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Monetary regime switches and unstable objectives*

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Abstract

Monetary policy objectives and targets are not necessarily stable over time. The regime switching literature has typically analyzed and interpreted changes in policymakers' behavior through simple interest rate rules. This paper analyzes policy regime switches explicitly modeling policymakers' behavior and objectives. We show how current monetary policy is affected and should optimally respond to alternative regimes. We also show that changes in the parameters of simple rules do not necessarily correspond to changes in policymakers' preferences. In fact, capturing and interpreting regime changes in preferences through interest rate rules can lead to misleading results.

JEL *classification*: E32, E42, E52

Keywords: Monetary Policy, Regime Switches, Unstable Objectives.

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1 Introduction

The analysis of policy regime switches has been central to several economic problems. The debate on the existence and sources of the great moderation is a clear example.¹ Regime switches have also been examined in the context of rational expectations determinacy (e.g. Davig and Leeper (2007), Farmer et al. (2009)) and DSGE estimation (e.g. Owyang and Ramey (2004), Davig and Doh (2008), Bianchi (2010)). Building on relatively standard New Keynesian models, this literature has typically modeled policymakers' behavior with time varying or Markov-switching simple instrument rules.

The extensive use of simple rules in both theoretical and empirical studies is justified by several reasons: their simplicity and potential for practical use, their fairly good performance when compared to the optimal policy, and their robustness across several model specifications.² However, simple rules are reduced form representations of policymakers' behavior, and cannot be used to identify the structural sources of behavioral changes. Reduced form representations limit the differentiation between factors the central bank can and can not control. This limitation is relevant at the time of distinguishing between monetary regimes, and assessing the central bank's performance (e.g. "good policy" vs. "good luck").

In a rational expectations equilibrium – given the forward looking nature of economic agents and decisions – the possibility of future regime switches affects the economy immediately. Therefore, this possibility should also be internalized by the central bank, which can react with an appropriately chosen policy.³ In other words, following the Lucas (1976) critique, policymakers' behavior is not invariant to the presence of alternative regimes. For these reasons, we study the effects of regime switches when the central bank behavior is determined through an endogenous decision process.

¹See for instance Cogley and Sargent (2002), Stock and Watson (2002), Sims and Zha (2006), Canova and Gambetti (2009) and the literature reviewed therein.

²Dennis (2004, 2006) are two exceptions considering that monetary policy is set optimally in the estimation exercise.

³For a recent paper on the importance of the policymaker's expectations see Carboni and Ellison (2009).

A natural source of policy regime switches is a change in policymakers' preferences, in terms of the relative weight assigned to different objectives and the desired targets. Objectives and targets can change over time due to a variety of reasons. Policy objectives may change with appointments of governors and central bank staff, who may have different views from their predecessors. Also, even among academic economists there is scope for different opinions and evolving theories on the benefits of output vs. inflation stabilization, and what is, in practice, the exact output level that should be targeted.⁴

We first consider two regimes differing in the relative weight assigned to inflation stabilization. The optimal policy response shows that policymakers try to counteract the effects generated by alternative regimes. The possibility of a future dovish regime induces the hawkish regime to increase the inflation response to cost-push shocks, through an accommodation effect. At the same time, the hawkish regime tries to anchor inflation expectations by promising to be even more hawkish in the future. The immediate effect is a sharper output contraction, which is the opposite of what the dovish regime is aiming for. We also examine the optimal policy response when regime changes are delayed or regard other targets.

Characterizing policy through an endogenous process enables us to examine whether the switches in simple interest rate rules identified in the data are likely to stem from changes in policymaker's preferences. Imposing a structure on the policymakers' decision process amounts to imposing restrictions on the possible switches in the resulting policies.

We find that changes in simple rules parameters cannot be interpreted solely as changes in policymakers' preferences. Intuitively, changes in policymaker's preferences imply a movement along the policy frontier, where reducing the volatility of one variable implies increasing the volatility of another variable. Instead, switches in simple interest rate rules often imply movements of the frontier itself. In addition, using simple rules to capture changes in policymakers' objectives can lead to misleading results: the presence of regime switches can be wrongly rejected and in-

⁴While there is some agreement that the output target should be the output level with flexible prices, there is much less agreement on how to measure such concept and which shocks affect it. The inflation target itself is also subject to debate, see for instance Blanchard et al. (2010).

determinacy can be wrongly detected. Altogether, our findings restrict the possible interpretations of what are the deep sources of the existing estimates of changes in policymakers' behavior and the associated normative implications.

Our paper is partially related to the literature on political economy and monetary policy (see e.g. Alesina et al. (1997)), but our goal is not to provide a partisan analysis of monetary policy. In fact, we shed light on the difficulty of the partisan empirical literature to match timely and systematically certain parties with effective changes in monetary policy – in our model a future dovish regime implies an increase in inflation even if the current regime remains hawkish.⁵ Our model is also related to the literature on robust control (e.g Hansen and Sargent (2007)) and optimal monetary policy with noisy indicators (e.g. Aoki (2003)). However, our analysis focuses on the effects of evolving objectives, and assumes the structural relationships describing the economy and the exogenous shocks to be known and common knowledge.

The paper is organized as follows. Section 2 introduces the model. Section 3 presents the results on optimal policy. Section 4 analyzes the relationship with simple rules, and section 5 concludes. The appendix contains additional derivations.

2 The model

We base our analysis on a simple monetary model. Inflation dynamics are described by a New Keynesian Phillips curve (NKPC). As it is well known, the NKPC is a reduced form approximation of the relationship between inflation and output in an economy with monopolistic competition and staggered price setting

$$\pi_t = \kappa y_t + \beta E_t \pi_{t+1} + u_t, \tag{1}$$

⁵Theoretical models in this literature did not contemplate this possibility. On the empirical side, Alesina et al. (1997) point out several empirical successes of political cycle models, whereas Faust and Irons (1999) conclude that partisan effects in US macroeconomic data are fragile, and that there is little evidence that the partisan effects on the economy operate through changes in monetary policy.

where π_t denotes price inflation and y_t measures the output-gap, i.e. the difference between current output and the output level that would prevail under flexible prices.⁶ The term u_t constitutes an exogenous cost-push shock, introducing a trade-off between inflation and output stabilization and following the process $u_t = \rho_u u_{t-1} + e_t^u$, with $e_t^u \sim N(0, \sigma_{e^u})$ being an i.i.d. disturbance.

As it is standard in the optimal monetary policy literature, we assume that the central bank controls inflation and the output-gap directly. The monetary policy authority minimizes a weighted average of deviations of inflation and output-gap from their respective targets

$$U_t = \frac{1}{2} [\pi_t^2 + w(y_t - \tilde{y})^2]. \quad (2)$$

The parameter w measures the relative importance of output stabilization. The inflation target is normalized to zero, while $\tilde{y} \geq 0$ represents the (exogenously given) output-gap target. The target \tilde{y} can be interpreted as the difference between the efficient level of output and the output that would prevail under flexible prices.

We model changes in the objective function in a straightforward way that allows for analytical solutions. In any period, current objectives can persist or change with probability q and $1 - q$, respectively. We consider the objectives of the central bank to be either *dovish* (d) or *hawkish* (h). The term dovish regime refers to a case where the output-gap target or the relative weight to output stabilization are higher than in a hawkish regime, that is $\tilde{y}^d > \tilde{y}^h$ or $w^d > w^h$.⁷

We assume that the central bank can only make credible commitments about future policy while objectives remain unchanged. If objectives do change, a new policy will be set, and previous commitments will be disregarded. This assumption can be justified on the grounds that if objectives change, the central bank will adopt

⁶The theoretical framework underlying such relationship is described in Yun (1996), Woodford (2003) and Galí (2008). This specification of the NKPC holds in a neighborhood of a zero inflation steady state. Throughout our analysis, we abstract from the changes that may derive from having a different steady state level of inflation.

⁷It is also plausible that different views coexist in central bank boards, in which case the current regime would correspond to the one holding decision power at a certain point in time. Orphanides (2006) states that “members of the FOMC hold diverse views, and consequently the views of the chairman do not necessarily reflect the consensus of the Committee”. The appointment of a new Board member could therefore introduce a regime change.

the best possible policy to fulfill its new objectives, and thus will disregard the plans made when priorities were different. Details on this type of policy formulation are available in Roberds (1987), Schaumburg and Tambalotti (2007), and Debortoli and Nunes (2010a).

In this context, it can be shown that under regime i policy plans solve the following problem:

$$\begin{aligned}
 V^{ii}(u_0) &= \max_{\{\pi_t, y_t\}_{t=0}^{\infty}} E_0 \sum_{t=0}^{\infty} (\beta q)^t \left\{ -\frac{1}{2} \left[\pi_t^2 + w^i (y_t - \tilde{y}^i)^2 \right] + \beta(1-q)V^{ij}(u_t) \right\} \quad (3) \\
 \text{s.t.} \quad \pi_t &= \kappa y_t + \beta q E_t \pi_{t+1} + \beta(1-q)E_t \pi_{t+1}^j + u_t \quad \forall t \\
 u_t &= \rho_u u_{t-1} + \epsilon_t^u \quad \forall t
 \end{aligned}$$

The objective function is given by an infinite sum discounted at the rate βq , summarizing the events in which objectives remain unchanged. Each term in the summation is composed by two parts. The first part, in square brackets, is the period loss function. The second part is the value function V^{ij} , summarizing the utility the central bank obtains if next period objectives change.

