Appendix 1: Materials used by Mr. Dotsey
Material for
FOMC Briefing on DSGE Models

Michael Dotsey
June 21, 2011
Overview of Models

- DSGE = Dynamic Stochastic General Equilibrium
  - Small to medium size models (smaller than FRB/US, larger than your typical VAR)
  - Models include households, firms, fiscal policy and monetary policy
  - Private agents optimize and are forward-looking
    - Expectations are endogenous
  - General Equilibrium –
    - Prices, wages and interest rates adjust to clear markets
  - Models include economic disturbances (productivity, aggregate demand, policy, etc)
    - Models are estimated
    - Can characterize uncertainty
## Exhibit 2

### Structure

#### Firms
- Employ workers and rent capital
- Set prices and prices adjust slowly
  - Pricing behavior produces a Phillips Curve
- Shocks
  - Productivity
  - Price mark-up

#### Household Sector
- Own firms and capital
- Supply labor
- Make consumption and saving decisions
- Wages adjust slowly
- Shocks
  - Efficiency of investment shocks
  - Labor supply shocks
  - Intertemporal Preference Shocks (affect consumption relative to saving)

#### Policy
- Fiscal Policy
- Monetary Policy
- Shocks
  - Government spending shocks
  - Monetary policy shocks
Exhibit 3

Implementation and Uses

- Estimation
  - Incorporate priors based on microdata
  - Characterize uncertainty
- Uses
  - Forecasting
    - Variables used in estimating the model
    - Variables not in the model
    - Nowcasting
  - Identification
    - Identify economic disturbances
  - Alternative policies
    - Structural nature of models lets one analyze alternative policies

Pitfalls

- Models are relatively small
- Models are approximations
- Models lack features important for some applications
- Some parameters are more policy invariant than others
Exhibit 4
Great Recession –Key Variables

**Great Recession**

- Important for its severity and its lingering effect on current forecasts
- Above figure displays some key variables
  - Sharpest 4 quarter decline in GDP since Great Depression
  - Decline in BFI especially severe
  - Large and persistent job losses
  - Only a subdued decline in inflation
- Challenge for models because only New York includes a fully developed financial sector
- Nevertheless models reach broadly similar conclusions
  - New York model indicates the disturbance was associated with an increase in spreads
  - EDO attributes much of what occurred to an increase in risk premia
  - Chicago and Philadelphia find that investment efficiency shocks and discount rate shocks are the prime drivers
    - These shocks reduce aggregate demand and have a financial interpretation
  - Zero lower bound on interest rates also played a significant role in some of the models
### Exhibit 5

**Summary Table**

<table>
<thead>
<tr>
<th>Federal Reserve Bank</th>
<th>Output Growth (Q4/Q4)</th>
<th>Inflation (Q4/Q4)</th>
<th>Federal Funds Rate (Q4)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Philadelphia</td>
<td>3.3</td>
<td>5.1</td>
<td>4.7</td>
</tr>
<tr>
<td></td>
<td>(1.4,6.4)</td>
<td>(0.9,8.7)</td>
<td>(0.1,8.3)</td>
</tr>
<tr>
<td>New York</td>
<td>2.1</td>
<td>2.0</td>
<td>1.9</td>
</tr>
<tr>
<td></td>
<td>(0.7,3.2)</td>
<td>(-1.3,4.6)</td>
<td>(-1.2,5.2)</td>
</tr>
<tr>
<td>Chicago</td>
<td>3.1</td>
<td>4.5</td>
<td>4.4</td>
</tr>
<tr>
<td></td>
<td>(...)</td>
<td>(...)</td>
<td>(...)</td>
</tr>
<tr>
<td>Board of Governors</td>
<td>2.8</td>
<td>2.6</td>
<td>2.5</td>
</tr>
<tr>
<td></td>
<td>(1.8,3.5)</td>
<td>(1.1,3.8)</td>
<td>(1.1,3.9)</td>
</tr>
<tr>
<td>Median Forecast*</td>
<td>2.9</td>
<td>3.5</td>
<td>3.4</td>
</tr>
</tbody>
</table>

For each individual forecast, the numbers in parentheses represent 68% bands.

* The median forecast is calculated as the median of the Q4/Q4 projections from the forecasters.
Exhibit 6
GDP

- Economy is in recovery with 3 models forecasting above trend output growth
  - Philadelphia and Chicago foresee a strong recovery
    - Due to the internal dynamics of models as effects of negative demand shocks dissipate
  - EDO envisions approximately trend growth
  - New York expects slightly below trend growth
    - Financial headwinds have lingering effects in the latter two models
Inflation remains subdued over the forecast horizon
- New York forecasts 1.5% inflation by the end of 2013
- EDO and Philadelphia expect inflation to be between 1.3% and 1.4% at the end of the forecast horizon
  - In EDO this is a result of labor market slack
- Chicago projects a sharp decline in inflation
Paths for monetary policy are somewhat different but none of the models project significant tightening

- Philadelphia, NY, and Chicago impose an “extended period” of zero interest rates until mid 2012.
- By the end of 2012 the models expect the funds rate to be 0.6% (Philadelphia) 0.9% (NY), 1.0% (Chicago), and 1.6% (EDO)

  ▪ The modest to measured policy response is largely due to the benign projections for inflation

![Federal Funds Rate Graph](image-url)
Appendix 2: Materials used by Chairman Bernanke
Material for
FOMC Discussion of Exit Strategy Principles

June 21, 2011
Exit Strategy Principles

In light of discussions at the April and June FOMC meetings, the Committee has reached broad agreement on the key elements of the strategy that it expects to follow in normalizing the stance and conduct of monetary policy:

1. The Committee will determine the timing and pace of policy normalization to promote its statutory mandate of maximum employment and price stability.

2. To begin the process of policy normalization, the Committee will likely first cease reinvesting some or all payments of principal on the securities holdings in the System Open Market Account (SOMA).

3. At the same time or relatively soon thereafter, the Committee will modify its forward guidance on the path of the federal funds rate and will initiate temporary reserve-draining operations aimed at supporting the implementation of increases in the federal funds rate when appropriate.

4. When economic conditions warrant, the Committee’s next step in the process of policy normalization will be to begin raising its target for the federal funds rate. The Committee currently anticipates that the first increase will be three to six months after the modification of the forward guidance, and from that point on, changing the level or range of the federal funds rate target will be the primary means of adjusting the stance of monetary policy. During the normalization process, adjustments to the interest rate on excess reserves and to the level of reserves in the banking system will be used to bring the funds rate toward its target.

5. Sales of agency securities from the SOMA will likely commence sometime after the first increase in the target for the federal funds rate, probably within a few months. The timing and pace of sales will be communicated to the public in advance; that pace is anticipated to be relatively gradual and steady, but it could be adjusted in response to material changes in the economic outlook or financial conditions.

6. The pace of sales is expected to be aimed at eliminating our holdings of agency securities over a period of four to five years, thereby minimizing the extent to which the SOMA portfolio might affect the allocation of credit across sectors of the economy. Sales at this pace would be expected to normalize the size of the SOMA securities portfolio over a period of about three years. In particular, the size of the securities portfolio and the associated quantity of bank reserves are expected to be reduced to levels that would be consistent with the implementation of monetary policy through the use of conventional open market operations to keep the federal funds rate near its target within a corridor defined below by the interest rate paid on excess reserves and above by the primary credit rate.

