

[OCC - 4810-33-PI

[FRB - 6210-01-PJ]

[FDIC - 6714-01-PJ]

[OTS - 6720-01-P]

DEPARTMENT OF THE TREASURY

Office of the Comptroller of the Currency

Docket No. 03-10

BOARD OF GOVERNORS OF THE FEDERAL RESERVE SYSTEM

Docket No. R-1151

FEDERAL DEPOSIT INSURANCE CORPORATION

DEPARTMENT OF THE TREASURY

Office of Thrift Supervision

No. 2003-20

**Regulatory Publication and Review Under the Economic Growth and Regulatory
Paperwork Reduction Act of 1996**

AGENCIES: Office of the Comptroller of the Currency (OCC), Treasury; Board of Governors of the Federal Reserve System (Board); Federal Deposit Insurance Corporation (FDIC); and Office of Thrift Supervision (OTS), Treasury.

ACTION: Notice of Regulatory Review; Request for Comments

SUMMARY: The OCC, Board, FDIC, and OTS (“we” or “the Agencies”) are beginning a review of our regulations to reduce burden imposed on insured depository institutions, as required by section 2222 of the Economic Growth and Regulatory Paperwork Reduction Act of 1996. We have categorized our regulations for the purpose of the review and propose to publish 12 categories of regulations for review between now and 2006. The categories, and the regulations that the Agencies consider to be part of those categories, are detailed below. This review presents a significant opportunity to consider the possibilities for burden reduction among groups of similar regulations. We welcome comment on the categories, the order of review, and all other aspects of the project in order to maximize its effectiveness.

Today, we are publishing our first in a series of public releases, comprising three of the categories -- “Applications and Reporting,” Powers and Activities,” and “International Operations” – for public comment so as to identify outdated, unnecessary, or unduly burdensome regulatory requirements imposed on insured depository institutions. Since we will publish a series of releases containing requests for comment on the remaining categories, it is not recommended that burden reduction comments be submitted now for any regulations in other categories.

DATES: WRITTEN COMMENTS MUST BE RECEIVED NO LATER THAN SEPTEMBER 15, 2003.

ADDRESSES: Due to delays in paper mail delivery in the Washington area, commenters may prefer to submit their comments by alternate means. Comments should be directed to:

OCC: Public Information Room, Office of the Comptroller of the Currency, 250 E Street, SW, Mailstop 1-5, Washington, DC 20219, Attention: Docket No. [03-XX]. Comments will be available for public inspection and photocopying at the same location. You can make an appointment to inspect the comments by calling (202) 874-5043. Facsimiles: Send facsimile transmissions to FAX Number (202) 874-4448. E-mail: Send e-mails to regs.comments@occ.treas.gov.

Board: Comments should refer to Docket No. R-115 1 and should be mailed to Ms. Jennifer J. Johnson, Secretary, Board of Governors of the Federal Reserve System, 20th Street and Constitution Avenue, NW, Washington, DC 2055 1, or mailed electronically to regs.comments@federalreserve.gov. Members of the public may inspect comments in Room MP-500 of the Martin Building between 9:00 a.m. and 5:00 p.m. on weekdays in accordance with the Board's Rules Regarding Availability of Information, 12 CFR Part 261.

FDIC: Mail: Written comments should be addressed to Robert E. Feldman, Executive Secretary, Attention: Comments, Federal Deposit Insurance Corporation, 550 17th Street, NW, Washington, DC 20429. Delivery: Comments may be hand delivered to the guard station at the rear of the 550 17th Street Building (located on F Street) on business days between 7:00 a.m. and 5:00 p.m. You also may electronically mail comments to comments@fdic.gov. Public Inspection: Comments may be inspected and photocopied in the FDIC Public Information Center, Room 100, 801 17th Street, NW, Washington, DC 20429, between 9:00 a.m. and 4:30 p.m. on business days.

OTS: Mail: Send comments to Regulation Comments, Chief Counsel's Office, Office of Thrift Supervision, 1700 G Street, NW, Washington, DC 20552, Attention: No. _____. Delivery: Hand deliver comments to the Guard's Desk, East Lobby Entrance, 1700 G Street, NW, from 9:00 a.m. to 4:00 p.m. on business days, Attention: Regulation Comments, Chief Counsel's Office,

Attention: No. _____. Facsimiles: Send facsimile transmissions to FAX Number **(202)906-6518**, Attention: No. _____. E-Mail: Send e-mails to regs.comments@ots.treas.gov, Attention: No. _____ and include your name and telephone number. Availability of Comments: **OTS** will post comments and the related index on the **OTS** Internet Site at www.ots.treas.gov. In addition, you may inspect comments at the Public Reading Room, **1700 G Street, NW**, by appointment. To make an appointment for access, call **(202)906-5922**, send an e-mail to public.info@ots.treas.gov, or send a facsimile transmission to **(202)906-7755**. (Please identify the material you would like to inspect to assist us in serving you.)

FOR FURTHER INFORMATION CONTACT:

OCC: Mark Tenhundfeld, Assistant Director, Legislative and Regulatory Activities Division, **(202) 874-5090**; Lee Walzer, Counsel, Legislative and Regulatory Activities Division, **(202)874-5090**, Office of the Comptroller of the Currency, **250 E St., SW**, Washington, DC **20219**.

Board: Patricia A. Robinson, Senior Counsel, Legal Division, **(202) 452-3005**; Michael J. O'Rourke, Counsel, Legal Division, **(202)452-3288**; David G. Adkins, Supervisory Financial Analyst, Division of Banking Supervision and Regulation, **(202)452-5259**; Federal Reserve Board, **20th St. and Constitution Ave. NW**, Washington, DC **20551**.

FDIC: Claude A. Rollin, Special Assistant to the Vice Chairman, **(202) 898-8741**; Steven D. Fritts, Associate Director, Division of Supervision and Consumer Protection, **(202) 898-3723**; Ruth R. Amberg, Senior Counsel, Legal Division, **(202)898-3736**; Thomas Nixon, Senior Attorney, Legal Division, **(202) 898-8766**; Federal Deposit Insurance Corporation, **550 17th St. NW**, Washington, DC **20429**.