The central bank faces a sequence of constraints represented by the NKPC, where in any period t inflation expectations are an average between two terms. The first term, with weight q , is the inflation that would prevail under the current regime (π_{t+1}) and upon which there is commitment. The second term, with weight $(1-q)$, is the inflation that would be implemented under the alternative regime j (π_{t+1}^j), which is taken as given by the current central bank. As stated in the equilibrium definition, such level of inflation is determined by solving a symmetric problem to the one described above.

Definition 1 *A Markov Perfect Equilibrium with objective changes must satisfy the following condition. For any i and $j \neq i$, given the sequence $\{\pi_t^j, y_t^j\}_{t=0}^{\infty}$*

1. The sequence $\{\pi_t^i, y_t^i\}_{t=0}^{\infty}$ is optimal.
2. The value function V^{ij} satisfies equation

$$V^{ij}(u_0) \equiv E_0 \sum_{t=0}^{\infty} (\beta q)^t \left[-\frac{1}{2} \left((\pi_t^j)^2 + w^i (y_t^j)^2 \right) + \beta(1-q)V^{ii}(u_t) \right]$$

3. The sequence $\{\pi_t^j, y_t^j\}_{t=0}^\infty$ is optimal, solving the symmetric problem of regime j .

The first requirement imposes the optimality of the policy functions given $\{\pi_t^j, y_t^j\}_{t=0}^\infty$ and V^{ij} . The second part defines the value function V^{ij} as the continuation value in case the regime changes. The value function V^{ij} takes into account that regime i may become relevant again in the future.⁸ The first two conditions in the definition leave the sequence $\{\pi_t^j, y_t^j\}_{t=0}^\infty$ and the institutional setting of regime j unspecified. The third part of the definition states that regime j solves a symmetric problem. We refer to Markov Perfect Equilibrium because in a reoptimization period – the initial period in which the regime changes – policy only depends on natural state variables.⁹

3 The effects of unstable objectives

3.1 Changes in the relative weight of output

The baseline case for our analysis is one where regimes only differ in the relative weight assigned to output stabilization, and the output-gap target is set to $\tilde{y}^i = \tilde{y}^j = 0$. Arranging the first order conditions of problem (3) yields

$$\pi_t = -\frac{\kappa}{w^i}y_t + \frac{\kappa}{w^i}y_{t-1}, \quad (4)$$

where y_{-1} is equalized to zero. Equation (4) can be interpreted as a targeting rule, as e.g. in Giannoni and Woodford (2010). Since it does not depend on the parameters of alternative regimes, it is robust to the presence unstable objectives.¹⁰

⁸ V^{ij} and V^{ji} are value functions in the presence of disagreement between successive policymakers, therefore unlike Debortoli and Nunes (2010a) one can not use an envelope result. We have also examined the results with a hybrid NKPC, in which case the value function derivative enters the first order conditions.

⁹We are therefore not considering trigger strategies as in Barro and Gordon (1983). When a reoptimization does not occur, policies depend both on the natural state variables and past promises as in Marcet and Marimon (1998).

¹⁰This holds conditionally on being in a certain regime i . When objectives switch to type j , a new plan is made and the term on lagged output is discarded.

Nevertheless, objective instability changes the dynamics of the economy. Combining (1) and (4), the evolution of inflation and output is determined by:

$$\begin{bmatrix} \pi_t \\ y_t \end{bmatrix} = \begin{bmatrix} \frac{w^i}{\kappa} (1 - \psi_y^i) & \psi_u^i \\ \psi_y^i & -\frac{\kappa}{w^i} \psi_u^i \end{bmatrix} \begin{bmatrix} y_{t-1} \\ u_t \end{bmatrix}, \quad (5)$$

with $\psi_y^i \equiv \frac{1}{\gamma^i}$, $\psi_u^i \equiv \frac{1+\beta(1-q)\psi_u^j \rho_u}{\gamma^i - \beta q \rho_u}$, and the term

$$\gamma^i \equiv \frac{1}{2} \left[1 + \frac{\kappa^2}{w^i} + \beta q + \sqrt{\left(1 + \frac{\kappa^2}{w^i} + \beta q\right)^2 - 4\beta q} \right] > 1 \quad (6)$$

is increasing in q and decreasing in w^i . The persistence of output ψ_y^i is not affected by the parameters of the alternative regime. Instead, the inflation response to cost-push shocks ψ_u^i depends on ψ_u^j . The more likely is the regime switch (the lower is q) and the more persistent are the cost-push shocks, the stronger are the spillovers between alternative regimes.¹¹ The difference in the initial response then propagates over time through the state variable y_{t-1} .

As a benchmark for our analysis, we first analyze the standard case with full-commitment and stable objectives (of type i).¹² In that case, and denoting the corresponding variables with an upper bar, the dynamics are described by equation (5), where the relevant parameters are given by $\bar{\psi}_u^i \equiv \frac{1}{\bar{\gamma}^i - \beta \rho_u}$, $\bar{\psi}_y^i \equiv \frac{1}{\bar{\gamma}^i}$, and $\bar{\gamma}^i$ is the value taken by equation (6) when $q = 1$.

With unstable objectives ($0 \leq q < 1$ and $w^i \neq w^j$), and assuming regime j solves a symmetric problem, it can be easily shown that ψ_u^i is given by

$$\psi_u^i = \Gamma^i \left(\frac{\bar{\gamma}^i - \beta \rho_u}{\gamma^i - \beta \rho_u} \right) \bar{\psi}_u^i, \quad (7)$$

where $\Gamma^i \equiv \frac{(\gamma^i - \beta q \rho_u)(\gamma^j - \beta q \rho_u) - \beta \rho_u(1-q)(1+\gamma^j - \gamma^i)}{(\gamma^i - \beta q \rho_u)(\gamma^j - \beta q \rho_u) - \beta \rho_u(1-q)} > 0$. In equation (7), the term in parenthesis is always bigger than one, since $\bar{\gamma}^i > \gamma^i$.¹³ Instead, it holds that $\Gamma^i > 1$ if and only if $\gamma^j > \gamma^i$ (or equivalently $w^i < w^j$).

¹¹Zampolli (2006) analyzes exchange rate regime switches and optimal policy in a model with backward looking expectations where these type of interactions are not present. In our forward-looking model such spillovers would be absent only in the very particular case of i.i.d. cost-push shocks and no endogenous state variables. Section 3.2 considers an alternative type of objective instability that turns out to be similar to a unit root in the cost-push shock process.

¹²See for instance the examples in Woodford (2003, ch. 4) and Galí (2008, ch. 5).

¹³This follows from the definition of $\bar{\gamma}^i$ together with the fact that γ^i is increasing in q .

For a hawkish regime with $w^h < w^d$, being $\Gamma^h > 1$, equation (7) univocally implies $\psi_u^h > \bar{\psi}_u^h$. This means that instability of objectives forces the hawkish regime into a stronger inflation hike and a sharper output contraction in response to a positive cost-push shock, relative to the stable objectives counterpart. In other words, the hawkish regime faces a worse contemporaneous trade-off caused by the possibility of a future change to a dovish regime.

The results for a dovish regime are less clear cut, since in that case $\Gamma^d < 1$. The relation between ψ_u^d and $\bar{\psi}_u^d$ depends on the exact parameterization. If the hawkish regime assigns a sufficiently low weight to output (i.e. w^h is close to 0), objective instability may improve the trade-off faced by the dovish regime. This feature differentiates the effects of unstable objectives from those of limited commitment and stable objectives, as in Schaumburg and Tambalotti (2007). Indeed, limited commitment *per se* always worsens the trade-off in the cost-push shock response.

Dynamic Response

After the initial inflation surge in response to a positive cost-push shock, inflation is reduced in subsequent periods. The possibility of regime switches impacts expectations and consequently the optimal speed at which inflation is reduced. As shown in appendix A-1.1 the (absolute) inflation change, in comparison with the stable objective case is given by

$$|E_0\pi_1 - \pi_0| - |E_0\bar{\pi}_1 - \bar{\pi}_0| = \left[\left(2 - \frac{1}{\gamma} - \rho_u\right)\Gamma \frac{\bar{\gamma} - \beta\rho_u}{\gamma - \beta\rho_u} - \left(2 - \frac{1}{\bar{\gamma}} - \rho_u\right) \right] \bar{\psi}_u^i u_0, \quad (8)$$

where, for convenience, the i superscripts have been suppressed since all coefficients refer to the same regime. For a hawkish regime, being $\Gamma > 1$, a sufficient condition for (8) to be positive is

$$\rho_u < \frac{2\bar{\gamma}\gamma - \bar{\gamma} - \gamma}{\bar{\gamma}\gamma - \beta} \quad (9)$$

Under standard calibrations of the relative weight of output stabilization (w) the latter condition is satisfied even in the limiting case with $\rho_u = 1$.¹⁴ This means

¹⁴Section A-1.1 in the appendix explores more extreme calibrations. As long as the hawkish regime weights inflation more than output ($w < 1$), it suffices that $\rho_u < .95$, a value well above available estimates.

that the hawkish regime reduces inflation more rapidly under unstable objectives.¹⁵ The intuition for this result is the following. The possibility that the dovish regime takes place next period increases inflation expectations. Besides the optimal impact response described in equation (7), the hawkish regime promises to reduce inflation faster in the next period. This promise anchors inflation expectations, dampening the negative impact on current variables. The promise to lower inflation at a faster speed is based on a time-inconsistent promise, and constitutes a clear example of how an optimizing central bank equates the distortions across time and states of nature.