7. The Committee is prepared to make adjustments to its exit strategy if necessary in light of economic and financial developments.
Appendix 3: Materials used by Mr. Sack
Material for

**FOMC Presentation:**
*Financial Market Developments and Desk Operations*

Brian Sack

June 21, 2011
(1) Implied Federal Funds Rate Path*

*Based on federal funds and eurodollar futures rates.
Source: Federal Reserve Bank of New York

(2) Probability Distribution of First Increase in Federal Funds Target Rate*

*Average response from dealer survey.
Source: Federal Reserve Bank of New York Policy Survey

(3) Economic News Index*

*Positive readings correspond to stronger than expected economic releases.
Source: Citigroup

(4) Treasury Yields

Source: Bloomberg

(5) Breakeven Inflation Rates

Source: Federal Reserve Board of Governors

(6) Implied Probability of Deflation over Next Several Years*

*Markets Group deflation probability model based on TIPS security maturing in April 2014. Last observation is 06/13/11.
Source: Barclays Capital, Federal Reserve Bank of New York
(7) Equities and High Yield Spread

Indexed to 08/03/09

- S&P 500 (LHS)
- High Yield (RHS)

Source: Bloomberg, Bank of America

(8) Non-Agency RMBS Price*

Indexed to 08/03/09

*2 year spreads to Germany.
Source: JPMorgan Chase

(9) U.S. Bank Index*

Indexed to 08/03/09

*KBW bank index.
Source: Bloomberg

(10) Broad Dollar Index

Indexed to 08/03/09

Source: Federal Reserve Board of Governors

(11) Euro Area Sovereign Debt Spreads*

Indexed to 08/03/09

*2 year spreads to Germany.
Source: Bloomberg

(12) Libor Spread over OIS (Three-month Rate)

Source: Bloomberg
(13) Treasury Debt Outstanding

August 2nd

Source: Federal Reserve Board of Governors

(14) Treasury Principal and Interest Payments Due after August 2nd*

*Includes only marketable Treasury debt.

Source: Federal Reserve Bank of New York

(15) Treasury Bill Curve

Source: Bloomberg

(16) Implied Volatility of Ten-Year Yield*

*Derived from swaptions.

Source: Barclays Capital

(17) Operational Challenges for SOMA

- Outright purchases of Treasury securities
- Rollover of maturing Treasury securities
- Securities lending activity
- Ability to conduct repurchase agreements
- Accounting and reporting of SOMA

Source: Federal Reserve Bank of New York

(18) Short-Term Funding Rates*

*5 day moving average.

Source: Federal Reserve Bank of New York
(19) SOMA Purchases of Treasury Securities

$ Billions


Projection

LSAP2 Reinvestments

0 20 40 60 80 100 120

*Projection reflects assumption that reinvestments continue through year end. Source: Federal Reserve Bank of New York

(20) Proposed Distribution of Reinvestments Compared to LSAP 2

<table>
<thead>
<tr>
<th>Maturity</th>
<th>Allocation</th>
<th>Maturity</th>
<th>Allocation</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.5 to 2.5</td>
<td>5%</td>
<td>1.5 to 2.5</td>
<td>5%</td>
</tr>
<tr>
<td>2.5 to 4</td>
<td>20%</td>
<td>2.5 to 4</td>
<td>20%</td>
</tr>
<tr>
<td>4 to 5.5</td>
<td>20%</td>
<td>4 to 5.5</td>
<td>20%</td>
</tr>
<tr>
<td>5.5 to 7</td>
<td>23%</td>
<td>5.5 to 7</td>
<td>23%</td>
</tr>
<tr>
<td>7 to 10</td>
<td>23%</td>
<td>7 to 10</td>
<td>23%</td>
</tr>
<tr>
<td>10 to 17</td>
<td>2%</td>
<td>10 to 30</td>
<td>6%</td>
</tr>
<tr>
<td>17 to 30</td>
<td>4%</td>
<td>TIPS</td>
<td>3%</td>
</tr>
<tr>
<td>TIPS</td>
<td>3%</td>
<td>TIPS</td>
<td>3%</td>
</tr>
</tbody>
</table>

Source: Federal Reserve Bank of New York

(21) SOMA Holdings as a Percent of Outstanding

Percent

0 4 8 12 16 20

01/03/07 01/03/08 01/03/09 01/03/10 01/03/11

Source: Federal Reserve Bank of New York, U.S. Department of Treasury

(22) 10-Year Treasury Bid-Ask Spread*

Ticks

0 0.4 0.6 0.8

06/23/09 11/23/09 04/23/10 09/23/10 02/23/11

*Bid ask spread for on the run security. Source: BrokerTec

(23) Probability of Asset Purchases and Sales over 2-Year Horizon

Percent

0 20 40 60 80 100

Treasuries MBS Treasuries MBS

June Survey Median March Survey Median Interquartile Range

Source: Federal Reserve Bank of New York Policy Survey

(24) Expected Size of Domestic Assets in SOMA

$ Trillions


End of Year

Tealbook June Survey Median Interquartile Range

Source: Federal Reserve Bank of New York Policy Survey
Appendix 4: Materials used by Mr. Slifman, Ms. Wilson, Mr. Reeve, and Mr. Covitz
Material for

Staff Presentation on the Economic Outlook

June 21-22, 2011
**Recent Indicators**

**Change in Private Payroll Employment**

Three-month moving average

<table>
<thead>
<tr>
<th>Year</th>
<th>2007</th>
<th>2008</th>
<th>2009</th>
<th>2010</th>
<th>2011</th>
</tr>
</thead>
<tbody>
<tr>
<td>May</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

**Manufacturing IP**

Percent change, annual rate

<table>
<thead>
<tr>
<th>Quarter</th>
<th>Q3 2010</th>
<th>Q4 2010</th>
<th>Q1 2011</th>
<th>Q2 2011</th>
</tr>
</thead>
<tbody>
<tr>
<td>Percent</td>
<td>4</td>
<td>3</td>
<td>5</td>
<td>4</td>
</tr>
</tbody>
</table>

**Consumer Spending**

- News for consumer outlays disappointing.
- Revised down level of real DPI nearly $70 billion in Q1.
- Consumer sentiment remains low.
- Real PCE up at only a 1½ percent rate in Q2.

**Business Conditions Index**

Diffusion index

<table>
<thead>
<tr>
<th>Year</th>
<th>2007</th>
<th>2008</th>
<th>2009</th>
<th>2010</th>
<th>2011</th>
</tr>
</thead>
</table>

**Transitory Influences on GDP Growth Rate**

- Effects of the disasters in Japan on U.S. production of motor vehicles and parts.
- Higher price of imported oil.
- Temporary drop in defense purchases.

**GDP Projection**

(Percent change, annual rate)

<table>
<thead>
<tr>
<th>2011</th>
<th>Q1</th>
<th>Q2</th>
<th>Q3</th>
</tr>
</thead>
<tbody>
<tr>
<td>Real GDP</td>
<td>2.1</td>
<td>1.9</td>
<td>3.9</td>
</tr>
<tr>
<td>Apr. TB</td>
<td>1.7</td>
<td>3.1</td>
<td>4.1</td>
</tr>
</tbody>
</table>

*Excluding earthquake effects*

<table>
<thead>
<tr>
<th>2011</th>
<th>Q1</th>
<th>Q2</th>
<th>Q3</th>
</tr>
</thead>
<tbody>
<tr>
<td>Real GDP</td>
<td>2.7</td>
<td>2.9</td>
<td></td>
</tr>
<tr>
<td>Apr. TB</td>
<td>3.4</td>
<td>3.6</td>
<td></td>
</tr>
</tbody>
</table>
Exhibit 2

Sluggish Recovery

Real GDP

Peak = 100

NBER peak
73:Q4
81:Q3
07:Q4

Jan. 2010
TB

Real PCE

Peak = 100

73:Q4
81:Q3
07:Q4

Real Residential Construction

Peak = 100

73:Q4
81:Q3
07:Q4

Real Equipment and Software

Peak = 100

73:Q4
81:Q3
07:Q4

Why is Consumer Spending So Sluggish?