OTS: Robyn Dennis, Manager, Thrift Policy, Supervision Policy (202) 906-5751; Karen Osterloh, Special Counsel, Regulations and Legislation Division, Chief Counsel's Office, (202) 906-6639; Office of Thrift Supervision, 1700 G Street, NW, Washington, DC 20552.

SUPPLEMENTARY INFORMATION:

I. Introduction

Congress enacted section 2222 of the Economic Growth and Regulatory Paperwork Reduction Act of 1996 (Pub. L. 104-208, Sept. 30, 1996) (EGRPRA), as part of an effort to minimize unnecessary government regulation consistent with safety and soundness, consumer protection, and other public policy goals. Under section 2222, 12 U.S.C. 3311, the Agencies,' jointly or individually, must categorize regulations by type, such as "consumer regulations" or "safety and soundness" regulations. Once we have established the categories, we must provide notice and ask for public comment on them. In particular, section 2222 requires that we ask the public to identify areas of the regulations that are outdated, unnecessary, or unduly burdensome. The Agencies must issue these publications for comment at regular intervals such that all of the Agencies' categories of regulations are published for such comment within a 10 year cycle. The first publication cycle will end in September 2006. The EGRPRA review supplements and complements the reviews of regulations that the Agencies conduct under other laws and their internal policies.

¹ The National Credit Union Administration (NCUA) has participated in the EGRPRA planning process and will separately issue a request for comment. Since the Federal Financial Institutions Examination Council (FFIEC) has not issued regulations that impose burden on insured institutions, we have not separately captioned the FFIEC in this notice.

Section 2222 requires a two-part regulatory response. First, the Agencies must publish in the Federal Register a summary of the comments received, identifying the significant issues raised and discussing those issues. Second, the Agencies must "eliminate unnecessary regulations to the extent that such action is appropriate." The Agencies may prepare the regulatory response individually or jointly.

Section 2222 further requires the FFIEC to submit a report to the Congress within 30 days after the Agencies publish the comment summary and discussion in the Federal Register. This report must summarize any significant issues raised by the public comments and the relative merits of those issues. The report also must analyze whether the appropriate Federal banking agency involved is able to address the regulatory burdens associated with the issues by regulation, or whether the burdens must be addressed by legislation.

II. The EGRPRA Review's Special Focus

The regulatory review required by section 2222 provides a significant opportunity for the public and the Agencies to step back and look at groups of related regulations and identify possibilities for streamlining. The EGRPRA review's overall focus on the "forest" of regulations will, we hope, offer a new perspective in identifying opportunities to reduce regulatory burden. Of course, reducing regulatory burden must be consistent with ensuring the continued safety and soundness of insured depository institutions and appropriate consumer protections.

EGRPRA also recognizes that burden reduction must be consistent with our statutory mandates, many of which currently require certain regulations. One of the significant aspects of the EGRPRA review program is the recognition that effective burden reduction in certain areas may require legislative change. We will be soliciting comment on, and reviewing the comments and

regulations carefully for, the relationship among burden reduction, regulatory requirements, and statutory mandates. This will be a key aspect of the FFIEC report back to the Congress.²

The combination of considering the relationship of regulatory and statutory change on regulatory burden with the section 2222 requirement for grouping regulations by type provides the possibility for particularly effective burden reduction. It may be possible to identify statutes and regulations that share similar goals or complementary methods such that the regulatory requirements could be combined and overlapping requirements could be eliminated. For example, it may be possible to combine certain types of applications to eliminate duplication.

The EGRPRA review will complement the review to reduce burden and to increase uniformity of regulations among the Agencies pursuant to section 303 of the Riegle Community Development and Regulatory Improvement Act of 1994 (Pub. L. 103-325, Sept. 23, 1994, 12 U.S.C. 4803) (CDRI). The Agencies' section 2222 review will continue to try to eliminate inconsistencies among their regulations, although complete uniformity is not possible in light of differences in the types of regulated entities and the statutes that apply to them.

The EGRPRA review can also significantly contribute to the Agencies' ongoing efforts to reduce regulatory burden. For example, since 1979, a formally adopted Federal Reserve policy has required the Board to review each of its regulations at least once every five years with a view toward eliminating, simplifying, or otherwise easing the burden of each regulation.³ The FDIC has a similar requirement, described in its policy "Development and Review of FDIC Regulations

² Institutions are also subject to regulations issued by other non-banking agencies, such as rules issued by the Department of Housing and Urban Development (under Real Estate Settlement Procedures Act of 1974) and by the Department of the Treasury (under the Bank Secrecy Act including rules required by the USA PATRIOT Act). The rules of these other agencies are beyond the scope of the EGRPRA review and the Agencies' jurisdictions. To the extent the Agencies receive comments raising significant issues regarding these related rules, however, we intend to identify the issues in the Report to Congress and will also notify the related agencies of the substance of the relevant comments.

³ Board Statement of Policy Regarding Expanded Rulemaking Procedures, 44 FR 3,957 (Jan. 19, 1979).

and Policies.”⁴ See also: FDIC Chairman Powell’s initiative “Reducing Regulatory Burden” at www.fdic.gov. Under OCC policy in effect since the OCC undertook a comprehensive review of all of its regulations to reduce regulatory burden in the mid-1990s, the agency’s regulation-writing process has sought to eliminate “regulatory requirements that are not necessary to ensure the safety and soundness of national banks, to support consumers’ access to financial services, or to accomplish other aspects of the OCC’s regulatory mission.”⁵ See also, “Remarks by John D. Hawke, Jr., Comptroller of the Currency, Before the Independent Community Bankers of America, Orlando, Florida, March 4, 2003” (www.occ.treas.gov/ftp/release/2003-17a.pdf). Since the early 1990s OTS has worked to reduce regulatory burden through various regulatory review projects as well as ~~Thrift~~ Financial Report changes and revisions to Applications forms. OTS strives to produce risk-focused, efficient, and proactive regulations. OTS also, whenever possible, tailors its regulations to risks posed by particular institutions and writes its regulations and guidance in plain language.

