4.5	5.7
3. China	7.1	6.2	7.2	8.1
4. Korea	6.1	0.5	5.7	5.4
5. Latin America of which:	0.7	-1.5	3.3	4.4
6. Mexico	1.1	-0.7	2.8	5.0
7. Brazil	3.5	0.9	2.7	3.0

*Years are Q4/Q4; half years are Q2/Q4 or Q4/Q2.

**Aggregates weighted by shares of U.S. exports.

Contribution to U.S. GDP Growth



Financial Flows Billions of dollars, AR

	2002	2003:Q1
1. Official capital, net	91	144
2. Private capital, net	437	307
of which:		
3. For. purch. of U.S. sec.	388	258
4. of which: Equities	55	-13
5. U.S. purch. of for. sec.	16	-103
6. of which: Equities	-18	-133
7. For. D.I. in U.S.	40	103
8. U.S. D.I. abroad	-138	-116

Inflation Outlook*



staff estimates.

Core Non-oil Import Prices



PCE Energy Prices Four-quarter percent change 30 20 10 10 0 -10 -20 1996 1998 2000 2002 2004 -20

PCE Prices



GDP Price Inflation and Related Items (Percent change, Q4/Q4)

	``	5, ,		
	2002	2003	2004	
1. GDP 2. <i>(Jan. GB)</i>	1.3	1.2 (1.2)	1.1 <i>(1.3)</i>	
3. PCE 4. <i>(Jan. GB)</i>	1.8	1.3 <i>(1.3)</i>	.8 (1.2)	
5. Core PCE 6. <i>(Jan. GB)</i>	1.6	1.0 (1.3)	.9 (1.2)	

The Probability of Deflation and Related Events





Estimated Probabilities of Deflation and Related Events (percent)

	2003	2004	2005
Deflation	15	37	41
Hitting the zero bound	0	22	17
Deflation and hitting the zero bound	0	18	14

Note. Calculated using the June Greenbook as baseline.

Average Macroeconomic Performance at Different Average Inflation Rates

	Mea Avera Infla	sured ge CPI ation
	0	2
Standard deviation of the unemployment rate (percentage points)	1.8	1.5
Frequency of deep recessions (number per 100 years)*	5.2	4.6

*"Deep recessions" defined as downturns during which the unemployment rate peaks at or above 7-1/2 percent.

Implications for Monetary Policy

1. Put an additional cushion between zero and the long-run average inflation rate?

Factors pointing to a larger cushion

- Concern about the adverse effects of the zero bound and nominal wage rigidity.
- Underlying volatility of the economy.

Factors pointing to a smaller cushion

- Confidence in the efficacy of non-traditional forms of monetary policy.
- Concern about the efficiency losses associated even with low positive inflation.

2. Move aggressively to head off any incipient deflation?

Arguments for more aggressiveness

- Concern that non-traditional approaches would not be effective.
- Concern about the uncertainty surrounding non-traditional approaches.

Arguments for less aggressiveness

- Concern that markets would interpret an easing as signaling a downbeat assessment of the economy.
- Concern that markets would become unnerved when they saw that you had no more scope for traditional actions.

3. Counteract deflation even if real activity is currently at a satisfactory level?

Arguments for taking action

- Concern about the efficiency cost of deflation.
- Concern that deflation could limit your ability to fight a future downturn.

Arguments for sitting tight

- Belief that the factors giving rise to deflation were temporary.
- Belief that the deflation would be self-correcting.

ECONOMIC PROJECTIONS FOR 2003

	F	ОМС	
	Range	Central Tendency	Staff
	Per	centage change, C	≀4 to Q4
Nominal GDP	3½ to 4¾	3¾ to 4½	4.1
February 2003	(4½ to 5½)	(4¾ to 5)	(4.8)
Real GDP	2¼ to 3	21⁄2 to 23⁄4	2.9
February 2003	(3 to 3¾)	(3¼ to 3½)	(3.6)
PCE Prices	1 to 1¾	1¼ to 1½	1.3
February 2003	(1¼ to 1¾)	(1¼ to1½)	(1.3)
	Av	erage level, Q4, pe	ercent
Unemployment rate	6 to 6¼	6 to 6¼	6.1
February 2003	(5¾ to 6)	(5¾ to 6)	(6.1)

Central tendencies calculated by dropping high and low three from ranges.

ECONOMIC PROJECTIONS FOR 2004

	F	омс	
	Range	Central Tendency	Staff
	Pei	rcentage change, (Q4 to Q4
Nominal GDP	4¾ to 6½	5¼ to 6¼	6.5
Real GDP	3½ to 5¼	3¾ to 4¾	5.3
PCE Prices	³⁄₄ to 2	1 to 1½	.8
	Av	verage level, Q4, p	ercent
Unemployment rate	5½ to 6¼	5½ to 6	5.4

Appendix 5: Materials used by Mr. Reinhart





Implied Distribution of Federal Funds Rate Derived from Option Prices on Eurodollar Futures* Percent



0.25 0.50 0.75 1.00 1.25 1.50 1.75 2.00 2.25 2.50 2.75 3.00 *Estimates from options on eurodollar futures contracts, adjusted to estimate expectations for the federal funds rate, five months hence.



Selected Equity Indexes

Probability of Policy Action Implied by Option Prices on Federal Funds Futures

	May 5 Jun 24 -percent-	
1. Easing	42	99
2. 25 bp	17	45
3. 50 bp	25	54
4. No Change	58	1

Probability the Federal Funds Rate will be at or Below 0.50 Percent in Five Months* Percent



estimate expectations for the federal funds rate.



Selected Ten-year Yields

The Case for Easing 25 Basis Points









Alternative Simulations of the FRB/US Model



The Case for Easing 50 Basis Points



Actual Real Federal Funds Rate and Range of Estimated Equilibrium Real Rates





Private Sector Forecasts

_	2004	
	Q4/Q4 Real GDP	Q4 Unemp. Rate
1. Merrill Lynch (6/6/03)	3.80	6.00
2. Bear Stearns (6/12/03)	4.21	5.60
3. Morgan Stanley (6/19/03)	4.90	5.50
4. JP Morgan Chase (6/17/03)	2.80	6.00
5. Goldman Sachs (6/18/03)	2.00	6.50
6. Memo: Greenbook	5.30	5.40

The Case for Keeping the Funds Rate Unchanged









*Seasonally adjusted. Real values calculated using the GDP deflator. Shading indicates regions declared by the National Bureau of Economic Research as recessions.

Real M2 and Real Bank Credit*

Exhibit 5 The Assessment of Risks

On May 6th, the Committee



A Proposal

- + Return to the practice of voting on the assessment of risks
- Choose among generic formulations of the three sentences
- Allow discretion to the drafters

For Today's Choice

- At a funds rate of 3/4, 1, or even 1-1/4 percent,
 - -- Growth rate risks are balanced
 - -- Inflation risks are to the downside
 - -- Balance to the downside
- Arguably, at a funds rate of 3/4 percent,
 - -- Risks may be seen as balanced

MMS Survey Results

Fraction of Respondents					
	Targe				
	0.75	1.00	Total		
Balance of Risks					
Downside	0.29	0.42	0.71		
Neutral	0.21	0.08	0.29		
Total	0.50	0.50	1.00		