- One-fourth of mortgage borrowers underwater.
- Few resources available to smooth consumption.
- Reduced income expectations; higher precautionary saving.

Median Expected Change in Family Income

Three-month moving average


Note: Expected family income change over the next 12 months. Source: Thomson Reuters/University of Michigan Surveys of Consumers.
Exhibit 3
Medium-term Forecast

Real GDP

Factors Influencing Contour of the Forecast

Positives:
- Accommodative monetary policy, lower dollar, increasing credit availability, waning effects of earlier wealth declines.
- Household and business confidence recuperate.

But...
- Impetus may be smaller than previously thought.

Equipment and Software Capital Stock

Real PCE

Single-family Housing Starts
Exhibit 4

Inflation Projection

Reserve Bank Inquiries of Their District Business Contacts

<table>
<thead>
<tr>
<th>Question</th>
<th>Percent</th>
</tr>
</thead>
<tbody>
<tr>
<td>Plan to increase employment</td>
<td>45</td>
</tr>
<tr>
<td>Skill shortages restraining hiring</td>
<td>21</td>
</tr>
<tr>
<td>Raise starting pay for recruiting</td>
<td>6</td>
</tr>
<tr>
<td>Expected wage change less than 2.5 percent*</td>
<td>56</td>
</tr>
</tbody>
</table>

* Includes unchanged and decrease.

PCE Price Projection
(Percent change, Q4/Q4)

<table>
<thead>
<tr>
<th></th>
<th>2011</th>
<th>2012</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>H1</td>
<td>H2</td>
</tr>
<tr>
<td>1. PCE price index</td>
<td>3.6</td>
<td>1.1</td>
</tr>
<tr>
<td></td>
<td>1.5</td>
<td>1.5</td>
</tr>
<tr>
<td>2. Apr. TB</td>
<td>3.3</td>
<td>1.2</td>
</tr>
<tr>
<td></td>
<td>1.2</td>
<td>1.2</td>
</tr>
<tr>
<td>3. Food</td>
<td>6.5</td>
<td>2.5</td>
</tr>
<tr>
<td></td>
<td>1.4</td>
<td></td>
</tr>
<tr>
<td>4. Energy</td>
<td>28.9</td>
<td>-6.1</td>
</tr>
<tr>
<td></td>
<td>1.0</td>
<td></td>
</tr>
<tr>
<td>5. Core PCE</td>
<td>1.8</td>
<td>1.6</td>
</tr>
<tr>
<td></td>
<td>1.5</td>
<td></td>
</tr>
<tr>
<td>6. Apr. TB</td>
<td>1.5</td>
<td>1.3</td>
</tr>
<tr>
<td></td>
<td>1.4</td>
<td></td>
</tr>
</tbody>
</table>

Retail Price of Gasoline

Note: Seasonally adjusted price of regular unleaded gasoline.

Unemployment Rate

Inflation Expectations

Source: Thomson Reuters/University of Michigan Surveys of Consumers.
Exhibit 5

Europe

10-year Sovereign Bonds Spreads*

- Greece
- Ireland
- Portugal
- Spain
- Italy
- Belgium

Basis points

2008 2009 2010 2011

* Relative to Germany.

Projected Debt-to-GDP*

* Assumes Greece, Ireland, and Portugal are able to access market financing on the timeline set out in their respective IMF programs.

Direct Credit Exposure of Banking Sector, December 2010

|                | Greece | Greece, Ireland, & Portugal | Spain | Core European Banks* \\
<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>$bil.</td>
<td>$bil. Tier 1</td>
<td>$bil. Tier 1</td>
<td>$bil. Tier 1</td>
</tr>
<tr>
<td>United States</td>
<td>7</td>
<td>1</td>
<td>64</td>
<td>7</td>
</tr>
<tr>
<td>Western Europe</td>
<td>134</td>
<td>6</td>
<td>705</td>
<td>31</td>
</tr>
</tbody>
</table>

* Core Europe defined as Belgium, France, Germany, the Netherlands, Switzerland, and the United Kingdom.

Source: U.S. Country Exposure Report, BIS, and ECB. Corrected for break in series and excluding exposure from derivatives contracts.

Euro-Dollar Exchange Rate

Euros per dollar

March 1, 2011 = 100

Euro-area Stock Prices

March 1, 2011 = 100
Exhibit 6

Global Outlook

Real GDP*

Percent change, annual rate

<table>
<thead>
<tr>
<th></th>
<th>2011</th>
<th>2012p</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Q1</td>
<td>Q2p</td>
</tr>
<tr>
<td>1. Total Foreign GDP</td>
<td>4.1</td>
<td>2.8</td>
</tr>
<tr>
<td>April Tealbook</td>
<td>3.7</td>
<td>3.0</td>
</tr>
<tr>
<td>2. Advanced Foreign Economies</td>
<td>2.3</td>
<td>1.4</td>
</tr>
<tr>
<td>3. Euro area</td>
<td>3.4</td>
<td>1.6</td>
</tr>
<tr>
<td>4. Japan</td>
<td>-3.5</td>
<td>-3.8</td>
</tr>
<tr>
<td>5. Emerging Market Economies</td>
<td>6.2</td>
<td>4.4</td>
</tr>
<tr>
<td>6. China</td>
<td>8.7</td>
<td>8.1</td>
</tr>
<tr>
<td>7. Emerging Asia</td>
<td>8.8</td>
<td>5.4</td>
</tr>
<tr>
<td>8. Mexico</td>
<td>2.1</td>
<td>2.9</td>
</tr>
</tbody>
</table>

* GDP aggregates weighted by U.S. goods exports.

First-Quarter Real GDP

Percent change, a.r.

<p>| |</p>
<table>
<thead>
<tr>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>2011</td>
</tr>
<tr>
<td>2012p</td>
</tr>
<tr>
<td>April TB</td>
</tr>
<tr>
<td>June TB</td>
</tr>
</tbody>
</table>

Foreign Mfg. PMI ex. Japan

Diffusion index

China

12-month percent change

Outstanding bank loans

Retail sales

Japan

Jan. 2008 = 100

Diff. index

Headline Consumer Prices*

Four-quarter percent change

Latin America

Emerging Asia

Advanced foreign economies

Implied Forward OIS Rates*

Percent

* Inflation aggregates weighted by U.S. non-oil goods imports.

* OIS rates less one basis point per month term premium adjustment.
Exhibit 7

Outlook for U.S. External Sector

Trade in Real Goods and Services

- Exports and Imports

Contribution to U.S. Real GDP Growth

- Percentage points, a.r.

Commodity Price Outlook

- Dollars per barrel

U.S. Core Import Prices

- Percent change, a.r.

Contributions from:
- Exchange rates and foreign prices
- Non-fuel primary commodity prices

April TB
Exhibit 8

Forecasting Commodity Prices

WTI Crude Oil Futures*

Dollars per barrel

Why Flat Futures Curves?

- Market participants can arbitrage between spot and futures prices through inventories.
- Costs and benefits of holding inventories create a wedge between spot and futures prices.
- When these costs and benefits are not large, futures will be flat.

EME Asia IP Consensus Forecasts

Percent change over previous year

New Forecasting Approach

- Adjust futures to account for market surprises for global growth and the dollar.
- Predict surprises as difference between staff forecast and private forecasts.
- Map surprises into prices based on historical relationships.

Past Forecasts Under Both Methods

Source: USIT model.

Non-fuel Commodity Prices

Source: USIT model.