Further, the Agencies address the issue of regulatory burden every time they propose and adopt a rule. Under the Paperwork Reduction Act of 1995 (44 U.S.C. 3501 et seq.), the Regulatory Flexibility Act (5 U.S.C. 601 et seq.) and internal agency policies, the Agencies examine each rulemaking to minimize the burdens it might impose on the industry and consider various alternatives.⁶

The Agencies also will use both the EGRPRA review and the individual reviews to identify and reduce burdens on “small” institutions. More than half of insured depository institutions are

⁴ 2 FDIC Law, Regulations and Related Acts (FDIC) 5057.

⁵ OCC Bulletin 97-8 (January 7, 1997). Moreover, the OCC recognizes that a “one-size-fits-all” approach to regulation can be ineffective and burdensome, and tailors its regulations accordingly, taking into account factors such as the size of an institution. *Id.*

⁶ The OCC and OTS also review regulations pursuant to Executive Order 12866 and the Unfunded Mandates Reform Act of 1995 (Pub. L. 104-4).

small -- having \$150 million in assets or less -- as defined by the Small Business Administration. We are particularly concerned about burden on small institutions. When a new regulation is created or an old regulation is changed, small institutions must devote a large percentage of their staffs' time to review the regulation to determine if and how it will affect them. Compliance with a regulation also can take large amounts of time that cannot be devoted to serving customers or business planning. In a large institution, ensuring regulatory compliance can take many more hours; however, those hours make up a much smaller percentage of the institution's resources. In situations where a regulation is aimed at an activity engaged in primarily by large institutions, the compliance burden on small institutions can outweigh its benefit.

Section 610 of the Regulatory Flexibility Act imposes a continuing requirement on agencies to review regulations that may have a significant economic impact on a substantial number of small entities, within 10 years after a final rulemaking is published. Although not all of the Agencies' rules must be reviewed pursuant to section 610, the Agencies are undertaking to review rules to the extent possible under the section 610 review criteria because of the importance of burden reduction to the many small institutions we regulate.

III. The Agencies' Proposed Plan

The Agencies must categorize their regulations by "type." Section 2222 gives us authority to determine categories, and suggests two possible categories: "consumer regulations" and "safety and soundness." The Agencies have regulations on more than 100 subjects covering a wide variety of topics from capital maintenance to the privacy of consumer financial information. Some of these regulations have been issued jointly and are as uniform as possible. Others were issued separately by the Agencies but implement common statutes or policies. These rules are listed as interagency rules to facilitate comparisons. Some regulations are issued by a single

agency but are applicable to all types of insured institutions, such as the Board's Equal Credit Opportunity regulation or the FDIC's Deposit Insurance regulation. Other regulations are issued by a single agency and have more limited applicability. These rules are listed under the name of the issuing agency.

The Agencies propose to seek public comment on 12 categories of their regulations that impose burden on insured institutions between now and 2006.⁷ The categories, in alphabetical order, are: Applications and Reporting; Banking Operations; Capital; Community Reinvestment Act; Consumer Protection; Directors, Officers and Employees; International Operations; Money Laundering; Powers and Activities; Rules of Procedure; Safety and Soundness; and Securities. We believe that these categories are logical groupings that are not so broad that the number of regulations presented in any one category would overwhelm potential commenters. The categories also reflect recognized areas of industry interest and specialization, or are particularly critical to the health of the banking system. We recognize that our regulations could be categorized in other ways and welcome recommendations about the categories and the regulations placed within them.

Although joint publication is not required by section 2222, the Agencies believe that joint publication of the regulation categories for public comment will be the most effective method for achieving EGRPRA's burden reduction goals. Joint publication and review also will help maintain the uniformity of regulations among the Agencies where possible. We are publishing three categories of rules for burden reduction comment today and plan to publish the remaining nine categories in roughly semiannual intervals, with 90-day comment periods for categories

⁷ Consistent with section 2222's focus on reducing burden on insured institutions, the Agencies' EGRPRA review will not involve their internal organizational or operational regulations to the extent that those regulations impose no, or minimal, burden on insured institutions.

under review, throughout the review period. We welcome recommendations on grouping the remaining categories and the order in which to publish them.

After the conclusion of the comment period for each EGRPRA review notice published in the Federal Register, the Agencies will review the comments we have received and decide whether further action is appropriate with respect to the categories of regulations included in that notice. That decision will be made by the Agencies jointly in the case of rules that we have issued jointly. Any rulemaking to amend or revise those rules would similarly be undertaken jointly and the public will be provided with an opportunity to comment on any proposed amendment. This interagency rulemaking process will not, however, include rules issued by only one agency. Comments that address specific provisions of such a regulation will be carefully reviewed and incorporated in the detailed review of the relevant regulation conducted by the agency issuing the rule. Each agency will separately determine whether amendments to its own rules are appropriate in light of comments submitted during the EGRPRA review and, if so, will separately initiate rulemakings to modify its rules. Consistent with the spirit of CDRI, however, where individual agency rules implement common statutory or supervisory policies, the Agencies will work jointly to achieve uniformity.

The Agencies have prepared three charts to assist public understanding of the organization of our section 2222 review. Chart A presents the three categories of regulations about which we are requesting burden reduction recommendations starting today. Chart B identifies regulations affecting the United States (U.S.) branches, agencies, and representative offices of foreign banks, while Chart C presents the remaining nine categories on which we will seek comment. The categories in each of the charts are shown in numbered and shaded horizontal bands. In each, the left column divides the categories into more specific subject matter areas. The remaining columns are headed by the different types of financial institutions (e.g., national banks, etc.).

Generally, by reading down a column, a particular type of institution may identify the citation of the rule that applies to it. When one agency's regulation applies to institutions for which it is not the primary regulator, the citation for the subject is repeated across the columns.' Interagency regulations are listed first, followed by regulations issued by the OCC, Board, FDIC, and OTS.