To provide a quantitative illustration of our results, we adopt a quarterly calibration that is summarized in Table (1). The structural parameters β , κ and σ follow the calibration of Galí (2008). We set w^h according to the utility-based welfare criterion implied by those parameters. The value assigned to $w^d = .5$ implies that the dovish regime assigns to output stabilization half of the weight assigned to price stabilization. The persistence of policy objectives is measured by the parameter $q = .9$, which is in the range of recent estimates of Markov-switching New Keynesian models.¹⁶ The autocorrelation of the cost-push shock is set to $\rho_u = .2$. There is no widespread consensus on the value of ρ_u . Values found in the literature range from the i.i.d. case considered in Rabanal and Rubio-Ramirez (2005) to 0.96 found in Ireland (2004). As discussed earlier, the choice of a low degree of persistence reduces the spillovers between policymakers. Finally, the standard deviation of the cost-push shock is set to .2% in line with Adam and Billi (2006), Davig and Doh (2008) and Bianchi (2010) in similar small-scale New Keynesian models.¹⁷

Second moments and welfare are reported in Table (2). The upper and lower panels are conditional on the hawkish and dovish regime, respectively. Moving

¹⁵Using a similar argument as above, the sign of (8) depends on the parametrization and cannot be univocally determined for the dovish regime.

¹⁶See e.g. Davig and Doh (2008) and Bianchi (2010). Results are amplified when considering more frequent switches or a central bank with a dual mandate ($w^d = 1$).

¹⁷The available estimates of medium and large scale DSGE models (e.g. Smets and Wouters (2003)) with multiple sources of fluctuations are not directly comparable with our reduced form shocks. The chosen values for the standard deviations of the shocks are only relevant for the Monte Carlo exercise of section 4 where we also consider alternative calibrations.

Table 1: Calibration

Parameter	Value	Description
<i>Structural</i>		
β	0.99	Discount Factor
κ	0.1275	Slope of Phillips Curve
σ	1.0	Real rate elasticity of output
<i>Policymakers</i>		
w^h	0.0213	Weight on Output-gap Hawkish Regime
w^d	0.5	Weight on Output-gap Dovish Regime
q	.9	Probability of a objectives remaining constant
<i>Shocks</i>		
ρ_u	0.2	Autocorrelation of cost-push shocks
ρ_r	0.9	Autocorrelation of real rate shocks
$\sigma_{\epsilon^u}(\%)$	0.2	Std. dev. cost-push innovation
$\sigma_{\epsilon^r}(\%)$	0.2	Std. dev. real rate innovation

from full-commitment to unstable objectives leads to an increase in the volatility of output and inflation both for the hawkish and the dovish regime.¹⁸ However, when objectives are unstable a switch from a dovish to a hawkish regime implies lower volatility of inflation but higher volatility of output.

3.2 Output-gap target instability

In this section we consider two regimes that have different output-gap targets. This difference in targets can obviously be the consequence of disparate views on what kind of distortions and events should be accounted for by the central bank,

¹⁸This result is due in part to a loss in credibility, as can be seen in the table comparing the volatilities with full and limited commitment. However, unstable objectives in comparison with limited commitment increase the volatilities for the hawk but reduce them for the dove. Accordingly, the hawk induces a positive welfare externality, whereas the dove introduces a negative externality with respect to the limited commitment case.

Table 2: Second Moments and Welfare

	Full Com.	Loose Com.	Unstable Objectives
<i>Hawkish</i>			
Output	3.395	3.540	3.579
Inflation	0.519	0.535	0.540
Av. Period Loss	0.536	0.575	0.588
<i>Dovish</i>			
Output	0.558	0.656	0.649
Inflation	1.028	1.072	1.061
Av. Period Loss	1.265	1.424	1.393

Note: The table reports the standard deviations of our variables (in relative terms of the std. dev. of the cost-push shock), as well as the implied welfare loss, conditional on being under the hawkish regime (upper panel) or the dovish regime (lower panel).

as has been quite evident in the recent crisis.¹⁹ In addition, another likely source of disagreement on the output-gap target lies in the measurement of the output level prevailing if prices would be flexible. Even if a consensus would exist that the output-gap target should be zero, as long as the flexible price output level is not perfectly observed and is subject to mismeasurement, substantial disagreement on the operative output-gap target can emerge. This issue is not a mere theoretical curiosity and is actually quite likely to occur in practice. Orphanides (2001, 2002) and several related papers showed that structural breaks in productivity can be hard to detect and do lead to dramatic different concepts regarding the output-gap target and the conduct of monetary policy. Chari et al. (2009) also discuss that the interpretation of shocks is not always straightforward which can lead to different

¹⁹It is not clear that central banks have the credibility to disregard distortions that impair significantly economic activity. The Federal Reserve and ECB actions in the 2008-2010 crisis constitute examples where such issues are at the very least debatable.

views on the flexible price output level.²⁰

We consider the dovish and hawkish regime to be characterized as $\tilde{y}^d > \tilde{y}^h \geq 0$ and $w^d = w^h$. For brevity of exposition we do not consider the cost-push shock since such analysis was already carried previously. The dynamics are characterized by the system

$$\begin{bmatrix} \pi_t^i \\ y_t^i - \tilde{y}^i \end{bmatrix} = \begin{bmatrix} \frac{w}{\kappa} (1 - \psi_y) & \frac{1}{\gamma - \beta} \\ \psi_y & -\frac{\kappa}{w} \frac{1}{\gamma - \beta} \end{bmatrix} \begin{bmatrix} y_{t-1}^i - \tilde{y}^i \\ \left((1 - \Phi) \kappa \tilde{y}^i + \Phi \kappa \frac{\tilde{y}^j + \Phi \tilde{y}^i}{(1 + \Phi)} \right) \end{bmatrix}, \quad (10)$$

where $\Phi \equiv \frac{\beta - \beta q}{\gamma - \beta q} < 1$ and $\frac{\partial \Phi}{\partial q} < 0$.²¹ The dynamics coincides with those described in section 3.1, for the particular case of cost-push shocks with a unitary root ($\rho_u = 1$). The coefficient on the lagged output-gap to target difference ($y_{t-1} - \tilde{y}$) remains unchanged. In addition, the coefficient $\frac{1}{\gamma - \beta}$ is equivalent to ψ_u^i , as given by equation (7), after imposing $\gamma^i = \gamma^j$ holding in the present case, and setting $\rho_u = 1$. That coefficient now multiplies a constant term which is increasing on the output-gap targets of both regimes. Under the plausible assumption of positive output-gap targets, that term is always positive.

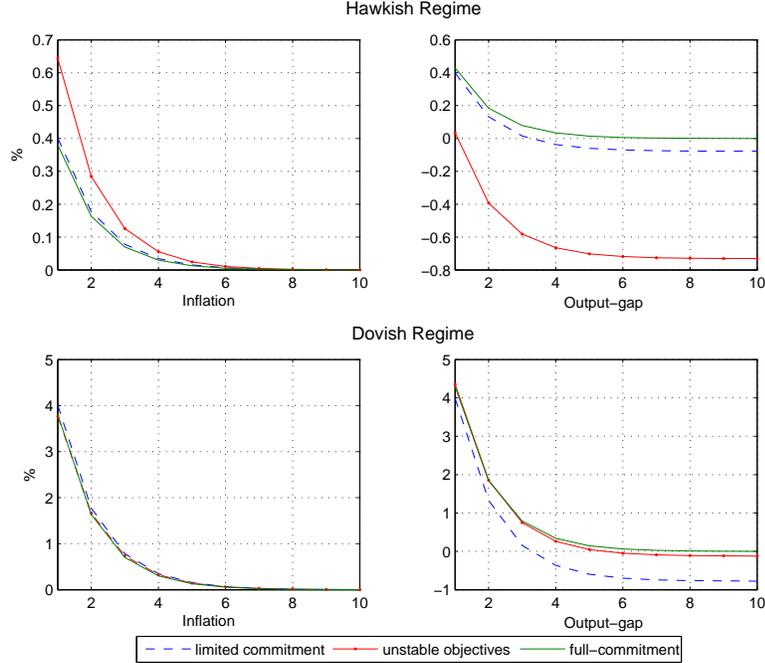
Hence, as illustrated in Figure (1), the possibility of a dovish regime induces the hawk to increase inflation and reduce output on impact, and then reduce inflation faster in case objectives remain hawkish. For the dovish regime the effects of unstable objectives counteract the effects of limited commitment. For instance, limited commitment makes the output-gap to be lower. However, when objectives are unstable (and commitment is also limited) the presence of the hawk improves the response for the dovish regime.

These considerations show that our results of section 3.1 do not depend on the presence of cost-push shocks, since changes in output-gap targets affect the equations

²⁰ Policymakers themselves seem to be aware of such issues; answering a question on "the so-called 'natural rate' of unemployment" Alan Greenspan on June 22, 1994 said "[w]hile the idea of a national 'threshold' at which short-term inflation rises or falls is statistically appealing, it is very difficult in practice to arrive at useful estimates that would identify such a natural rate." (see Greenspan (1994)). For a discussion see Ball and Mankiw (2002) and for recent attempts to estimate the efficient level of output see for example Gali et al. (2007) and Justiniano and Primiceri (2008).

²¹ The system is initialized at $y_{-1} = \tilde{y}^i$.

Figure 1: Output-gap target instability



Note: The upper and lower panel plot the impulse response functions for the hawkish and dovish regime, respectively. The values reported are percentages and inflation is annualized.

in a similar way. In this regard, this model can be seen as endogenously incorporating shocks that create a wedge between inflation and the output-gap.²² However, there are three important differences between the effects we identify and the traditional cost-push shocks. First, the reduction in output and increase in inflation occurs in response to the anticipation of future dovish objectives, and not in response to a current change in objectives or a current shock.²³ Second, the anticipation

²²Since the micro-foundations of cost-push shocks are not well understood, we regard this result as a contribution in itself. Cost-push shocks have been modeled, for example, as exogenous variations in price and wage markups (see e.g. Woodford (2003) and Galí (2008)).