* Each line represents futures prices in April of the indicated year. Source: Bloomberg.

Source: Consensus Economics, April issues.

Source: USIT model.
Forecasting Commodity Prices (continued)

Features of New Approach

- No improvement in forecasting accuracy.
- Improves consistency with Tealbook forecast.
- Provides simple framework for characterizing risks.

Forecasting Performance, One Year Ahead*

<table>
<thead>
<tr>
<th>Root Mean Squared Errors</th>
<th>Oil</th>
<th>Non-fuel</th>
</tr>
</thead>
<tbody>
<tr>
<td>Random walk</td>
<td>41</td>
<td>22</td>
</tr>
<tr>
<td>Futures forecast</td>
<td>40</td>
<td>21</td>
</tr>
<tr>
<td>Proposed forecast</td>
<td>43</td>
<td>23</td>
</tr>
</tbody>
</table>

* From August 2002 to January 2010.

Alternative Scenarios for Oil Prices

World GDP Growth

<table>
<thead>
<tr>
<th>World growth 1/2 percentage point faster</th>
<th>Proposed forecast</th>
</tr>
</thead>
<tbody>
<tr>
<td>World growth 1/2 percentage point slower</td>
<td>June TB</td>
</tr>
</tbody>
</table>

Dollar

<table>
<thead>
<tr>
<th>Additional 5 percent dollar depreciation</th>
<th>Proposed forecast</th>
</tr>
</thead>
<tbody>
<tr>
<td>Additional 5 percent dollar appreciation</td>
<td>June TB</td>
</tr>
</tbody>
</table>

Alternative Scenarios for Non-fuel Commodity Prices

World GDP Growth

<table>
<thead>
<tr>
<th>World growth 1/2 percentage point faster</th>
<th>Proposed forecast</th>
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<tr>
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</tr>
</tbody>
</table>

Dollar

<table>
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<tr>
<th>Additional 5 percent dollar depreciation</th>
<th>Proposed forecast</th>
</tr>
</thead>
<tbody>
<tr>
<td>Additional 5 percent dollar appreciation</td>
<td>June TB</td>
</tr>
</tbody>
</table>
Exhibit 10

Financial Stability

Financial Market Stress

Source: Staff calculations.

Commercial Bank Assets Funded by Non-deposit Short-term Debt

Source: Call Report.

Nonfinancial Debt

Source: Staff calculations.

Nonfinancial Sector Liabilities Funded by Non-deposit Short-term Debt

Source: Staff calculations.

U.S. MMF European Exposures*


Distribution of U.S. MMF Exposures to Spain

Source: SEC form N-MFP filings.

* Unsecured debt, ABCP, and repurchase agreements.
Exhibit 11

**LISCC Firm Market Indicators**

### Stock Prices

**April 26, 2011 = 100**

* End of week
  - Bank of America
  - Citigroup
  - Other*

* *Composed of Morgan Stanley, Goldman Sachs, JP Morgan, State Street, Wells Fargo, and BONY.*
  *Source: Bloomberg.*

### 5-year CDS Spreads

* End of week
  - Bank of America
  - Citigroup
  - Other*

* *Composed of Morgan Stanley, Goldman Sachs, JP Morgan, State Street, Wells Fargo, and BONY.*
  *Source: Markit.*

### Heat Map of Market Indicator Levels

<table>
<thead>
<tr>
<th>CDS Spreads</th>
<th>CDS Relative* Spreads</th>
<th>EDFs</th>
<th>Relative* EDFs</th>
<th>Market Equity Ratio</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bank of America</td>
<td>Yellow</td>
<td>Red</td>
<td>Red</td>
<td>Red</td>
</tr>
<tr>
<td>Morgan Stanley</td>
<td>Orange</td>
<td>Red</td>
<td>Red</td>
<td>Red</td>
</tr>
<tr>
<td>Goldman Sachs</td>
<td>Yellow</td>
<td>Yellow</td>
<td>Yellow</td>
<td>Yellow</td>
</tr>
<tr>
<td>Citigroup</td>
<td>Yellow</td>
<td>Yellow</td>
<td>Yellow</td>
<td>Yellow</td>
</tr>
<tr>
<td>JP Morgan</td>
<td>Yellow</td>
<td>Yellow</td>
<td>Yellow</td>
<td>Yellow</td>
</tr>
<tr>
<td>State Street</td>
<td>Yellow</td>
<td>Yellow</td>
<td>Yellow</td>
<td>Yellow</td>
</tr>
<tr>
<td>Wells Fargo</td>
<td>Yellow</td>
<td>Yellow</td>
<td>Yellow</td>
<td>Yellow</td>
</tr>
<tr>
<td>BONY</td>
<td>Yellow</td>
<td>Yellow</td>
<td>Yellow</td>
<td>Yellow</td>
</tr>
</tbody>
</table>

*Note: Yellow denotes current values from the 75th to 90th percentiles of the measure's distribution over the past 5 years, while orange denotes values between the 90th and 95th percentiles, and red denotes greater than the 95th percentile.*

* *Relative* implies a comparison to A-rated financial firms.*
  *Source: For CDS Spreads and Market equity ratio, Bloomberg; for EDFs, Moody’s.*

### Downside Risks to LISCC Firms

- Downgrade of short-term ratings of Bank of America or Citigroup.
- Housing market deteriorates further.
- Risk from peripheral Europe through core European firms.

### Conditional Value at Risk (CoVaR)

- CoVaR is an estimate of the downside risk to the financial sector, conditional on a stress event for a firm.

### CoVar

*Note: The line represents the sum of the CoVar ratings for Bank of America, Morgan Stanley, Goldman Sachs, Citigroup, JP Morgan, State Street, Wells Fargo, and BONY.*
Emerging Risks: Asset Valuations and New Products

Forward Spreads on High-yield Corporate Bonds

Gross Issuance of Junk Bonds*

Institutional Leveraged-loan Issuance

Other Valuation Pressures

- Real house prices in Taiwan and Hong Kong continue to rise rapidly despite actions taken by authorities to restrain increases.
- Some equity markets in Latin America have elevated PE ratios, and in emerging Asia may reflect overly optimistic earnings outlooks.
- In domestic markets, valuations for small capitalization stocks elevated relative to larger firms. Farm land valuations also high.

Use of Leverage by Most Favored Hedge Funds

New Products

- Respond to new liquidity regulations inducing banks to lengthen liabilities, and new MMF rules further restricting investments in longer-term securities.
- Putable CDs allow banks to issue long-maturity securities, while investors have the option to shorten.
- Extendible repurchase agreements allow banks to issue short-maturity securities, but have the option to lengthen maturities.