Foreign banks. Foreign banks operate in the U.S. both directly, through branches and agencies, and indirectly, through bank and nonbank subsidiaries. The U.S. operations of foreign banks as a whole do not fit neatly into the categories of Charts A and C. Consequently, Chart B supplements the International Operations category of Chart A by identifying the major regulations that apply only to U.S. branches, agencies, or representative offices of foreign banks. We have also footnoted the "Holding Company" column of Chart A to include foreign banks. (If a foreign bank operates a branch, agency or subsidiary commercial lending company in the U.S., it is subject to the Bank Holding Company Act as if it were a bank holding company.)⁹

IV. Request for Burden Reduction Recommendations About the First Three Categories of Regulations: "Applications and Reporting," "Powers and Activities," and "International Operations"

The Agencies are asking the public to identify and comment upon areas of regulations within three categories – "Applications and Reporting," "Powers and Activities," and "International Operations" – that impose outdated, unnecessary, or unduly burdensome regulatory requirements on insured depository institutions. It is not necessary for the public to provide burden reduction

⁸ The charts have been provided as a convenience for the reader and should not be treated as a comprehensive listing of all rules applicable to a particular institution.

⁹ There are a number of regulations that apply to branch or agency operations because of the type of activity in which the office engages rather than because it is a branch or agency. These regulations govern such areas as consumer protection, customer privacy, and securities regulation. Foreign banks may wish to comment on these regulations at such time as they are published for comment.

recommendations about categories of rules other than these three categories at this time since we will publish the remaining categories before the end of the first review cycle in 2006. Comments that cite particular provisions or language, and provide reasons why such provisions should be changed, would be most helpful to the Agencies' review efforts. Suggested alternative provisions or language, where appropriate, would also be helpful. If the implementation of a comment would require modifying a statute that underlies the regulation, the comment should, if possible, identify the needed statutory change.

Specific issues for commenters to consider. While all comments related to any aspect of section 2222 are welcome, the Agencies specifically invite comment on the following issues:

- Need for statutory change. Do the statutes impose unnecessary requirements? Are any of the statutory requirements underlying these categories imposing redundant, conflicting or otherwise unduly burdensome regulatory requirements?
- Need and purpose of the regulations. Do the regulations in these categories fulfill current needs? Have industry or other circumstances changed since a regulation was written such that the regulation is no longer necessary? Have there been shifts within the industry or consumer actions that suggest a re-focus of the underlying regulations? Do any of the regulations in these categories impose burdens not required by their authorizing statutes?
- Overarching approaches / flexibility of the regulatory standards. Generally, is there a different approach to regulating that the Agencies could use that would achieve statutory goals while imposing less burden? Do any of the regulations in these categories or the statutes underlying them impose unnecessarily inflexible requirements?

- Effect **of** the regulations **on** competition. Do any of the regulations in these categories or the statutes underlying them create competitive disadvantages for one part of the financial services industry compared to another?
- Reporting, recordkeeping and disclosure requirements. Do any of the regulations in these categories or the statutes underlying them impose particularly burdensome reporting, recordkeeping or disclosure requirements? Are any of these requirements similar enough in purpose and use so that they could be consolidated? Which, if any, of these requirements could be fulfilled electronically to reduce their burden?
- Consistency and redundancy. Do any of the regulations in these categories impose inconsistent or redundant regulatory requirements that are not warranted by the circumstances?
- Clarity. Are the regulations in these categories and the underlying statutes drafted in clear and easily understood language? Are there specific regulations or underlying statutes that need clarification?
- Burden **on** small insured institutions. The Agencies have a particular interest in minimizing burden on small insured institutions (those with assets of \$150 million or less). The Agencies solicit comment on whether any regulations within these categories should be continued without change, or amended or rescinded in order to minimize any significant economic impact the regulations may have on a substantial number of small insured institutions.

V. Charts'

Chart A. Regulations about which Burden Reduction Recommendations Are Requested Currently

Subject	National Banks	State Member Banks	State Non-Member Banks	Thrifts	Holding Companies Bank ² ----- Thrift
1. Applications and Reporting					
Interagency Regulations					
Bank Merger Act	12 CFR 5.33	12 CFR 262.3 (application processing and notice provisions only)	12 CFR 303.60	12 CFR 563.22 (also includes bulk asset transfers and thrift-to-bank conversions)	
	12 CFR 5.50	12 CFR Part 225,	12 CFR 303.80,	12 CFR Part 574 the Savings and Loan Holding Company Act); See also: 12 CFR 563.181 (Change of Control of Mutual Savings Associations)	12 CFR Part 225, Subpart E [Reg. Y] ----- 12 CFR Part 574 (control under the Savings and Loan Holding Company Act)

¹ The Agencies have attempted to make these charts as user friendly as possible. Inevitably, some oversimplification may have occurred. The Agencies have developed these charts solely to facilitate the comment process.

² Foreign banking organizations that conduct banking operations in the U.S., either directly through branches and agencies or indirectly through U.S. bank subsidiaries or commercial lending company subsidiaries, generally are subject to the same regulatory regime as domestic bank holding companies.

Subject	National Banks	State Member Banks	State Non-Member Banks	Thrifts	Holding Companies Bank ----- Thrift
1. Applications and Reporting (continued)					
Interagency Regulations (continued)					
Notice of Addition or Change of Directors	12 CFR 5.51	12 CFR Part 225, Subpart H [Reg. Y]	12 CFR Part 303, Subpart F	12 CFR Part 563, Subpart H; See also: 12 CFR 563.183 (Change of Officer or Director After a Change in Control)	12 CFR Part 225, Subpart H [Reg. Y] ----- 12 CFR Part 563, Subpart H; See also 12 CFR 563.183 (Change of Officer or Director After a Change in Control)
OCC Regulations					
Rules, Policies, and Procedures for Corporate Activities	12 CFR Part 5 (Generally)				
Board Regulations					
Holding Companies – Formations, Acquisitions and Nonbanking Activities					12 CFR Part 225, Subparts A, B, C, D, and I, App. C [Reg. Y]; 12 CFR 262.3 -----
State Member Banks		12 CFR Part 208, ----- 262.3			
FDIC Regulations					
Call Reports and Other Forms, Instructions and Reports	12 CFR Part 304 (excluding 304.3(d))	(excluding 304.3(d))			
Deposit Insurance Filing Procedures	12 CFR Part 303, Subpart B	12 CFR Part 303, Subpart B	12 CFR Part 303, Subpart B	12 CFR Part 303, Subpart B	