²³When objectives change and become dovish, both inflation and output expand. Therefore, it is the anticipation and not the realization of the shock that resembles the traditional (positive) cost-push shock. In this respect, our argument is similar to the important distinction between

of objective changes creates permanent effects instead of transitory ones. Third, the magnitude of the shock is endogenous and can be influenced by the monetary authority. Indeed, as long as the Phillips curve is not purely forward looking, the current central bank can set inflation and strategically influence future decisions and distortions.

3.3 Delayed regime changes

It may not be entirely plausible to assume that a regime change can occur in every period. In practice, objectives can only be changed with some delay due to institutional aspects and policy implementation lags. We investigate whether incorporating these features alters or introduces additional interactions among policy regimes. We assume that objectives remain unchanged with certainty for T periods. Only after T periods, current objectives can eventually change. In this setting, the problem of the central bank can be written as:

$$V^i = \max_{\{\pi_t, y_t\}_{t=0}^{\infty}} E_0 \sum_{m=0}^{\infty} (\beta^T q)^m \left[-\frac{1}{2} \sum_{t=0}^{T-1} \beta^t [\pi_{m+t}^2 + w^i (y_{m+t} - \tilde{y}^i)^2] + \beta^T (1-q) V^{ij} \right] \quad (11)$$

$$s.t. \quad \pi_{mT+t} = \kappa y_{mT+t} + \beta E_{mT+t}(\pi_{mT+t+1}) \quad t = 0, 1, \dots, T-2 \quad (12)$$

$$\pi_{mT+t} = \kappa y_{mT+t} + (1-q)\beta E_{mT+t}(\pi_{mT+t+1}^j) + q\beta E_{mT+t}(\pi_{mT+t+1}^i) \quad t = T-1 \quad (13)$$

$$\forall m = 0, \dots, \infty$$

where m indexes the sequence of regimes each lasting for T periods. In order to solve problem (11), we first write its recursive formulation. To do so we apply the technique of Marcet and Marimon (1998) and write the problem as a saddle point functional equation that generalizes the usual Bellman equation. The proof of that result requires considering each tenure as one fictional big period, and then applying the results of Debortoli and Nunes (2010a) to address the probabilistic switch at the end of each tenure. Proposition (1) in the appendix proves this result in detail. As stated in Proposition (2) in the appendix, the solution can be characterized as

current shocks and news about future shocks (see e.g. Beaudry and Portier (2006)).

tenure invariant functions of the Lagrange multipliers associated with constraints (12) and (13).²⁴

Figure (2) plots the optimal policy functions with unstable objectives (continuous line). The upper and lower panel correspond to the hawkish and dovish regime with output-gap targets of 0.01 and 0.1, respectively.²⁵ Each regime implements the policy functions shown in each period until the regime is changed. We calibrate the model such that regimes can only change with probability $q = 0.5$ every $T = 4$ periods (signaled with continuous vertical lines). For comparison, Figure (2) also plots the policy functions that occur in a limited commitment setting without regime changes (dashed line).

The hawkish regime implements a low inflation level immediately after knowing that the dovish regime has dissipated and objectives will not change in the following four periods (periods 5, 9, 13 in the graph).²⁶ Differently from the model where regime changes can occur in every period, the strengths of the accommodation and anchoring effects are not constant over time. These two effects explain why the hawk starts with low inflation and then increases it.

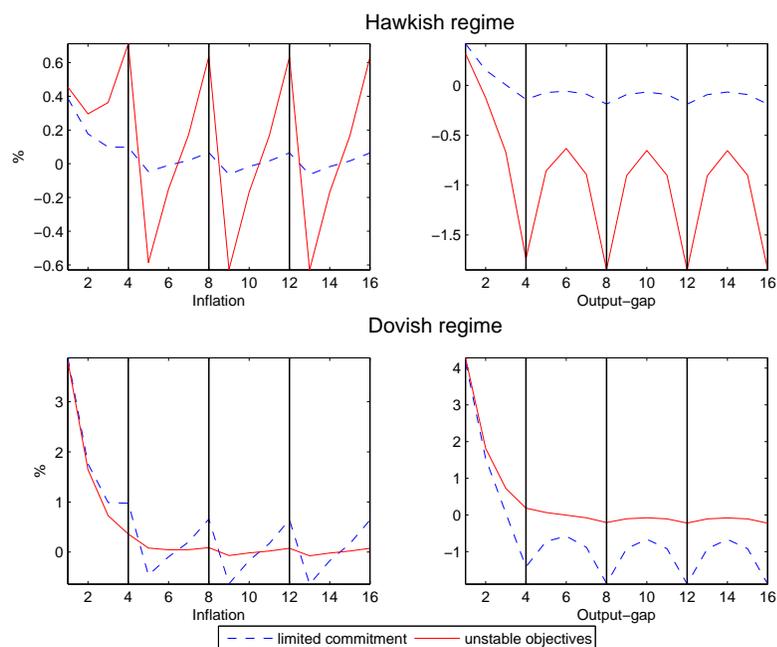
This model puts in evidence the interactions between the two regimes and the potential difficulties in identifying them through simple processes – it is difficult to distinguish whether the accommodation effect is making a hawk to increase inflation, or if in fact the regime already became dovish. Our findings are qualitatively robust to two alternative specifications. First, we have solved the model with a hybrid Phillips curve. Second, we assumed that objectives may change but the central bank never reoptimizes and, therefore, makes state contingent promises regarding

²⁴We are not claiming that the policy functions are time-invariant, as they change in different periods within a tenure. In order to solve our problem we have to find the policy functions satisfying the equilibrium conditions (T policy functions per regime). As shown in equation (13), the policies of each regime interact and therefore we have to solve a fixed point problem in such policy functions. In addition, the implied value functions V^{ij} and V^{ji} also enter the problem and need to be solved for endogenously. We also have to take into account the possibility of default on past promises, an event that occurs whenever there is a change in objectives.

²⁵Schaumburg and Tambalotti (2007) also consider an output-gap target of 0.1.

²⁶The first period of the hawkish regime (period 1) is fundamentally different from any initial period after being reconfirmed (periods 5, 9, 13 in the graph). Periods 5, 9, and 13 are characterized by low inflation that was promised in the previous period. Past promises are not binding in period 1 because each regime reoptimizes.

Figure 2: Delayed Regime Changes



Note: This figure refers to the model where objectives can not change immediately. The upper two panels plot the policy functions (inflation and output-gap) of a hawkish regime, and the lower two panels refer to a dovish regime. Changes in objectives can only occur every four periods - periods marked with continuous vertical lines. The case with objective changes and limited commitment is plotted with a continuous line. The case of no objective changes and limited commitment is plotted with a dashed line. In all panels the horizontal axis refers to the number of periods elapsed after the last regime change or reoptimization. Values are in percentages and inflation is annualized. The policy functions are truncated at period 16 in the figure but not in the solution method.

the objectives.²⁷

4 Unstable objectives and switches in interest-rate rules

The most common approach followed in the monetary policy literature is to model regime switches as exogenous changes in the parameters of an interest rate rule. Some empirical studies support the view that interest rate rule parameters have changed over time.²⁸ Such changes are typically interpreted as a signal of switches between “good” and “bad” policies.

The goal of this section is to understand if there is a relationship between changes in the parameters of an interest rate rule (the common approach in the literature) and the changes in policy preferences modeled in the previous sections. We proceed in two different directions. First, we compare some qualitative implications of the two approaches. Second, we perform a Monte Carlo experiment, where we check if changes in policy objectives would be detected by estimating an interest rate rule with Markov-switching coefficients.

4.1 Qualitative effects on volatilities

Consider the interest rate rule

$$ir_t = \rho + \phi_\pi \pi_t + \phi_y y_t, \quad (14)$$

where the parameters ϕ_π and ϕ_y measure the response of the interest rate to changes in inflation and output-gap, respectively.²⁹ In order to show how this policy rule affects the behavior of inflation and output, we need to supplement the NKPC (1)

²⁷The corresponding derivations are omitted for brevity and available in the working paper version Debortoli and Nunes (2010b).

²⁸For instance Clarida et al. (2000) and Lubik and Schorfheide (2004) find regime switches whereas Sims and Zha (2006) do not.

²⁹We have explored numerically that the results obtained are robust to many alternative interest rate rules displaying forward and backward looking terms in inflation, output-gap and interest rate.

with an IS equation describing the demand-side of the economy

$$y_t = E_t y_{t+1} - \frac{1}{\sigma} (ir_t - E_t \pi_{t+1} - r_t^n), \quad (15)$$

where the term r_t^n represents a real interest rate shock, which may result either from demand or supply shocks, and is assumed to follow an AR(1) process $r_t^n = \rho_r r_{t-1}^n + e_t^r$. The calibration of the real rate shock follows standard values described in Table (1). For simplicity and without loss of generality, we assume the innovation to the real rate shock, e_t^r , and the innovation to the cost-push shock, e_t^u , to be uncorrelated.³⁰

The solution of the three-equation system (1), (14) and (15) is given by

$$\begin{bmatrix} \pi_t \\ y_t \end{bmatrix} = \begin{bmatrix} (\sigma(1 - \rho_u) + \phi_y)\Lambda_u & \kappa\Lambda_r \\ -(\phi_\pi - \rho_u)\Lambda_u & (1 - \beta\rho_r)\Lambda_r \end{bmatrix} \begin{bmatrix} u_t \\ r_t^n \end{bmatrix} \equiv H \begin{bmatrix} u_t \\ r_t^n \end{bmatrix}, \quad (16)$$

where $\Lambda_u \equiv \frac{1}{(1 - \beta\rho_u)[\sigma(1 - \rho_u) + \phi_y] + \kappa(\phi_\pi - \rho_u)}$ and $\Lambda_r \equiv \frac{1}{(1 - \beta\rho_r)[\sigma(1 - \rho_r) + \phi_y] + \kappa(\phi_\pi - \rho_r)}$.