Source: Senior Credit Officer Opinion Survey on Dealer Financing Terms.
Appendix 5: Materials used by Mr. Carpenter
Material for Briefing on
FOMC Participants’ Economic Projections

Seth Carpenter
June 21, 2011
Exhibit 1. Central tendencies and ranges of economic projections, 2011–13 and over the longer run

- **Change in real GDP**
  - Central tendency of projections
  - Range of projections

- **Unemployment rate**

- **PCE inflation**

- **Core PCE inflation**
Exhibit 2. Economic projections for 2011-2013 and over the longer run (percent)

<table>
<thead>
<tr>
<th></th>
<th>2011</th>
<th>2012</th>
<th>2013</th>
<th>Longer run</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Change in real GDP</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Central Tendency</td>
<td>2.7 to 2.9</td>
<td>3.3 to 3.7</td>
<td>3.5 to 4.2</td>
<td>2.5 to 2.8</td>
</tr>
<tr>
<td>April projections</td>
<td>3.1 to 3.3</td>
<td>3.5 to 4.2</td>
<td>3.5 to 4.3</td>
<td>2.5 to 2.8</td>
</tr>
<tr>
<td>Range</td>
<td>2.5 to 3.0</td>
<td>2.2 to 4.0</td>
<td>3.0 to 4.5</td>
<td>2.4 to 3.0</td>
</tr>
<tr>
<td>April projections</td>
<td>2.9 to 3.7</td>
<td>2.9 to 4.4</td>
<td>3.0 to 5.0</td>
<td>2.4 to 3.0</td>
</tr>
<tr>
<td><strong>Memo: Tealbook</strong></td>
<td>2.7</td>
<td>3.5</td>
<td>4.2</td>
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</tr>
<tr>
<td><strong>April Tealbook</strong></td>
<td>3.2</td>
<td>4.2</td>
<td>4.3</td>
<td>2½</td>
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</table>

<table>
<thead>
<tr>
<th></th>
<th>2011</th>
<th>2012</th>
<th>2013</th>
<th>Longer run</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Unemployment rate</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Central Tendency</td>
<td>8.6 to 8.9</td>
<td>7.8 to 8.2</td>
<td>7.0 to 7.5</td>
<td>5.2 to 5.6</td>
</tr>
<tr>
<td>April projections</td>
<td>8.4 to 8.7</td>
<td>7.6 to 7.9</td>
<td>6.8 to 7.2</td>
<td>5.2 to 5.6</td>
</tr>
<tr>
<td>Range</td>
<td>8.4 to 9.1</td>
<td>7.5 to 8.7</td>
<td>6.5 to 8.3</td>
<td>5.0 to 6.0</td>
</tr>
<tr>
<td>April projections</td>
<td>8.1 to 8.9</td>
<td>7.1 to 8.4</td>
<td>6.0 to 8.4</td>
<td>5.0 to 6.0</td>
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<tr>
<td><strong>Memo: Tealbook</strong></td>
<td>8.9</td>
<td>8.1</td>
<td>7.1</td>
<td>5¼</td>
</tr>
<tr>
<td><strong>April Tealbook</strong></td>
<td>8.7</td>
<td>7.7</td>
<td>7.0</td>
<td>5¼</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
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<th>2012</th>
<th>2013</th>
<th>Longer run</th>
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<tbody>
<tr>
<td><strong>PCE inflation</strong></td>
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<td></td>
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<tr>
<td>Central Tendency</td>
<td>2.3 to 2.5</td>
<td>1.5 to 2.0</td>
<td>1.5 to 2.0</td>
<td>1.7 to 2.0</td>
</tr>
<tr>
<td>April projections</td>
<td>2.1 to 2.8</td>
<td>1.2 to 2.0</td>
<td>1.4 to 2.0</td>
<td>1.7 to 2.0</td>
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<tr>
<td>Range</td>
<td>2.1 to 3.5</td>
<td>1.2 to 2.8</td>
<td>1.3 to 2.5</td>
<td>1.5 to 2.0</td>
</tr>
<tr>
<td>April projections</td>
<td>2.0 to 3.6</td>
<td>1.0 to 2.8</td>
<td>1.2 to 2.5</td>
<td>1.5 to 2.0</td>
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<td><strong>Memo: Tealbook</strong></td>
<td>2.3</td>
<td>1.5</td>
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<td><strong>April Tealbook</strong></td>
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<td>1.2</td>
<td>1.5</td>
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<table>
<thead>
<tr>
<th></th>
<th>2011</th>
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<th>2013</th>
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<tbody>
<tr>
<td><strong>Core PCE inflation</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Central Tendency</td>
<td>1.5 to 1.8</td>
<td>1.4 to 2.0</td>
<td>1.4 to 2.0</td>
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</tr>
<tr>
<td>April projections</td>
<td>1.3 to 1.6</td>
<td>1.3 to 1.8</td>
<td>1.4 to 2.0</td>
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<tr>
<td>Range</td>
<td>1.5 to 2.3</td>
<td>1.2 to 2.5</td>
<td>1.3 to 2.5</td>
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<tr>
<td>April projections</td>
<td>1.1 to 2.0</td>
<td>1.1 to 2.0</td>
<td>1.2 to 2.0</td>
<td></td>
</tr>
<tr>
<td><strong>Memo: Tealbook</strong></td>
<td>1.7</td>
<td>1.5</td>
<td>1.5</td>
<td></td>
</tr>
<tr>
<td><strong>April Tealbook</strong></td>
<td>1.4</td>
<td>1.4</td>
<td>1.5</td>
<td></td>
</tr>
</tbody>
</table>

NOTE: The changes in real GDP and inflation are measured Q4/Q4
Exhibit 3. Risks and uncertainty in economic projections

Uncertainty about GDP growth
- Lower
- Similar
- Higher

Number of participants
- April projections
  - 18
- June projections
  - 16
- April projections
  - 14

Risks to GDP growth
- Downside
- Balanced
- Upside

Number of participants
- April projections
  - 10
- June projections
  - 8
- April projections
  - 6

Uncertainty about PCE inflation

Number of participants
- April projections
  - 18
- June projections
  - 16
- April projections
  - 14

Risks to PCE inflation
- Downside
- Balanced
- Upside

Number of participants
- April projections
  - 12
- June projections
  - 10
- April projections
  - 6
Exhibit 4. Central tendencies and ranges of economic projections, 2011–13 and over the longer run

Change in real GDP
- Central tendency of projections
- Range of projections

Unemployment rate

PCE inflation

Percent

2006 2007 2008 2009 2010 2011 2012 2013 Longer run

Percent

2006 2007 2008 2009 2010 2011 2012 2013 Longer run

Percent

2006 2007 2008 2009 2010 2011 2012 2013 Longer run
Appendix 6: Materials used by Mr. English
Material for
FOMC Briefing on Monetary Policy Alternatives

Bill English
June 22, 2011
APRIL FOMC STATEMENT

1. Information received since the Federal Open Market Committee met in March indicates that the economic recovery is proceeding at a moderate pace and overall conditions in the labor market are improving gradually. Household spending and business investment in equipment and software continue to expand. However, investment in nonresidential structures is still weak, and the housing sector continues to be depressed. Commodity prices have risen significantly since last summer, and concerns about global supplies of crude oil have contributed to a further increase in oil prices since the Committee met in March. Inflation has picked up in recent months, but longer-term inflation expectations have remained stable and measures of underlying inflation are still subdued.

2. Consistent with its statutory mandate, the Committee seeks to foster maximum employment and price stability. The unemployment rate remains elevated, and measures of underlying inflation continue to be somewhat low, relative to levels that the Committee judges to be consistent, over the longer run, with its dual mandate. Increases in the prices of energy and other commodities have pushed up inflation in recent months. The Committee expects these effects to be transitory, but it will pay close attention to the evolution of inflation and inflation expectations. The Committee continues to anticipate a gradual return to higher levels of resource utilization in a context of price stability.

3. To promote a stronger pace of economic recovery and to help ensure that inflation, over time, is at levels consistent with its mandate, the Committee decided today to continue expanding its holdings of securities as announced in November. In particular, the Committee is maintaining its existing policy of reinvesting principal payments from its securities holdings and will complete purchases of $600 billion of longer-term Treasury securities by the end of the current quarter. The Committee will regularly review the size and composition of its securities holdings in light of incoming information and is prepared to adjust those holdings as needed to best foster maximum employment and price stability.

4. The Committee will maintain the target range for the federal funds rate at 0 to ¼ percent and continues to anticipate that economic conditions, including low rates of resource utilization, subdued inflation trends, and stable inflation expectations, are likely to warrant exceptionally low levels for the federal funds rate for an extended period.