Subject	National Banks	State Member Banks	State Non-Member Banks	Thrifts	Holding Companies Bank ----- Thrift
I. Applications and Reporting (continued)					
FDIC Regulations (continued)					
Extension of Corporate Powers – General Character of Business			12 CFR 333.1-.2		
Filing Procedures and Delegations of Authority			12 CFR Part 303		
Mutual-to-stock conversion			12 CFR Part 303, Subparts H and I; 12 CFR 333.4		
OTS Regulations					
Application Processing Procedures				12 CFR Part 516 (Additional OTS application and notice requirements are associated with specific regulations included elsewhere on this list. E.g., fiduciary powers applications, 12 CFR Part 550; subsidiary activities, 12 CFR Part 559)	----- 12 CFR Part 516 (Additional OTS application and notice requirements are associated with specific regulations included elsewhere on this list. E.g., holding company applications 12 CFR Parts 574, 575,584)
Capital Distributions				12 CFR Part 563, Subpart E	
Federal Mutual Savings Associations – Incorporation, Organization and Conversion; or Merger, Dissolution, Reorganization and Conversion				12 CFR Parts 543, 546	

Subject	National Banks	State Member Banks	State Non-Member Banks	Thrifts	Holding Companies Bank ----- Thrift
1. Applications and Reporting (continued)					
OTS Regulations (continued)					
Federal Stock Savings Associations—Incorporation, Organization and Conversion				12 CFR Part 552	
Mutual to Stock Conversions				12 CFR Part 563b	
Offices				12 CFR 545.92-.96	
Regulatory Reporting Standards; Other Reporting Requirements; and Recordkeeping				12 CFR Part 562; 12 CFR 563.170; 12 CFR 563.180	----- 12 CFR Part 562; 12 CFR 563.180(b); 12 CFR 563.170
2. Powers and Activities					
OCC Regulations					
Bank Activities and Operations	12 CFR Part 7, Subparts A, D, and E				
Community Development Corporations, Community Development Projects, and Other Public Welfare Investments	12 CFR Part 24				
Debt Cancellation Contracts and Debt Suspension Agreements	12 CFR Part 37				
Fiduciary Activities of National Banks	12 CFR Part 9				
Investment in Bank Premises	12 CFR 5.37				
Investment Securities	12 CFR Part 1	12 CFR Part 1			
Leasing	12 CFR Part 23				
Real Estate Lending	12 CFR Part 34, Subparts A and B				
Sales of Credit Life Insurance	12 CFR Part 2				

Subject	National Banks	State Member Banks	State Non-Member Banks	Thriffs	Holding Companies Bank ----- Thrift
2. Powers and Activities (continued)					
Board Regulations					
Bank Holding Companies and Financial Holding Companies					12 CFR Part 225, Subparts A, B, C, F, I, and J [Reg. Y] -----
State Member Banks		12 CFR Part 208, Subparts A, B, and G [Reg. H]			
FDIC Regulations					
Activities of Insured State Banks		12 CFR Part 362, Subpart A; 12 CFR Part 303, Subpart G	12 CFR Part 362, Subparts A, B, and E; 12 CFR Part 303, Subpart G		
Activities of Insured State Savings Associations				12 CFR Part 362, Subparts C and D; 12 CFR Part 303, Subpart H	
OTS Regulations					
Deposits				12 CFR Parts 557, 561 (definitions)	
Electronic Operations				12 CFR Part 555	
Fiduciary Powers of Savings Associations				12 CFR Part 550	

Subject	National Banks	State Member Banks	State Non-Member Banks	Thrifts	Holding Companies Bank ----- Thrift
2. Powers and Activities (continued)					
OTS Regulations (continued)					
General				12 CFR Part 545; See also: provisions on chartering, organization and bylaws at 12 CFR Part 552 (Federal Stock Savings Associations); 12 CFR Parts 543, 544, 546 (Federal Mutual Savings Associations)	
Lending and Investment				12 CFR Part 560	
Mutual Holding Companies					----- 12 CFR Part 575
Preemption of State Due-On-Sale Laws (Implementation of Garn-St Germain)	12 CFR Part 591	12 CFR Part 591	12 CFR Part 591	12 CFR Part 591	12 CFR Part 591 ----- 12 CFR Part 591
Preemption of State Usury Laws (Implementation of DIDMCA)	12 CFR Part 590	12 CFR Part 590	12 CFR Part 590	12 CFR Part 590	12 CFR Part 590 12 CFR Part 590
Savings and Loan Holding Companies					----- 12 CFR Parts 583, 584

Subject	National Banks	State Member Banks	State Non-Member Banks	Thriffs	Holding Companies Bank ----- Thrift
2. Powers and Activities (continued)					
OTS Regulations (continued)					
Subordinate Organizations				12 CFR Part 559	
3. International Operations³					
Interagency Regulations					
International Lending Supervision	12 CFR Part 28, Subpart C	12 CFR Part 211, Subpart D [Reg. K]	12 CFR Part 347, Subpart C		12 CFR Part 211, Subpart D [Reg. K] -----
OCC Regulations					
Foreign Operations of National Banks	12 CFR Part 28, Subpart A				
Board Regulations					
International Operations of U.S. Banking Organizations	12 CFR 211.1-.4, 211.8-.13 [Reg. K, Subpart A]	12 CFR 211.8-.13 [Reg. K, Subpart A]			12 CFR 211.1-.4, 211.8-.13 [Reg. K, Subpart A] -----
Edge and Agreement Corporations	12 CFR 211.5-.7 [Reg. K, Subpart A]	12 CFR 211.5-.7 [Reg. K, Subpart A]			12 CFR 211.5-.7 [Reg. K, Subpart A]
Foreign Banking Organizations					12 CFR Part 211, Subpart B [Reg. K] -----
Export Trading Companies					12 CFR Part 211, Subpart C [Reg. K] -----
FDIC Regulations					
Foreign Branching and Investment by Insured State Nonmember Banks			12 CFR Part 347, Subpart A; 12 CFR Part 303, Subpart J		

³ Regulations applicable solely to U.S. branches and agencies of foreign banks are addressed in Chart B.