As opposed to optimal policy, here inflation and output also respond to the real rate shock r_t^n . The intensity of the response to r_t^n depends on the magnitude of ϕ_π and ϕ_y through the parameter Λ_r . In particular, since $\frac{\partial \Lambda_r}{\partial \phi_\pi} < 0$ and $\frac{\partial \Lambda_r}{\partial \phi_y} < 0$, an increase in the policy parameters ϕ_π or ϕ_y lead to a simultaneous reduction in the volatility of both inflation and output, conditional on the shock r_t^n . Unconditional volatilities may follow a similar pattern, as long as the volatility of the real rate shocks is sufficiently higher than the volatility of cost-push shocks, as it seems more plausible from an empirical viewpoint.³¹ The appendix shows that a change in the policy parameters ϕ_π and ϕ_y drive the volatilities of inflation and output-gap in the same direction, as long as

$$\frac{\sigma_r^2}{\sigma_u^2} > \max \left(\frac{\Lambda_u H_{11}}{\Lambda_r H_{12}} \frac{1 - (1 - \beta\rho_u)H_{11}}{(1 - \beta\rho_r)H_{12}}, \frac{\Lambda_u H_{21}}{\Lambda_r H_{22}} \frac{1 + \kappa H_{21}}{\kappa H_{22}} \right). \quad (17)$$

This inequality is easily satisfied. According to our calibration, for the above condition to be violated the volatility of the innovations to cost-push shocks should be more than 10 times than that of real shocks.

³⁰This assumption greatly simplifies our algebra without affecting qualitatively the results. A non-zero correlation between r_t^n and u_t arises when the flexible price equilibrium is not attainable. For example, in a model with sticky prices and sticky wages the term u_t would be an endogenous variable, which is a linear function of the shock r_t^n .

³¹See for instance Rabanal and Rubio-Ramirez (2005) and Adam and Billi (2006).

We can then conclude that changes in simple rule parameters cannot always be interpreted as changes in policy objectives. Changes in simple rules may drive the volatility of output-gap and inflation in the same direction, while changes in policy objectives always drive those volatilities in opposite directions. This result is more general and applies to a broader set of models and policy rules. Intuitively, when the central bank behaves optimally, it stabilizes different objectives according to certain weights. A change in those weights is restricted to be a movement along a policy frontier. Such restrictions are not necessarily satisfied by changes in the parameters of a simple rule.³²

For example, empirical studies have typically found that both the volatility of inflation and output were reduced after the Volcker disinflation period. This constitutes a shift of the policy frontier itself and cannot be interpreted as a reduction in the relative weight assigned to output stabilization. Instead, as shown in Table (2) a movement of the policy frontier can be associated with a change in the probability of regime switching (e.g. moving from the third to the first column), or a change in the perception of the alternative regime objectives. Both the explanations are not related to the preferences of the regime in power nor to factors fully under its control. It is then unclear to what extent changes in simple rule parameters can be interpreted as “good” or “bad” policies for which the current central bank is responsible.

Another implication concerns the central bank vulnerability to objective instability. Using a regime switching model with interest rate rules, Liu et al. (2009) find that “active” regimes are more insulated from the spillovers generated by regime switches. Our findings show that this result does not hold when policymakers’ differ in their relative preference for output stabilization and set policy optimally. If a regime is more insulated in terms of inflation volatility, it would necessarily suffer a higher exposure in terms of output volatility.

³²Our analysis focuses mainly on simple interest rate rules because these are usually employed in empirical studies. Giannoni and Woodford (2010) discuss targeting rules implementing the optimal policy with similar form to simple interest rate rules. In some cases, those rules can be invariant to objective instability. However, the targeting rule parameters depend on the preferences. If the implied cross restrictions on the parameters are ignored, similar issues arise.

4.2 Are unstable objectives detected by Markov-switching simple rules?

In this section we examine whether changes in policy objectives could be identified in the data as changes in interest rate rule coefficients. We try to address this issue through a Monte Carlo exercise. We simulate our baseline model of section 3.1 for different realizations of the cost-push shock, the real rate shock, and the regime switching shock. We then use the resulting series to estimate the following (standard) Taylor-type interest rate rule

$$ir_t = \alpha + \phi_{ir}ir_{t-1} + \phi_{\pi}\pi_t + \phi_y y_t + \epsilon_t^{ir}, \quad (18)$$

where ϵ_t^{ir} is an unobservable residual, assumed to be uncorrelated with the regressors.³³ Equation (18) includes a lagged interest rate term because of empirical plausibility and the endogenous persistence in the data generating process. Following Hamilton (1989) and Kim and Nelson (1999), we estimate equation (18) by maximum likelihood allowing for ϕ_{ir} , ϕ_{π} , ϕ_y , and ϵ_t^{ir} to follow a two state Markov-switching process.³⁴

Table (3) shows that, according to the Markov-switching criterion developed by Smith et al. (2006), the two-regime model is preferred to a single regime specification only in 13% of the cases. In addition, the algorithm identifies correctly the regime in place in a certain period only in 60% of the cases, a relatively small improvement over the 50% probability of being right without any information.

The mean estimates seem plausible. The coefficient on the lagged interest rate is in accordance with empirical studies. The coefficients ϕ_{π} and ϕ_y are also plausible for

³³The Monte Carlo exercise uses 1000 histories of 200 periods each, which is comparable to the number of quarters available using the actual data from 1960-2010. The exercise also assumes that the econometrician knows all the parameters except those of the simple rule. Removing that assumption gives less information to the econometrician and may imply that the misspecification problem biases the estimation of the other structural parameters. Examining such bias is interesting but goes beyond the scope of this paper.

³⁴We chose maximum likelihood estimation over Bayesian estimation methods because we need to estimate the model many times. Using Bayesian methods would increase the computation time dramatically and could bias the results of the Monte Carlo experiment by imposing restrictive priors.

the hawk.³⁵ The two regimes differ in an important dimension. While the policy rule followed by the hawkish regime implies a determinate equilibrium (when combined with the other equations of the model), the dovish regime implies an indeterminate one. This result is consistent with many empirical studies arguing that monetary policy became more hawkish leading to equilibrium determinacy. But our results are due to a misinterpretation of the source of regime switches rather than the determinacy characteristics. Indeterminacy is not a feature of the data generating process – both regimes follow an optimal policy delivering a determinate solution.³⁶

The results in Table (3) show the risks associated with estimating simple policy rules to draw conclusions about the underlying objectives of the central bank. The presence of regime switches may be wrongly rejected, the specific regime in power may be hard to identify, and the determinacy properties that each regime would imply may be erroneous.

We performed many alternative exercises to check the robustness of our results, as reported in the last two columns of Table (3). In these exercises we constrained ϕ_{ir} to be constant across regimes, which simplifies the algorithm task to identify switches in the interest rate response to inflation and output-gap. Also, we increased the cost-push volatility to the level of the real rate volatility, which we see as an upper bound. As discussed in section 4.1, such calibration allows the simple interest rate rule to better capture the optimal policy data generating process. The performance of the estimation algorithm improves, but the main conclusions reached with the baseline calibration are still valid.

Finally, we checked the dependence of the results on the presence of a strategic interaction between regimes. To do so, we simulated the model imposing $\rho_u = 0$,

³⁵The estimates in some studies should be changed to $\phi_\pi/(1 - \phi_{ir})$ for direct comparability.

³⁶In the work of Davig and Leeper (2007), considering the dove in isolation would deliver an indeterminate solution, but the presence of the hawk renders the solution determinate. Here the problem is of a different nature. Indeterminacy is detected even though the hawk and the dove always deliver a determinate equilibrium both in isolation and jointly. The calculation of determinacy conditions with regime switches and specially when the dynamic system has lagged variables is not clear and is subject to debate (see Davig and Leeper (2007) and Farmer et al. (2009) among others). Due to this reason, we have calculated the determinacy conditions ignoring the possibility of regime changes.

Table 3: Markov-switching maximum likelihood estimation of a simple interest rate rule

	Baseline		$\sigma_u = \sigma_r$		$\rho_u = 0$	
% MSC(2) < MSC(1)	.13		.36		.43	
% Right Regime	.60		.72		.77	
<i>Means of Parameters estimates</i>						
	Hawk	Dove	Hawk	Dove	Hawk	Dove
ϕ_{ir}	.8577 (.0185)	.8452 (.0319)	.7526 (.0238)		.8417 (.0299)	
ϕ_π	.2270 (.0635)	.1469 (.0792)	.7200 (.1066)	-.1124 (.0547)	2.3285 (.2294)	-.2578 (.1232)
ϕ_y	-.1954 (.0154)	-.1780 (.0288)	-.1525 (.0193)	-.1703 (.0426)	-.0775 (.0428)	-.3482 (.1159)
σ_e^{ir} (%)	.1396 (.040)	.1470 (.049)	.2007 (.1030)	.1980 (.0843)	.1664 (.0686)	.1841 (.0762)
q	.6191 (.0692)	.6525 (.0711)	.7685 (.1097)	.7287 (.0881)	.8413 (.0913)	.8400 (.0795)
Determinacy	Yes	No	Yes	No	Yes	No

Notes: The Markov-switching criterion was computed for the 2-state model (MSC(2)) and the alternative specification with constant parameter across regimes (MSC(1)). The second row displays the average fraction of periods the estimation correctly identifies the regime in power. For each parameter, the table presents the mean estimate over 1000 simulations, each of 200 observations. Standard errors are reported in parenthesis. The convergence to global maxima was checked using alternative initial conditions.

thus shutting down the spillovers between the regimes.³⁷ The performance of the estimation algorithm improves significantly, since it detects the presence of regime switches in 43% of the cases, and the correct regime is identified in 77% of the periods. This result, however, does not undermine the main conclusions obtained above, but rather highlights why explicitly modeling the strategic interactions is important. Strategic interactions between different policy regimes would be present in any economy with endogenous state variables, like private capital or public debt. In those cases, estimating simple policy rules that ignores such interactions may lead to erroneous conclusions about the underlying monetary policy decision process.