5. The Committee will continue to monitor the economic outlook and financial developments and will employ its policy tools as necessary to support the economic recovery and to help ensure that inflation, over time, is at levels consistent with its mandate.
JUNE FOMC STATEMENT—ALTERNATIVE A

1. Information received since the Federal Open Market Committee met in April suggests that the economic recovery is continuing at a moderate pace, though more slowly than the Committee had expected. Moreover, a number of indicators suggest a loss of momentum in the labor market. The slower pace of the recovery reflects in part some factors that are likely to be temporary, including the damping effect of higher food and energy prices on consumer purchasing power and spending as well as supply chain disruptions associated with the tragic events in Japan. Household spending and business investment in equipment and software continue to expand. However, investment in nonresidential structures is still weak, and the housing sector continues to be depressed. Inflation has picked up in recent months, mainly reflecting higher prices for some commodities and imported goods, as well as the recent supply chain disruptions. Although firms are facing cost pressures from high commodity prices, the pass-through into the prices of non-energy consumer goods and services has been relatively limited, and longer-term inflation expectations have remained stable.

2. Consistent with its statutory mandate, the Committee seeks to foster maximum employment and price stability. The unemployment rate remains elevated; however, the Committee expects the pace of recovery to pick up over coming quarters and the unemployment rate to resume its gradual decline toward levels that the Committee judges to be consistent with its dual mandate. The Committee perceives that the downside risks to the economic outlook have increased somewhat. Inflation has moved up recently, but the Committee anticipates that inflation will subside to levels at or below those consistent with the Committee’s dual mandate as the effects on inflation of past energy and other commodity price increases dissipate.

3. To promote the ongoing economic recovery and to help ensure that inflation, over time, is at levels consistent with its mandate, the Committee is keeping the target range for the federal funds rate at 0 to ¼ percent and now anticipates that economic conditions—including low rates of resource utilization and a subdued outlook for inflation over the medium run—are likely to warrant exceptionally low levels for the federal funds rate at least through the end of 2012. The Committee likewise anticipates that economic conditions will warrant the maintenance of its existing policy of reinvesting principal payments from its securities holdings at least through mid-2012. The Committee will complete its purchases of $600 billion of longer-term Treasury securities by the end of this month. The Committee will regularly review the size and composition of its securities holdings and is prepared to expand those holdings if needed.

4. The Committee will monitor the economic outlook and financial developments and will act as needed to best foster maximum employment and price stability.
JUNE FOMC STATEMENT—ALTERNATIVE B

1. Information received since the Federal Open Market Committee met in April indicates that the economic recovery is continuing at a moderate pace, though somewhat more slowly than the Committee had expected. Some indicators also suggest a loss of momentum in the labor market. The slower pace of the recovery reflects in part some factors that are likely to be temporary, including the damping effect of higher food and energy prices on consumer purchasing power and spending as well as supply chain disruptions associated with the tragic events in Japan. Household spending and business investment in equipment and software continue to expand. However, investment in nonresidential structures is still weak, and the housing sector continues to be depressed. Inflation has picked up in recent months, mainly reflecting higher prices for some commodities and imported goods, as well as the recent supply chain disruptions. However, longer-term inflation expectations have remained stable.

2. Consistent with its statutory mandate, the Committee seeks to foster maximum employment and price stability. The unemployment rate remains elevated; however, the Committee expects the pace of recovery to pick up over coming quarters and the unemployment rate to resume its gradual decline toward levels that the Committee judges to be consistent with its dual mandate. Inflation has moved up recently, but the Committee anticipates that inflation will subside to levels at or below those consistent with the Committee’s dual mandate as the effects on inflation of past energy and other commodity price increases dissipate. However, the Committee will continue to pay close attention to the evolution of inflation and inflation expectations.

3. To promote the ongoing economic recovery and to help ensure that inflation, over time, is at levels consistent with its mandate, the Committee decided today to maintain the current degree of monetary policy accommodation. In particular, the Committee will keep the target range for the federal funds rate at 0 to ¼ percent and continues to anticipate that economic conditions—including low rates of resource utilization and a subdued outlook for inflation over the medium run—are likely to warrant exceptionally low levels for the federal funds rate for an extended period. The Committee will complete its purchases of $600 billion of longer-term Treasury securities by the end of this month and will maintain its existing policy of reinvesting principal payments from its securities holdings. The Committee will regularly review the size and composition of its securities holdings and is prepared to adjust those holdings as appropriate.

4. The Committee will monitor the economic outlook and financial developments and will act as needed to best foster maximum employment and price stability.
JUNE FOMC STATEMENT—ALTERNATIVE C

1. Information received since the Federal Open Market Committee met in April indicates that the economic recovery is continuing at a moderate pace, though somewhat more slowly than the Committee had expected. Some indicators also suggest a loss of momentum in the labor market. The slower pace of the recovery reflects in part some factors that are likely to be temporary, including the damping effect of higher food and energy prices on consumer purchasing power and spending as well as supply chain disruptions associated with the tragic events in Japan. Household spending and business investment in equipment and software continue to expand. However, investment in nonresidential structures is still weak, and the housing sector continues to be depressed. Inflation has picked up in recent months, as firms are facing cost pressures from increased commodity prices and import prices have risen. Longer-term inflation expectations have remained stable.

2. Consistent with its statutory mandate, the Committee seeks to foster maximum employment and price stability. The unemployment rate remains elevated; however, the Committee expects the pace of recovery to pick up over coming quarters and the unemployment rate to resume its gradual decline toward levels that the Committee judges to be consistent with its dual mandate. Inflation has moved up recently, but the Committee anticipates that inflation will subside to levels at or below those consistent with the Committee’s dual mandate as the effects on inflation of past energy and other commodity price increases dissipate. However, the upside risks to inflation have increased somewhat, and the Committee will continue to pay close attention to the evolution of inflation and inflation expectations.

3. In order to help ensure that economic activity and inflation, over time, are at levels consistent with its mandate, the Committee decided today to keep the target range for the federal funds rate at 0 to ¼ percent and anticipates that economic conditions—including low rates of resource utilization and a subdued outlook for inflation over the medium run—are likely to warrant exceptionally low levels for the federal funds rate for some time. The Committee will complete its purchases of $600 billion of longer-term Treasury securities by the end of this month. In July, the Committee will begin a gradual reduction in the current extraordinary degree of policy accommodation by discontinuing its policy of reinvesting principal payments from its holdings of agency securities and Treasury securities. The Committee will regularly review the size and composition of its securities holdings and is prepared to adjust those holdings as appropriate.