Chart B. U.S. Branches, Agencies, and Representative Offices of Foreign Banks

Subject	Federal Branches and Agencies	State Branches, Agencies, and Representative Offices	Federal and State Insured Branches
OCC Regulations			
12 CFR Part 28, Subpart B	x		
Board Regulations			
12 CFR Part 211, Subpart B	x (except for 12 CFR 211.28-.29)	x	x
FDIC Regulations			
12 CFR Part 347, Subpart B			x
12 CFR Part 303, Subpart J			x

Chart C. Categories and Regulations about which the Agencies Will Seek Comment Later

Subject	National Banks	State Member Banks	State Non-Member Banks	Thriffs	Holding Companies Bank ⁴ ----- Thrift
1. Banking Operations					
Interagency Regulations					
Prohibition of Payment of Interest on Demand Deposits	12 CFR Part 217 [Reg. Q]	12 CFR Part 217 [Reg. Q]	12 CFR Part 329	12 CFR 561.16	
OCC Regulations					
Assessment of Fees	12 CFR Part 8				
Bank Operations	12 CFR Part 7, Subpart C				
Board Regulations					
Availability of Funds and Collection of Checks	12 CFR Part 229 [Reg. CC]				
Collection of Checks and Other Items by Federal Reserve Banks and Funds Transfers Through Fedwire	12 CFR Part 210 [Reg. J]				
Reimbursement for Providing Financial Records; Recordkeeping Requirements for Certain Financial Records	12 CFR Part 219 [Reg. S]				
Reserve Requirements of Depository Institutions	12 CFR Part 204 [Reg. D]				
The Payment System Risk Reduction Policy	Federal Reserve Regulatory Service 9-1000				

⁴ Foreign banking organizations that conduct banking operations in the U.S., either directly through branches and agencies or indirectly through U.S. bank subsidiaries or commercial lending company subsidiaries, generally are subject to the same regulatory regime as domestic bank holding companies,

Subject	National Banks	State Member Banks	State Non-Member Banks	Thrifts	Holding Companies Bank ----- Thrift
1. Banking Operations (continued)					
FDIC Regulations					
Assessments	12 CFR Part 327	12 CFR Part 327	12 CFR Part 327	12 CFR Part 327	
Assessment of Fees upon Entrance to or Exit from the Bank Insurance Fund or the Savings Association Insurance Fund	12 CFR Part 312	12 CFR Part 312	12 CFR Part 312	12 CFR Part 312	
Determination of Economically Depressed Regions				12 CFR Part 357	
OTS Regulations					
Assessments and Fees				12 CFR Part 502	----- 12 CFR Part 502
2. Capital					
Interagency Regulations					
Prompt Corrective Action	12 CFR Part 6	12 CFR Part 208, Subpart D [Reg. H]; 12 CFR 263.201-.205	12 CFR Part 325, Subpart B	12 CFR Part 565	12 CFR 208.44(i); 12 CFR 263.201-.202, .205 ----- 12 CFR 565.5(i); 12 CFR 565.7; 12 CFR 565.10
Risk-Based and Leverage Capital Adequacy Standards	12 CFR Part 3	12 CFR 208.4; 12 CFR Part 208, App. A, B, and E [Reg. H]; 12 CFR Part 263, Subpart E	12 CFR Part 325, Subpart A and all Appendices	12 CFR Part 567; 12 CFR 563.81	12 CFR Part 225, App. A, B, D, and E [Reg. Y]; 12 CFR Part 263, Subpart E -----

Subject	National Banks	State Member Banks	State Non-Member Banks	Thriffs	Holding Companies Bank ----- Thrift
2. Capital (continued)					
OCC Regulations					
Changes in Permanent Capital; Subordinated Debt as Capital	12 CFR 5.46-.47				
3. Community Reinvestment Act⁵					
Interagency Regulations					
Community Reinvestment Act	12 CFR Part 25	12 CFR Part 228 [Reg. BB]	12 CFR Part 345	12 CFR Part 563e	12 CFR 228.29 ----- 12 CFR 563e.29
Disclosure and Reporting of CRA-Related Agreements	12 CFR Part 35	12 CFR Part 207 [Reg. G]	12 CFR Part 346	12 CFR Part 533	12 CFR Part 207 [Reg. G] ----- 12 CFR Part 533
4. Consumer Protection					
Interagency Regulations					
Consumer Protection in Sales of Insurance	12 CFR Part 14	12 CFR Part 208, Subpart H [Reg. H]	12 CFR Part 343	12 CFR Part 536	
Fair Housing	12 CFR Part 27		12 CFR Part 338	12 CFR Part 528 (including other nondiscrimination requirements)	
Loans in Identified Flood Hazard Areas	12 CFR Part 22	12 CFR 208.25 [Reg. H]	12 CFR Part 339	12 CFR Part 572	
Privacy of Consumer Financial Information	12 CFR Part 40	12 CFR Part 216 [Reg. P]	12 CFR Part 332	12 CFR Part 573	12 CFR Part 216 [Reg. P] -----

⁵ Community development regulations are being published for comment **as part** of the Powers and Activities category.