5 Conclusions

Regime shifts in macroeconomic relationships in general and central bank behavior in particular have been identified in the data. We study the effects of unstable objectives as a potential source of regime changes, and characterize policy choices in a variety of models and specifications. The central bank is allowed to react to the possibility of future changes, a central feature of modern economics that simple interest rules can not easily capture in a regime shifting framework.

The paper illustrates some perils of using switches in simple rules for positive and normative analyses, and identifies the conditions under which such analyses are less prone to error. We show that changes in simple rules cannot be interpreted solely as changes in policy objectives, but are potentially related to factors not under the central bank's control. Similarly, it may be difficult to detect unstable objectives, the regime in place, and the determinacy conditions through changes in simple rules.

It can be argued that central banks do not behave optimally, and that changes in simple rules reflect the central banks' ability to approach optimal policy. Our intuitions do not require an optimal behavior, but the weaker requirements of the presence of spillovers among alternative regimes and that central banks recognize a trade-off between inflation and output stabilization.

³⁷We are also not allowing for switches on the output-gap target, which would introduce a strategic interaction as shown in section 3.2.

Finally, it is not our claim that unstable objectives are the main source of regime switches. Other factors not considered in the paper may also play a role, like structural factors or the information available to central banks. In this respect, incorporating the monetary decision process into more complete regime switching models would constitute a crucial step towards the identification and the interpretation of the sources of monetary regime switches.

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Appendix

A-1 Changes in the relative weight of output-gap stabilization

Here we consider a particular case of problem (3), where $\tilde{y}^i = \tilde{y}^j = 0$, $w^i \neq w^j$ and $0 < q \leq 1$.³⁸ The first-order conditions of the problem are given by

$$\pi_t = -\lambda_t + \lambda_{t-1} \quad (\text{A-1})$$

$$y_t = \frac{\kappa}{w} \lambda_t \quad (\text{A-2})$$

$$\pi_t = \kappa y_t + \beta q E_t \pi_{t+1} + \beta(1-q) E_t \pi_{t+1}^j + u_t \quad (\text{A-3})$$

where λ_t is the Lagrange multiplier associated with the NKPC and $\lambda_{-1} = 0$.³⁹ Since the model is linear-quadratic, we guess that expected inflation prevailing when objectives change is given by a linear rule

$$E_t \pi_{t+1}^j = \psi_u^j \rho_u u_t,$$

where ψ_u is a coefficient to be determined. Rearranging equations (A-1) - (A-3) the following second-order difference equation is obtained:

$$\left[\beta q L^{-2} - \left(1 + \beta q + \frac{\kappa^2}{w} \right) L^{-1} + 1 \right] \lambda_{t-1} = [1 + \beta(1-q) \psi_u^j \rho_u] u_t, \quad (\text{A-4})$$

whose solution is given by

$$(1 - \gamma_2 L^{-1}) (1 - \gamma L^{-1}) \lambda_{t-1} = [1 + \beta(1-q) \psi_u^j \rho_u] u_t \quad (\text{A-5})$$

where

$$\gamma = \frac{(1 + \beta q + \frac{\kappa^2}{w}) + \sqrt{(1 + \beta q + \frac{\kappa^2}{w})^2 - 4\beta q}}{2} \quad (\text{A-6})$$

$$\gamma_2 = \frac{\left(1 + \beta q + \frac{\kappa^2}{w} \right) - \sqrt{\left(1 + \beta q + \frac{\kappa^2}{w} \right)^2 - 4\beta q}}{2} \quad (\text{A-7})$$

³⁸For notational convenience, we suppress the superscript i , and indicate with the superscript j the variables related to the alternative regime.

³⁹See Marcat and Marimon (1998).

Note that $\gamma\gamma_2 = \beta q$ and $\gamma + \gamma_2 = \left(1 + \beta q + \frac{\kappa^2}{w}\right)$ and $0 < \gamma_2 < 1 < \gamma$.⁴⁰ Moreover,

$$\frac{\partial \gamma}{\partial q} = \frac{\beta}{2} \left(1 + \frac{(\gamma + \gamma_2) - 2}{\gamma - \gamma_2}\right) = \beta \left(\frac{\gamma - 1}{\gamma - \gamma_2}\right) > 0 \quad (\text{A-8})$$

and $\frac{\partial \gamma}{\partial w} < 0$. The unique stable solution to (A-5) is given by the expression

$$\lambda_t = \psi_y \lambda_{t-1} - \psi_u u_t, \quad (\text{A-9})$$

where $\psi_y \equiv \frac{1}{\gamma}$ and $\psi_u \equiv \frac{1 + \beta(1-q)\psi_u^j \rho_u}{\gamma - \beta q \rho_u}$. Combining (A-9) with (A-1), using (A-2) to eliminate the Lagrange multiplier, and imposing the initial condition $\lambda_{-1} = y_{-1} = 0$, equation (5) in the main text is obtained.

In the limiting case where $q = 0$, equations (A-2) and (A-3) remains unaltered, while (A-1) takes the form $\pi_t = -\lambda_t$. Solving for the equilibrium, it holds

$$\lambda_t = -\frac{1 + \beta\psi_u^j \rho_u}{1 + \frac{\kappa^2}{w}} u_t. \quad (\text{A-10})$$

The resulting law of motion is similar to (A-9). Indeed, the coefficient multiplying u_t is the same as ψ_u^i in (A-9) after imposing the condition $q = 0$. However, none of the variables depend on λ_{t-1} (or equivalently on y_{t-1}).

A-1.1 Slope of the impulse response function

Given the above law of motion, it follows that in response to a cost-push shock

$$\begin{aligned} \pi_0 &= \psi_u u_0 \\ E_0 \pi_1 &= -(1 - \psi_y - \rho_u) \psi_u u_0. \end{aligned} \quad (\text{A-11})$$

Following a positive cost-push shock, the (absolute) initial change in inflation is therefore given by:

$$E_0 |\pi_1 - \pi_0| = (2 - \psi_y - \rho_u) \psi_u u_0. \quad (\text{A-12})$$

⁴⁰The solution is always a real number since $\left(1 + \beta q + \frac{\kappa^2}{w}\right)^2 - 4\beta q > (1 + \beta q)^2 - 4\beta q = (1 - \beta q)^2 > 0$.

An identical expression holds for the (standard) full-commitment and stable objectives case, whose corresponding variables are indicated with an upper bar. In comparison with that case, the slope of the impulse response function is then given by

$$\begin{aligned} |E_0\pi_1 - \pi_0| - |E_0\bar{\pi}_1 - \bar{\pi}_0| &= \left[(2 - \psi_y - \rho_u)\psi_u - (2 - \bar{\psi}_y - \rho_u)\bar{\psi}_u \right] u_0 \\ &= \left[\left(2 - \frac{1}{\gamma} - \rho_u\right)\Gamma \frac{\bar{\gamma} - \beta\rho_u}{\gamma - \beta\rho_u} - \left(2 - \frac{1}{\bar{\gamma}} - \rho_u\right) \right] \bar{\psi}_u^i u_0, \end{aligned}$$

which coincides with (8), and where the second equality is obtained using equation (7) and the definition of ψ_y and $\bar{\psi}_y$. For that expression to be positive, and setting $\Gamma = 1$ – the lowest possible value taken by that parameter for a hawkish regime – it must be that

$$\left(2 - \frac{1}{\gamma} - \rho_u\right)(\bar{\gamma} - \beta\rho_u) > \left(2 - \frac{1}{\bar{\gamma}} - \rho_u\right)(\gamma - \beta\rho_u),$$

or equivalently,

$$\begin{aligned} (\bar{\gamma} - \gamma) [2\bar{\gamma}\gamma - \bar{\gamma} - \gamma - \rho_u(\bar{\gamma}\gamma - \beta)] &> 0 \\ \Rightarrow \rho_u &< \frac{2\bar{\gamma}\gamma - \bar{\gamma} - \gamma}{\bar{\gamma}\gamma - \beta} \end{aligned} \tag{A-13}$$

The right hand side of (A-13) only depends on the parameters β , q and on the ratio $\frac{\kappa^2}{w}$. Fixing κ and β to the values described in Table (1), Figure (A-1) shows that condition (A-13) is always satisfied as long as $w < 1$ and $\rho_u < .95$ – a value well above the available estimates.