4. The Committee will monitor the economic outlook and financial developments and will act as needed to best foster maximum employment and price stability.
April 2011 FOMC Directive

The Federal Open Market Committee seeks monetary and financial conditions that will foster price stability and promote sustainable growth in output. To further its long-run objectives, the Committee seeks conditions in reserve markets consistent with federal funds trading in a range from 0 to ¼ percent. The Committee directs the Desk to execute purchases of longer-term Treasury securities in order to increase the total face value of domestic securities held in the System Open Market Account to approximately $2.6 trillion by the end of June 2011. The Committee also directs the Desk to reinvest principal payments from agency debt and agency mortgage-backed securities in longer-term Treasury securities. The System Open Market Account Manager and the Secretary will keep the Committee informed of ongoing developments regarding the System’s balance sheet that could affect the attainment over time of the Committee’s objectives of maximum employment and price stability.
June 2011 FOMC Directive — Alternative A

The Federal Open Market Committee seeks monetary and financial conditions that will foster price stability and promote sustainable growth in output. To further its long-run objectives, the Committee seeks conditions in reserve markets consistent with federal funds trading in a range from 0 to ¼ percent. The Committee directs the Desk to execute complete purchases of $600 billion of longer-term Treasury securities in order to increase the total face value of domestic securities held in the System Open Market Account to approximately $2.6 trillion by the end of June 2011 this month. The Committee also directs the Desk to maintain its existing policy of reinvesting principal payments from agency debt and agency mortgage-backed on all domestic securities in the System Open Market Account in longer-term Treasury securities in order to maintain the total face value of domestic securities at approximately $2.6 trillion. The System Open Market Account Manager and the Secretary will keep the Committee informed of ongoing developments regarding the System’s balance sheet that could affect the attainment over time of the Committee’s objectives of maximum employment and price stability.
June 2011 FOMC Directive — Alternative B

The Federal Open Market Committee seeks monetary and financial conditions that will foster price stability and promote sustainable growth in output. To further its long-run objectives, the Committee seeks conditions in reserve markets consistent with federal funds trading in a range from 0 to ¼ percent. The Committee directs the Desk to execute complete purchases of $600 billion of longer-term Treasury securities in order to increase the total face value of domestic securities held in the System Open Market Account to approximately $2.6 trillion by the end of June 2011 this month. The Committee also directs the Desk to maintain its existing policy of reinvesting principal payments from agency debt and agency mortgage-backed on all domestic securities in the System Open Market Account in longer-term Treasury securities in order to maintain the total face value of domestic securities at approximately $2.6 trillion. The System Open Market Account Manager and the Secretary will keep the Committee informed of ongoing developments regarding the System’s balance sheet that could affect the attainment over time of the Committee’s objectives of maximum employment and price stability.
June 2011 FOMC Directive — Alternative C

The Federal Open Market Committee seeks monetary and financial conditions that will foster price stability and promote sustainable growth in output. To further its long-run objectives, the Committee seeks conditions in reserve markets consistent with federal funds trading in a range from 0 to ¼ percent. The Committee directs the Desk to execute **complete** purchases of **$600 billion of** longer-term Treasury securities in order to increase the total face value of domestic securities held in the System Open Market Account to approximately $2.6 trillion by the end of June 2011 **this month**. The Committee also directs the Desk to **cease all** reinvestment of principal payments from agency debt and agency mortgage-backed securities in longer-term Treasury on domestic securities **in the System Open Market Account from the beginning of July 2011**. The System Open Market Account Manager and the Secretary will keep the Committee informed of ongoing developments regarding the System’s balance sheet that could affect the attainment over time of the Committee’s objectives of maximum employment and price stability.
Appendix 7: Materials used by Ms. Yellen
FOMC Policy on External Communications
of Federal Reserve System Staff

Preamble

In the course of making monetary policy decisions, the Federal Open Market Committee (FOMC) makes extensive use of background materials prepared by the staff of the Federal Reserve System, and senior staff give regular briefings at FOMC meetings. In addition, staff are directly involved in the implementation and communication of the Committee’s policy decisions.

Federal Reserve System staff have contacts with members of the public in the process of gathering information about current economic and financial conditions. In addition, staff synthesize that information using a variety of analytical methods and statistical tools, and the continual refinement of these methods and tools is facilitated by ongoing interactions with academic researchers, staff at foreign central banks, and other outside analysts. Finally, staff play a significant role in helping the public understand the rationale for FOMC decisions.

To reinforce the public’s confidence in the transparency and integrity of the monetary policy process, the FOMC has established the following principles to govern the public contacts of Federal Reserve System staff who have access to confidential FOMC information. The FOMC maintains responsibility for ensuring that all System staff abide by these principles. Specifically, the President of each Federal Reserve Bank is responsible for ensuring the confidentiality of FOMC information at that Bank and for the conduct and discretion of that Bank’s staff with regard to the use of that information, and the Chairman fulfills this role for Board staff.

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1 This document complements the FOMC policy regarding the external communications of Committee participants, which is set forth in a separate document.
2 This policy is fully consistent with and complements the rules for ethical conduct prescribed for the staff of the Board of Governors and for staff at each Federal Reserve Bank.
General Principles

1. Federal Reserve staff play a significant role in enhancing public understanding of the FOMC’s actions, thereby promoting the effectiveness of monetary policy. In all communications with the public regarding monetary policy issues, members of the official staff should refrain from publicly expressing their own personal views regarding prospective monetary policy decisions and should never speculate about future monetary policy decisions or actions that have not been announced by the Committee. In explaining the rationale for announced FOMC decisions, staff should draw on Committee communications, the Chairman’s press conference remarks, and other published materials as appropriate. Whenever staff make public comments on monetary policy, they should clearly indicate that those comments are solely their own responsibility and should not be interpreted as representing the views of the FOMC, its principals, or any other person associated with the Federal Reserve System.

2. To foster the ongoing frank exchange of views at FOMC meetings, staff will refrain from characterizing such discussions—apart from what has been published in the minutes of each FOMC meeting—in any contact with an individual, firm, or organization outside of the Federal Reserve System.

3. To protect the independence of the FOMC’s decision-making process from short-term political pressures, members of the official staff will strive to avoid any appearance of political partisanship in their contacts with the public.

4. Staff will carefully safeguard all confidential FOMC information. No confidential information may be released except pursuant to Committee instructions or with written authorization from the Chairman and prompt notification to the Committee.

5. To ensure that no member of the public is able to profit financially from acquiring nonpublic information about economic and financial conditions or about the methods and tools that are currently being used to assess those conditions, staff will not provide such information to any individual, firm, or organization outside of the Federal Reserve System unless the information has been cleared for publication and is made widely available to the public.

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3 The Committee’s regulations concerning the designation and handling of confidential FOMC information are set forth in a separate document, “Program for Security of FOMC Information.”
6. Staff will strive to ensure that their contacts with members of the public do not provide any profit-making person or organization with a prestige advantage over its competitors. They will consider this principle carefully and rigorously in considering invitations to speak at meetings sponsored by profit-making organizations and in scheduling meetings with anyone who might benefit financially from apparently-exclusive contacts with Federal Reserve staff.

7. To facilitate the effectiveness of the Committee’s policy deliberations and the clarity of its communications, staff observe the blackout period on monetary policy communication that begins on the Tuesday morning of the week prior to each regularly-scheduled FOMC meeting and ends at midnight Eastern Time on the Thursday following the meeting. During each blackout period, staff refrain from providing information to members of the public about macroeconomic or financial developments or about current or prospective monetary policy issues unless that information has already been cleared for publication and made widely available to the public prior to the blackout period.

**Practical Examples**

To assist Federal Reserve System staff in understanding the application of these principles, the FOMC has considered how the principles should be applied to some common requests for public contact. For example, the following contacts would generally be consistent with the Committee’s policy on external communications, as long as the staff member carefully adheres to all of the principles listed above during the contact itself:

1. A presentation at a widely-attended meeting, where the event is organized by a non-profit entity and does not involve fundraising. Such a meeting might be sponsored by an academic institution, non-profit organization, or civic or trade association (such as a chamber of commerce or a state or national bankers’ association).

2. A private meeting with members of the public—such as bankers, community representatives, industry representatives, or labor representatives—to collect information about current economic and financial conditions, without disseminating any information that is not widely available to the public. Whenever practical, at least two Federal Reserve staff should be present at such a meeting.
In contrast, the following contacts would not be consistent with the principles set out above:

1. Disclosure of confidential FOMC information.
2. Disclosure or characterization of the views expressed at an FOMC meeting.
3. Disclosure of an FOMC participant’s personal views on monetary policy that have not previously been communicated to the public.
4. Public communications in which a Federal Reserve officer expresses personal opinions about prospective monetary policy decisions.
5. A prediction to members of the public about Committee action prior to the Committee’s announcement of such decisions.
6. A private meeting with selected clients of a regulated entity or financial firm to discuss monetary policy.