Subject	National Banks	State Member Banks	State Non-Member Banks	Thrifts	Holding Companies
					Bank ----- Thrift
4. Consumer Protection (continued)					
Interagency Regulations (continued)					
Prohibition Against Use of Interstate Branches Primarily for Deposit Production	12 CFR Part 25, Subpart E	12 CFR 208.7 [Reg. H]	12 CFR Part 369		12 CFR 208.7 [Reg. H] -----
Safeguarding Customer Information	12 CFR Part 30, App. B	12 CFR Part 208, App. D-2 [Reg. H]	12 CFR Part 364, App. B	12 CFR Part 570, App. B	12 CFR 225.4(h); 12 CFR Part 225, App. F -----
Unfair or Deceptive Acts or Practices	12 CFR Part 227 [Reg. AA]	12 CFR Part 227 [Reg. AA]	12 CFR Part 227 [Reg. AA]	12 CFR Part 535	
Board Regulations					
Consumer Leasing	12 CFR Part 213 [Reg. M]	12 CFR Part 213 [Reg. MI]	12 CFR Part 213 [Reg. MI]	12 CFR Part 213 [Reg. MI]	12 CFR Part 213 [Reg. M] ----- 12 CFR Part 213 [Reg. M]
Electronic Fund Transfers	12 CFR Part 205 [Reg. E]	12 CFR Part 205 [Reg. E]	12 CFR Part 205 [Reg. E]	12 CFR Part 205 [Reg. E]	
Equal Credit Opportunity	12 CFR Part 202 [Reg. B]	12 CFR Part 202 [Reg. B]	12 CFR Part 202 [Reg. B]	12 CFR Part 202 [Reg. B]	12 CFR Part 202 [Reg. B] ----- 12 CFR Part 202 [Reg. B]
Home Mortgage Disclosure Act	12 CFR Part 203 [Reg. C]	12 CFR Part 203 [Reg. C]	12 CFR Part 203 [Reg. C]	12 CFR Part 203 [Reg. C]	12 CFR Part 203 [Reg. C] ----- 12 CFR Part 203 [Reg. C]

Subject	National Banks	State Member Banks	State Non-Member Banks	Thriffs	Holding Companies Bank ----- Thrift
4. Consumer Protection (continued)					
Board Regulations (continued)					
Truth in Lending	12 CFR Part 226 [Reg. Z]	12 CFR Part 226 [Reg. Z]	12 CFR Part 226 [Reg. Z]	12 CFR Part 226 [Reg. Z]	12 CFR Part 226 [Reg. Z] ----- 12 CFR Part 226 p.e.g. Z]
Truth in Savings	12 CFR Part 230 [Reg. DD]	12 CFR Part 230 [Reg. DD]	12 CFR Part 230 [Reg. DD]	12 CFR Part 230 [Reg. DD]	
FDIC Regulations					
Advertisement of Membership	12 CFR Part 328	12 CFR Part 328	12 CFR Part 328	12 CFR Part 328	
Deposit Insurance Coverage	12 CFR Part 330	12 CFR Part 330	12 CFR Part 330	12 CFR Part 330	
Notification of Changes of Insured Status	12 CFR Part 307	12 CFR Part 307	12 CFR Part 307		
OTS Regulations					
Advertising				12 CFR 563.27	
Tying Restriction Exception				12 CFR 563.36	----- 12 CFR 563.36
5. Directors, Officers and Employees					
Interagency Regulations					
Disclosure of Financial Information	12 CFR Part 18		12 CFR Part 350		
Golden Parachute and Indemnification Programs	12 CFR Part 359	12 CFR Part 359	12 CFR Part 359	12 CFR Part 359; See also: 12 CFR 545.121	12 CFR Part 359 ----- 12 CFR Part 359

Subject	National Banks	State Member Banks	State Non-Member Banks	Thrifts	Holding Companies Bank ----- Thrift
5. Directors, Officers and Employees (continued)					
Interagency Regulations (continued)					
Limits on Extensions of Credit to Executive Officers, Directors and Principal Shareholders; Related Disclosure Requirements	12 CFR Part 31	12 CFR Part 215 [Reg. O]	12 CFR 337.3; 12 CFR Part 349	12 CFR 563.43	
Management Official Interlocks	12 CFR Part 26	12 CFR Part 212 [Reg. L]	12 CFR Part 348	12 CFR Part 563f	12 CFR Part 212 [Reg. L] ----- 12 CFR Part 563f
OCC Regulations					
Bank Activities and Operations – Corporate Practices	12 CFR Part 7, Subpart B				
OTS Regulations					
Board of Directors Composition				12 CFR 563.33	
Bond Coverage				12 CFR 563.190-.191	
Employment Contracts, Compensation, Pension Plans				12 CFR 563.39; 12 CFR 563.47; 12 CFR 563.161	
Restrictions on Transactions with Officers, Directors, and Others				12 CFR 560.130; 12 CFR 563.200-.201	----- 12 CFR 563.200-.201
6. Money Laundering					
Interagency Regulations					
Bank Secrecy Act Compliance	12 CFR Part 21, Subpart C	12 CFR 208.63 [Reg. H]	12 CFR Part 326, Subpart B	12 CFR 563.177	

Subject	National Banks	State Member Banks	State Non-Member Banks	Thrifts	Holding Companies Bank ----- Thrift
6. Money Laundering (continued)					
Interagency Regulations (continued)					
Reports of Crimes or Suspected Crimes	12 CFR Part 21, Subpart B	12 CFR 208.62-.63 [Reg. H]	12 CFR Part 353	12 CFR 563.180(d)	12 CFR 225.4(f) -----
7. Rules of Procedure					
Interagency Regulations					
Uniform Rules of Practice and Procedure	12 CFR Part 19	12 CFR Part 263	12 CFR Part 308	12 CFR Part 509	12 CFR Part 263 ----- 12 CFR Part 509
OCC Regulations					
Voluntary Liquidation	12 CFR 5.48				
FDIC Regulations					
Resolution and Receivership Rules	12 CFR Part 360	12 CFR Part 360	12 CFR Part 360	12 CFR Part 360	
Restrictions on Sale of Assets by the Federal Deposit Insurance Corporation	12 CFR Part 340	12 CFR Part 340	12 CFR Part 340	12 CFR Part 340	
OTS Regulations					
Investigative Proceedings and Formal Examinations				12 CFR Part 512	----- 12 CFR Part 512
Possession by Conservators and Receivers for Federal and State Savings Associations				12 CFR Part 558	