A-2 Unstable output-gap targets

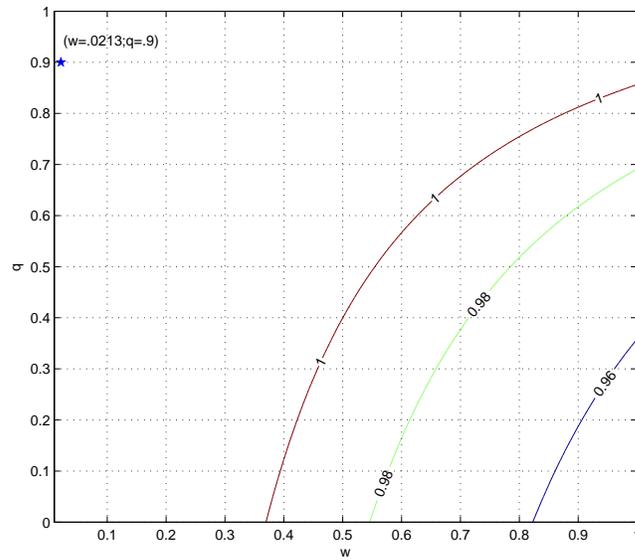
Consider that $\tilde{y}^j > \tilde{y}^i$, $w^j = w^i$, and for simplicity that the cost push-shock is not present then the FOCs of regime i are:

$$\pi_t = -\lambda_t + \lambda_{t-1} \tag{A-14}$$

$$(y_t - \tilde{y}) = \frac{\kappa}{w}\lambda_t \tag{A-15}$$

$$\pi_t = \kappa y_t + \beta q \pi_{t+1} + \beta(1 - q)\pi_0^j \tag{A-16}$$

Figure A-1



Note: For any value of ρ_u , the regions above the corresponding contour line indicate the values of w and q satisfying condition (A-13). The dot on the top-left corner indicates our baseline calibration for those parameters. The parameters κ and β are set to the values described in Table (1).

Substituting (A-14) and (A-15) into (A-16), and solving the resulting second-order difference equation, the following expression is obtained

$$\lambda_t = \frac{1}{\gamma} \lambda_{t-1} - \frac{1}{\gamma - \beta q} (\kappa \tilde{y} + \beta (1 - q) \pi_0^j). \quad (\text{A-17})$$

where γ is defined as in equation (A-6). For convenience, define $\Phi \equiv \frac{\beta(1-q)}{\gamma - \beta q} < 1$, and notice that $\frac{\partial \Phi}{\partial q} < 0$. Assuming regime j is solving a symmetric problem, equations (A-17) and (A-14), together with the initial condition $\lambda_{-1} = 0$ implies

$$\pi_0^j = \frac{\Phi}{(1 - \Phi)} \frac{\kappa}{\beta(1 - q)} \frac{\tilde{y}^j + \Phi \tilde{y}}{(1 + \Phi)}. \quad (\text{A-18})$$

Substituting the last expression into (A-17), and using the fact that $(1 - \Phi)(\gamma - \beta q) = \gamma - \beta$ the law of motion of the Lagrange multiplier is given by

$$\lambda_t = \frac{1}{\gamma} \lambda_{t-1} - \frac{1}{\gamma - \beta} \left((1 - \Phi) \kappa \tilde{y} + \Phi \kappa \frac{\tilde{y}^j + \Phi \tilde{y}}{(1 + \Phi)} \right). \quad (\text{A-19})$$

Substituting this expression into (A-14) and (A-15), and imposing the initial condition $\lambda_{-1} = 0$ (or equivalently $y_{-1} = \tilde{y}$), the law of motion in equation (10) in the text is obtained. Notice that in the law of motion of the endogenous variables π_t and $(y_t - \tilde{y})$ the coefficients coincide with the case of the previous section in the limiting case where $\rho_u = 1$, but are responding to different variables. Indeed the previous term u_t is now replaced by a regime weighted output-gap measure.

A-3 Delayed regime changes

For notational convenience only, we consider a purely forward looking Phillips curve and we abstract from the presence of uncertainty other than the one regarding the policy objective changes. Results in the presence of a hybrid Phillips curve are available in the working paper version Debortoli and Nunes (2010b). The problem is

$$V^i = \max_{\{\pi_t, y_t\}_{t=0}^{\infty}} E_0 \sum_{m=0}^{\infty} (\beta^T q)^m \left[-\frac{1}{2} \sum_{t=0}^{T-1} \beta^t [\pi_{m+t}^2 + w^i (y_{m+t} - \tilde{y}^i)^2] + \beta^T (1 - q) V^{ij} \right] \quad (\text{A-20})$$

$$s.t. \quad \pi_{mT+t} = \kappa y_{mT+t} + \beta E_{mT+t}(\pi_{mT+t+1}) \quad t = 0, 1, \dots, T-2 \quad (\text{A-21})$$

$$\pi_{mT+t} = \kappa y_{mT+t} + (1-q)\beta E_{mT+t}(\pi_{mT+t+1}^j) + q\beta E_{mT+t}(\pi_{mT+t+1}^i) \quad t = T-1 \quad (\text{A-22})$$

$$\forall m = 0, \dots, \infty$$

Proposition 1 *Being λ the vector of lagrange multipliers associated with the constraints (A-21) and (A-22), problem (A-20) can be written as a saddle point functional equation (SPFE) as follows:*

$$W(\gamma) = \min_{\lambda \geq 0} \max_{\{\pi_t, y_t\}_{t=0}^{T-1}} \{h^m(\{\pi_t, y_t\}_{t=0}^{T-1}, \lambda, \gamma)\} + \beta(1-q)V^{ij} + \beta qW(\gamma')\}$$

$$s.t. \quad \gamma' = \lambda, \quad \gamma_0 = 0$$

where

$$h^m(\{\pi_t, y_t\}_{t=0}^{T-1}, \lambda, \gamma) \equiv \ell(\{\pi_t, y_t\}_{t=0}^{T-1}) + \lambda g_1(\{\pi_t, y_t\}_{t=0}^{T-1}) + \gamma g_2(\{\pi_t, y_t\}_{t=0}^{T-1})$$

$$\ell(\{\pi_t, y_t\}_{t=0}^{T-1}) \equiv \sum_{t=0}^{T-1} \beta^t [\pi_t^2 + w^i(y_t - \tilde{y}^i)^2]$$

$$g_1(\{\pi_t, y_t\}_{t=0}^{T-1}) \equiv \begin{bmatrix} \pi_0 - \kappa y_0 - \beta \pi_1 \\ \vdots \\ \pi_{T-2} - \kappa y_{T-2} - \beta \pi_{T-1} \\ \pi_{T-1} - \kappa y_{T-1} - \beta(1-q)\pi_T^j \end{bmatrix}$$

$$g_2(\{\pi_t, y_t\}_{t=0}^{T-1}) \equiv \begin{bmatrix} 0 \\ \vdots \\ 0 \\ \pi_0^i \end{bmatrix}$$

Proof. of Proposition 1. Define the real valued function $r(\cdot)$ as follows:

$$r(\{\pi_t, y_t\}_{t=0}^{T-1}) \equiv -\frac{1}{2} \sum_{t=0}^{T-1} \beta^t [\pi_t^2 + w^i(y_t - \tilde{y}^i)^2] + \beta^T(1-q)V^{ij}$$

Moreover, $g_1(\cdot)$ and $g_2(\cdot)$ are defined as in the second part of the proposition. Problem (A-20) is therefore equivalent to:

$$\begin{aligned}
V^i &= \max_{\{\pi_t, y_t\}_{t=0}^{\infty}} E_0 \sum_{m=0}^{\infty} (\beta^T q)^m r(\{\pi_{mT+t}, y_{mT+t}\}_{t=0}^{T-1}) \\
s.t. \quad &g_1(\{\pi_{mT+t}, y_{mT+t}\}_{t=0}^{T-1}) + g_2(\{\pi_{(m+1)T+t}, y_{(m+1)T+t}\}_{t=0}^{T-1}) \geq 0 \\
&\forall m = 0, 1, \dots, \infty
\end{aligned}$$

This formulation fits the definition of Program 1 in Marcet and Marimon (1998). We can therefore write the problem as a saddle point functional equation in the sense that there exists a unique function satisfying:

$$\begin{aligned}
W(\gamma) &= \min_{\lambda \geq 0} \max_{\{\pi_t, y_t\}_{t=0}^{T-1}} h(\{\pi_t, y_t\}_{t=0}^{T-1}, \lambda, \gamma) + \beta q W(\gamma') \\
s.t. \quad &\gamma' = \lambda, \quad \gamma_0 = 0
\end{aligned}$$

where

$$h(\{\pi_t, y_t\}_{t=0}^{T-1}, \lambda, \gamma) = r(\{\pi_t, y_t\}_{t=0}^{T-1}) + \lambda g_1(\{\pi_t, y_t\}_{t=0}^{T-1}) + \gamma g_2(\{\pi_t, y_t\}_{t=0}^{T-1})$$

or in a more intuitive formulation define

$$\begin{aligned}
h^m(\{\pi_t, y_t\}_{t=0}^{T-1}, \lambda, \gamma) &\equiv \ell(\{\pi_t, y_t\}_{t=0}^{T-1}) + \lambda g_1(\{\pi_t, y_t\}_{t=0}^{T-1}) + \gamma g_2(\{\pi_t, y_t\}_{t=0}^{T-1}) \\
\ell(\{\pi_t, y_t\}_{t=0}^{T-1}) &\equiv \sum_{t=0}^{T-1} \beta^t [\pi_t^2 + w^i (y_t - \tilde{y})^2]
\end{aligned}$$

and the saddle point functional equation is:

$$\begin{aligned}
W(\gamma) &= \min_{\lambda \geq 0} \max_{\{\pi_t, y_t\}_{t=0}^{T-1}} \{h^m(\{\pi_t, y_t\}_{t=0}^{T-1}, \lambda, \gamma)\} + \beta(1-q)V^{ij} + \beta q W(\gamma') \\
s.t. \quad &\gamma' = \lambda, \quad \gamma_0 = 0
\end{aligned}$$