Of course, the foregoing examples are not intended to serve as an exhaustive list, and hence good judgment will be essential in applying these principles. Moreover, whenever staff are unsure about whether specific contacts with the public would be appropriate, they should consult in advance with the appropriate staff person or with the head of their respective institution—namely, the Chairman in the case of staff at the Board of Governors, and the President in the case of staff at a Federal Reserve Bank.
FOMC Policy on External Communications of Committee Participants

Preamble

The Federal Open Market Committee (FOMC) is committed to providing clear and timely information to the public about the Committee’s monetary policy actions and the rationale for those decisions. Indeed, considerable evidence indicates that central bank transparency increases the effectiveness of monetary policy and enables households and businesses to make better-informed decisions.

Two-way communication with the public is a crucial element in the FOMC’s monetary policy process. Committee participants have regular contacts with members of the public as part of the process of gathering the information the Committee needs to understand current economic and financial conditions. In addition, the FOMC’s public accountability is strengthened by open discussion of Committee participants’ views about the economic outlook as well as their judgments about the appropriate course of monetary policy.

Therefore, to reinforce the public’s confidence in the transparency and integrity of the monetary policy process, the FOMC has established the following principles to govern Committee participants’ contacts with members of the public. The FOMC itself maintains responsibility for ensuring that all Committee participants—that is, the members of the Federal Reserve Board and the presidents of the Federal Reserve Banks—abide by these principles.2

General Principles

1. Committee participants will endeavor to enhance the public’s understanding of monetary policy. They are free to explain their individual views but are expected to do so in a spirit of collegiality and to refrain from characterizing the views of other individuals on the Committee. In explaining the rationale for announced FOMC decisions, participants will draw on Committee communications and the Chairman’s press conference remarks as appropriate.

1 The Committee’s policy governing the external communications of Federal Reserve System staff is set forth in a separate document.

2 This policy is fully consistent with and complements the more general policies for ethical conduct published in the Federal Reserve Administrative Manual (FRAM) section 2-026.1 (“Ethics—Voluntary Guide to Conduct for Senior Officials”). That section recognizes the overarching principle that senior Federal Reserve officials “have a special responsibility for maintaining the integrity, dignity, and reputation of the System” and “should scrupulously avoid conduct that might in any way tend to embarrass the System or impair the effectiveness of its operations.” The policy in this document focuses specifically on external communications and is binding on all FOMC participants.
2. To foster the ongoing frank exchange of views at FOMC meetings, Committee participants will refrain from publicly characterizing such discussions beyond what has been published in the minutes of each FOMC meeting.

3. To protect the independence of the FOMC’s decision-making process from short-term political pressures, participants will strive to avoid any appearance of political partisanship and will be prudent in selecting venues for their speaking engagements.

4. FOMC participants will carefully safeguard all confidential information. No confidential FOMC information may be released except pursuant to Committee instructions or with written authorization from the Chairman and prompt notification to the FOMC.

5. To the fullest extent possible, Committee participants will refrain from describing their personal views about monetary policy in any meeting or conversation with any individual, firm, or organization who could profit financially from acquiring that information unless those views have already been expressed in their public communications.

6. Committee participants will strive to ensure that their contacts with members of the public do not provide any profit-making person or organization with a prestige advantage over its competitors. They will consider this principle carefully and rigorously in scheduling meetings with anyone who might benefit financially from apparently exclusive contacts with Federal Reserve officials and in considering invitations to speak at meetings that are sponsored by profit-making organizations or that are closed to the public and the media.

7. To facilitate the effectiveness of the Committee’s policy deliberations and the clarity of its communications, participants observe a blackout period on monetary policy communication that begins on the Tuesday morning of the week prior to each regularly-scheduled FOMC meeting and ends at midnight Eastern Time on the Thursday following the meeting. During each blackout period, participants refrain from expressing their views about macroeconomic developments or monetary policy issues in meetings or conversations with members of the public.

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3 The Committee’s regulations concerning the designation and handling of confidential FOMC information are set forth in a separate document, “Program for Security of FOMC Information.”
**Practical Examples**

To assist FOMC participants in understanding the application of these principles, the Committee has considered how the principles should be applied to some common requests for public contact. For example, the following contacts would generally be consistent with the Committee’s policy on external communications, as long as the participant carefully adheres to all of the principles listed above during the contact itself:

1. A speech on a monetary policy topic at a widely-attended event with press in attendance, where the event is organized by a non-profit entity and does not involve fundraising. Such a speech might be given at an academic institution, a conference sponsored by a non-profit organization, or a meeting sponsored by a civic or trade association (such as a chamber of commerce or a state or national bankers’ association).

2. An interview with the press regarding the participant’s personal views on monetary policy issues.

3. A private meeting with members of the public—such as bankers, community representatives, industry representatives, or labor representatives—to collect information about the economy without disseminating any information about the participant’s personal views on monetary policy unless those views have already been expressed in their public communications. Whenever practical, a public information officer or other Federal Reserve staff should be present at such a meeting.

In contrast, the following contacts would *not* be consistent with the principles set out above:

1. Disclosure in any setting of confidential FOMC information.

2. Disclosure or characterization in any setting of the views that others expressed at an FOMC meeting.

3. A prediction about Committee action in advance of the Committee announcement of its decision.

4. A private meeting with selected clients of a regulated entity or financial firm to discuss monetary policy.

Of course, the foregoing examples are not intended to serve as an exhaustive list, and hence good judgment will be essential in applying these principles.
Appendix 8: Materials used by Chairman Bernanke
Exit Strategy Principles

In light of discussions at the April and June FOMC meetings, the Committee has reached broad agreement on the key elements of the strategy that it expects to follow in normalizing the stance and conduct of monetary policy:

1. The Committee will determine the timing and pace of policy normalization to promote its statutory mandate of maximum employment and price stability.

2. To begin the process of policy normalization, the Committee will likely first cease reinvesting some or all payments of principal on the securities holdings in the System Open Market Account (SOMA).

3. At the same time or relatively soon thereafter, the Committee will modify its forward guidance on the path of the federal funds rate and will initiate temporary reserve-draining operations aimed at supporting the implementation of increases in the federal funds rate when appropriate.

4. When economic conditions warrant, the Committee’s next step in the process of policy normalization will be to begin raising its target for the federal funds rate, and from that point on, changing the level or range of the federal funds rate target will be the primary means of adjusting the stance of monetary policy. During the normalization process, adjustments to the interest rate on excess reserves and to the level of reserves in the banking system will be used to bring the funds rate toward its target.

5. Sales of agency securities from the SOMA will likely commence sometime after the first increase in the target for the federal funds rate, probably within a few months. The timing and pace of sales will be communicated to the public in advance; that pace is anticipated to be relatively gradual and steady, but it could be adjusted up or down in response to material changes in the economic outlook or financial conditions.

6. The pace of sales is expected to be aimed at eliminating our holdings of agency securities over a period of [three | four] to five years, thereby minimizing the extent to which the SOMA portfolio might affect the allocation of credit across sectors of the economy. Sales at this pace would be expected to normalize the size of the SOMA securities portfolio over a period of [two to three | about three] years. In particular, the size of the securities portfolio and the associated quantity of bank reserves are expected to be reduced to the smallest levels that would be consistent with the efficient implementation of monetary policy through the use of conventional open market operations to keep the federal funds rate near its target.

7. The Committee is prepared to make adjustments to its exit strategy if necessary in light of economic and financial developments.