Subject	National Banks	State Member Banks	State Non-Member Banks	Thrifts	Holding Companies Bank ----- Thrift
7. Rules of Procedure (continued)					
OTS Regulations (continued)					
Removals, Suspensions and Prohibitions Where a Crime is Charged or Proven				12 CFR Part 508	----- 12 CFR Part 508
8. Safety and Soundness					
Interagency Regulations					
Appraisal Standards for Federally Related Transactions	12 CFR Part 34, Subpart C	12 CFR 208.50 [Reg. H]; 12 CFR part-225, Subpart G [Reg. Y]	12 CFR Part 323	12 CFR Part 564	12 CFR Part 225, Subpart G [Reg. Y] -----
Frequency of Safety and Soundness Examination	12 CFR 4.6-.7	12 CFR 208.64	12 CFR 337.12	12 CFR 563.171 (See also: 12 CFR 563.170)	
Lending Limits	12 CFR Part 32	12 CFR Part 215, Subpart A		12 CFR 560.93	
Real Estate Lending Standards	12 CFR Part 34, Subpart D	12 CFR Part 208, Subpart E and App. C [Reg. H]	12 CFR Part 365	12 CFR 560.100.; 12 CFR 563.101	
Security Devices and Procedures	12 CFR Part 21, Subpart A	12 CFR 208.61 [Reg. H]	12 CFR Part 326, Subpart A	12 CFR Part 568	
Standards for Safety and Soundness	12 CFR Part 30	12 CFR Part 208, App. D-1 [Reg. H]	12 CFR Part 364	12 CFR Part 570	
Transactions with Affiliates	12 CFR Part 223 [Reg. W]; 12 CFR Part 31	12 CFR Part 223 [Reg. W]		12 CFR 563.41	
OCC Regulations					
Other Real Estate Owned	12 CFR Part 34, Subpart E				

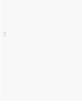
Subject	National Banks	State Member Banks	State Non-Member Banks	Thriffs	Holding Companies Bank ----- Thrift
8. Safety and Soundness (continued)					
Board Regulations					
Extensions of Credit by Federal Reserve Banks	12 CFR Part 201 [Reg. A]				
Limitations on Interbank Liabilities	12 CFR Part 206 [Reg. F]				
FDIC Regulations					
Annual Independent Audits and Reporting Requirements	12 CFR Part 363	12 CFR Part 363	12 CFR Part 363	12 CFR Part 363; See also: OTS, 12 CFR 562.4	
Unsafe and Unsound Banking Practices (Standby Letters of Credit and Brokered Deposits)			12 CFR 337.2; 12 CFR 337.6		
OTS Regulations					
Audits of Savings Associations and Savings Association Holding Companies				12 CFR 562.4, See also: FDIC, 12 CFR Part 363	----- 12 CFR 562.4
Financial Management Policies				12 CFR Part 563, Subpart F	----- 12 CFR 563.170
Lending and Investment – Additional Safety and Soundness Limitations				12 CFR Part 560	
9. Securities					
Interagency Regulations					
Banks as Registered Clearing Agencies	12 CFR 19.135	12 CFR 208.32-33 [Reg. H]	12 CFR Part 308, Subpart S		

Subject	National Banks	State Member Banks	State Non-Member Banks	Thriffs	Holding Companies
					Bank ----- Thrift
9. Securities (continued)					
Interagency Regulations (continued)					
Banks as Securities Transfer Agents	12 CFR 9.20	12 CFR 208.31 [Reg. HI]	12 CFR Part 341		
Government Securities Sales Practices	12 CFR Part 13	12 CFR 208.37 [Reg. HI]	12 CFR Part 368		
Recordkeeping and Confirmation of Securities Transactions Effected by Banks	12 CFR Part 12	12 CFR 208.34 [Reg. HI]	12 CFR Part 344	12 CFR Part 551	
Reporting Requirements for Reported Securities Under the Securities Exchange Act of 1934	12 CFR Part 11	12 CFR 208.36 [Reg. H]	12 CFR Part 335	12 CFR Part 563d	
Securities Offerings	12 CFR Part 16			12 CFR Part 563g	
OCC Regulations					
Municipal Securities Dealer Activities of Banks	12 CFR Part 10				
Board Regulations					
Credit by Banks and Persons Other than Brokers or Dealers for the Purpose of Purchasing or Carrying Margin Stock	12 CFR Part 221 [Reg. U]	12 CFR Part 221 p e g. U] ----- 12 CFR Part 221 p e g. U]			
OTS Regulations					
Accounting Requirements/Financial Statements				12 CFR Part 563c	
Proxies				12 CFR Part 569	
Rules on the Issuance and Sale of Institutional Securities and Sale of Institution Securities				12 CFR 563.5; 12 CFR Part 563, Subpart C	

[THIS SIGNATURE PAGE PERTAINS TO THE "NOTICE OF REGULATORY REVIEW;
REQUEST FOR COMMENTS" TITLED "REGULATORY PUBLICATION AND REVIEW."

Dated: _____

John D. Hawke, Jr.
Comptroller of the Currency



[THIS SIGNATURE PAGE PERTAINS TO THE “NOTICE OF REGULATORY REVIEW;
REQUEST FOR COMMENTS” TITLED “REGULATORY PUBLICATION AND REVIEW.”

By order of the Board of Governors of the Federal Reserve System, June 9, 2003


Jennifer J. Johnson,
Secretary of the Board

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REQUEST FOR COMMENTS” TITLED “REGULATORY PUBLICATION AND REVIEW.”

By order of the Board of Directors.
Federal Deposit Insurance Corporation
Dated at Washington, DC, this ____ day of _____ 2003.

Robert E. Feldman,
Executive Secretary

[THIS SIGNATURE PAGE PERTAINS TO THE “NOTICE OF REGULATORY REVIEW;
REQUEST FOR COMMENTS” TITLED “REGULATORY PUBLICATION AND REVIEW.”

Dated: _____

James E. Gilleran
Director, Office of Thrift Supervision