■

Proposition 2 *For any type of policy objectives $i = \ell, c$ the solution of problem (A-20) is a tenure invariant function $\psi(\gamma)$, such that:*

$$\begin{aligned}
\psi(\gamma) &= \arg \min_{\lambda \geq 0} \max_{\{\pi_t, y_t\}_{t=0}^{T-1}} \{h^m(\{\pi_t, y_t\}_{t=0}^{T-1}, \lambda, \gamma)\} + \beta(1-q)V^{ij} + \beta q W(\gamma') \\
&\gamma' = \lambda, \quad \gamma_0 = 0
\end{aligned}$$

Proof. of Proposition 2. Using Proposition 1, this proof follows directly from the results of Marcet and Marimon (1998). ■

A-4 Simple interest rate rules and volatility

Consider a simple New-Keynesian economy characterized by a dynamic IS equation (15), a NKPC (1) and where monetary policy is conducted according to the simple interest rate rule (14). The solution of this model is given by

$$\begin{bmatrix} \pi_t \\ y_t \end{bmatrix} = \begin{bmatrix} (\sigma(1 - \rho_u) + \phi_y)\Lambda_u & \kappa\Lambda_r \\ -(\phi_\pi - \rho_u)\Lambda_u & (1 - \beta\rho_r)\Lambda_r \end{bmatrix} \begin{bmatrix} u_t \\ r_t^n \end{bmatrix} \equiv H \begin{bmatrix} u_t \\ r_t^n \end{bmatrix} \quad (\text{A-23})$$

where $\Lambda_u \equiv \frac{1}{(1 - \beta\rho_u)[\sigma(1 - \rho_u) + \phi_y] + \kappa(\phi_\pi - \rho_u)}$ and $\Lambda_r \equiv \frac{1}{(1 - \beta\rho_r)[\sigma(1 - \rho_r) + \phi_y] + \kappa(\phi_\pi - \rho_r)}$, corresponding to equation (16) in the main text.⁴¹ We are assuming a standard calibration with stationary shocks ($0 < \rho_u, \rho_r < 1$), positive interest rate rule coefficients ($\phi_\pi > 0, \phi_y > 0$), and a unique rational expectations stationary equilibrium $\kappa(\phi_\pi - 1) + (1 - \beta)\phi_y > 0$.

It is now possible to analyze how the responses of our variables to the different shocks, and the implied conditional volatilities, are affected by changes in policy parameters. It can be noticed that

$$\frac{\partial H}{\partial \phi_\pi} = \begin{bmatrix} -\kappa\Lambda_u H_{11} & -\kappa\Lambda_r H_{12} \\ -\Lambda_u(1 + \kappa H_{21}) & -\kappa\Lambda_r H_{22} \end{bmatrix} \quad (\text{A-24})$$

$$\frac{\partial H}{\partial \phi_y} = \begin{bmatrix} \Lambda_u(1 - (1 - \beta\rho_u)H_{11}) & -(1 - \beta\rho_r)\Lambda_r H_{12} \\ -(1 - \beta\rho_u)\Lambda_u H_{21} & -(1 - \beta\rho_r)\Lambda_r H_{22} \end{bmatrix}. \quad (\text{A-25})$$

The following properties are then satisfied:

1. In response to a cost-push shock (u_t):
 - an increase in ϕ_π dampens the response of inflation and magnifies the response of output,
 - an increase in ϕ_y magnifies the response of inflation and dampens the response of output.

⁴¹The associated derivations are standard, and available upon request.

2. In response to a real interest rate shock (r_t^n), the response of both inflation and output is dampened by increasing ϕ_π and ϕ_y .

The composite effects on the unconditional volatilities of our variables thus depend on the volatilities of the shocks σ_u , σ_r as well as on their correlation $\sigma_{u,r}$.

The (unconditional) volatility of inflation and output are given by

$$var(\pi_t) = (H_{11})^2\sigma_u^2 + (H_{12})^2\sigma_r^2 + 2H_{11}H_{12}\sigma_{ur} \quad (\text{A-26})$$

$$var(y_t) = (H_{21})^2\sigma_u^2 + (H_{22})^2\sigma_r^2 + 2H_{21}H_{22}\sigma_{ur} \quad (\text{A-27})$$

where σ_u^2 , σ_r^2 and σ_{ur} are, respectively, the variances of the shocks u_t , r_t and their contemporaneous correlation.

Taking the derivatives of (A-26) and (A-27), and assuming that the two shocks are uncorrelated ($\sigma_{ur} = 0$), the following hold:

$$\frac{\partial var(\pi_t)}{\partial \phi_\pi} = -2\kappa [\Lambda_u(H_{11})^2\sigma_u^2 + \Lambda_r(H_{12})^2\sigma_r^2] < 0 \quad (\text{A-28})$$

$$\frac{\partial var(y_t)}{\partial \phi_y} = -2 [\Lambda_u(1 - \beta\rho_u)(H_{21})^2\sigma_u^2 + (1 - \beta\rho_r)(H_{22})^2\sigma_r^2] < 0 \quad (\text{A-29})$$

In other words, regardless of the relative volatility of the underlying shocks, the unconditional volatility of inflation is decreasing in ϕ_π and the unconditional volatility of output is decreasing in ϕ_y .⁴² Moreover,

$$\frac{\partial var(y_t)}{\partial \phi_\pi} = -2\kappa [\Lambda_u(H_{21})^2\sigma_u^2 + \Lambda_r(H_{22})^2\sigma_r^2] - 2\Lambda_u H_{21}\sigma_u^2 < 0 \quad (\text{A-30})$$

$$\iff \frac{\sigma_r^2}{\sigma_u^2} > -\frac{\Lambda_u H_{21}}{\Lambda_r H_{22}} \frac{1 + \kappa H_{21}}{\kappa H_{22}} \quad (\text{A-31})$$

and

$$\frac{\partial var(\pi_t)}{\partial \phi_y} = -2 [\Lambda_u(1 - \beta\rho_u)(H_{11})^2\sigma_u^2 + \Lambda_r(1 - \beta\rho_r)(H_{12})^2\sigma_r^2] + 2\Lambda_u H_{11}\sigma_u^2 < 0 \quad (\text{A-32})$$

$$\iff \frac{\sigma_r^2}{\sigma_u^2} > \frac{\Lambda_u H_{11}}{\Lambda_r H_{12}} \frac{1 - (1 - \beta\rho_u)H_{11}}{(1 - \beta\rho_r)H_{12}} \quad (\text{A-33})$$

⁴²This holds also in the more general cases with a positive correlation between u_t and r_t^n ($\sigma_{ur} > 0$).

We can then conclude that, as long as condition (17) holds, a change in policy parameters leads to the volatility of both inflation and output to move in the same direction.

A-5 Optimal Policy and volatility

If objectives are stable and the central bank is behaving optimally the implied paths of inflation and output are described by the equations (5) and (6) for the case where $q = 1$. The (unconditional) variances of inflation and output are given by:

$$var(\pi_t) = 2(1 - \rho_u)\Sigma\sigma_u^2 \quad (\text{A-34})$$

$$var(y_t) = \left(\frac{\kappa}{w}\right)^2 \frac{\gamma + \rho_u}{\gamma - 1} \Sigma\sigma_u^2 \quad (\text{A-35})$$

with $\Sigma = \frac{\gamma^2}{(\gamma+1)(\gamma-\rho_u)(\gamma-\beta\rho_u)^2}$ and $\frac{\partial\Sigma}{\partial\gamma} = -\frac{\Sigma}{\gamma} \left(\frac{\gamma}{\gamma+1} + \frac{\gamma}{\gamma-\rho_u} + \frac{2\beta\rho_u}{\gamma-\beta\rho_u} \right) < 0$.

In this case a change in policy parameters is given by a change in the relative weight of output stabilization (w). Noticing that $\frac{\partial\gamma}{\partial w} < 0$, it follows that

$$\begin{aligned} \frac{\partial var(\pi_t)}{\partial w} &= 2(1 - \rho_u)\sigma_u^2 \frac{\partial\Sigma}{\partial\gamma} \frac{\partial\gamma}{\partial w} > 0 \\ \frac{\partial var(y_t)}{\partial w} &= \sigma_u^2 \left[2 \left(\frac{\kappa}{w}\right)^2 \left(-\frac{1}{w}\right) \frac{\gamma + \rho_u}{\gamma - 1} \Sigma + \left(\frac{\kappa}{w}\right)^2 \frac{\partial\gamma}{\partial w} \left(\frac{\partial\Sigma}{\partial\gamma} \frac{\gamma + \rho_u}{\gamma - 1} - \Sigma \frac{1 + \rho_u}{(\gamma - 1)^2} \right) \right] \\ &= -\frac{var(y_t)}{w} \left[2 - \frac{(\gamma - \beta)(\gamma - 1)}{\gamma^2 - \beta} \left(\frac{\gamma}{\gamma + 1} + \frac{\gamma}{\gamma - \rho_u} + \frac{2\beta\rho_u}{\gamma - \beta\rho_u} + \frac{\gamma(1 + \rho_u)}{(\gamma - 1)(\gamma + \rho_u)} \right) \right] \\ &< -\frac{var(y_t)}{w} \left[2 - \frac{(\gamma - \beta)(\gamma - 1)}{\gamma^2 - \beta} \left(2 \frac{\gamma^2 - \beta}{(\gamma - \beta)(\gamma - 1)} \right) \right] = 0 \end{aligned}$$

where the last inequality follows from noticing that the term in the round brackets is increasing in ρ_u and taking its limit as $\rho_u \rightarrow 1$. This clarifies that a change in w , as opposed to changes in simple rule parameters, always drives the volatility of inflation and output in opposite directions.