

FORTY-SEVENTH
Annual Report

OF THE
BOARD OF GOVERNORS
of the Federal Reserve System



COVERING OPERATIONS FOR THE YEAR
1960

ANNUAL REPORT OF BOARD OF GOVERNORS

DIGEST OF PRINCIPAL FEDERAL RESERVE POLICY ACTIONS, 1960

Period	Action	Purpose of action
January-March	Reduced System holdings of U.S. Government securities by about \$1.6 billion. Member bank borrowings at the Federal Reserve Banks dropped from an average of \$900 million in December to \$635 million in March.	To offset the seasonal inflow of reserve funds, mainly from the post-holiday return of currency from circulation, while permitting some reduction in borrowed reserves.
Late March-July	Increased System holdings of Government securities by nearly \$1.4 billion. Member bank borrowings at Reserve Banks declined to an average of less than \$400 million in July.	To promote further reduction in the net borrowed reserve positions of member banks and, beginning in May, to provide reserves needed for moderate bank credit and monetary expansion.
June	Reduced discount rates from 4 to 3½ per cent at all Reserve Banks.	To reduce the cost of borrowed reserves for member banks and to bring the discount rate closer to market interest rates.
July	Reduced margin requirements on loans for purchasing or carrying listed securities from 90 to 70 per cent of market value of securities.	To lower margin requirements from the high level in effect since October 1958 in recognition of decline in volume of stock market credit outstanding and lessened danger of excessive speculative activity in the market.
August	Authorized member banks to count about \$500 million of their vault cash as required reserves, effective for country banks August 25 and for central reserve and reserve city banks September 1. Reduced reserve requirements against net demand deposits at central reserve city banks from 18 to 17½ per cent, effective September 1, thereby releasing about \$125 million of reserves.	To provide mainly for seasonal needs for reserve funds, and to implement 1959 legislation directed in part toward equalization of reserve requirements of central reserve and reserve city banks.

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DIGEST OF PRINCIPAL FEDERAL RESERVE POLICY ACTIONS, 1960—Cont.

Period	Action	Purpose of action
August-September	Reduced discount rates from 3½ to 3 per cent at all Reserve Banks.	To reduce further the cost of borrowing from the Reserve Banks and reduce the differential between the discount rate and market rates of interest.
August-November	Bought or sold at different times varying amounts of Government securities with a net increase in System holdings of about \$1 billion, including securities held under repurchase agreement and issues with short maturities other than Treasury bills. Member bank borrowing declined further to average below \$150 million in October and November.	To encourage bank credit and monetary expansion by meeting changing reserve needs and offsetting the impact of a large gold outflow without exerting undue downward pressure on short-term Treasury bill rates that might stimulate further outflow of funds.
Late November-December	Authorized member banks to count all their vault cash in meeting their reserve requirements and increased reserve requirements against net demand deposits for country banks from 11 to 12 per cent. The net effect of these two actions, effective November 24, was to make available about \$1,050 million of reserves. Reduced reserve requirements against net demand deposits at central reserve city banks from 17½ to 16½ per cent, effective December 1, thereby releasing about \$250 million of reserves. Sold U.S. Government securities except for seasonal purchases in last week of December. Member bank borrowings at the Reserve Banks averaged less than \$90 million in December.	To provide, on a liberal basis, for seasonal reserve needs, to complete implementation of legislation directed in part toward equalization of reserve requirements of central reserve and reserve city banks, and to offset the effect of continued gold outflow, while avoiding direct impact on short-term rates that might stimulate further outflow of funds.

2. Authority to acquire Treasury bills through "swap" transactions.

The authorization given at the meeting on April 12, 1960, and renewed at the two subsequent meetings, to acquire up to \$150 million of 1-year Treasury bills maturing July 15, 1960, either by outright purchase or by swapping other bills, was continued until the date of the next meeting of the Committee.

Votes for this action: Messrs. Martin, Hayes, Balderston, Bopp, Bryan, Fulton, King, Leedy, Mills, and Szymczak. Mr. Robertson voted "no" on this action insofar as it extended to the acquisition of the 1-year bills by "swap" transactions.

July 6, 1960

Authority to effect transactions in System Account.

Available data indicated that at midyear economic activity was at a high, probably close to record, level. Little upward momentum was evident, however, and uncertainty regarding future trends continued to be widespread in business circles. According to preliminary estimates, industrial production had been maintained in June at approximately the May level, which was slightly higher than April, while gross national product in the second quarter of the year appeared to have shown a modest advance over the first quarter, due principally to a somewhat greater seasonally adjusted rate of inventory accumulation than had been anticipated earlier. Retail sales of automobiles and consumer goods increased in June following declines in May, and prices, particularly at wholesale, continued to be quite stable. The level of unemployment remained relatively high, steel mill operations declined further through the month of June, and the seasonally adjusted rate of total construction outlays also had declined. April data on U.S. foreign trade and preliminary May figures indicated a slow but steady increase in exports and, if anything, a slight decline in imports; thus, improvement in the

trade sector of the balance of payments was tending to offset an opposite trend in the capital sector.

In the period since the preceding Committee meeting there had been varied and substantial pressures on money and credit markets, but for the period as a whole large net Federal Reserve purchases of Government securities kept those pressures from constricting bank reserve positions. During the month of June there was a further drop in interest rates, particularly in the short-term sector; except for the summer of 1958, Treasury bill rates were lower than at any time since early 1956. The decline in interest rates reflected mainly fundamental market forces that had been in process earlier, including the changed position of the Federal budget from large deficit to small surplus, the lessened fear of inflation, and a tendency to shift a greater part of the public's liquid asset holdings from cash to securities. However, the reduced pressure on the reserve position of banks and the reduction of Federal Reserve discount rates in the first half of June also exerted an influence. In June there was a substantial expansion in the volume of new financing in private capital markets, but the seasonal increase in bank loans and the seasonal decline in bank holdings of securities were both moderate in amount. While demand and time deposits increased, it seemed unlikely that the seasonally adjusted rise in demand deposits was sufficient to offset the sharp drop in May. Treasury deposits continued at a high level in June, and at the time of this meeting financing operations that would help to meet large cash needs during the next two months were in process.

Although some Committee members favored moving somewhat further in the direction of making reserves available to the banking system, the consensus for the period immediately ahead was to continue to provide reserves at approximately the present rate, within the general framework of the existing policy directive to the New York Bank which called for fostering sustainable growth in economic activity and employment by providing reserves needed for moderate bank credit expansion. Accordingly, the directive was renewed.

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Votes for this action: Messrs. Martin, Hayes, Balderston, Bryan, Fulton, King, Leedy, Mills, Robertson, Shepardson, Szymczak, and Leach. Votes against this action: none.

2. Authority to acquire Treasury bills through "swap" transactions.

Transactions under the authorization given at the meeting on April 12, 1960, and renewed at the three subsequent meetings, to acquire up to \$150 million of 1-year Treasury bills maturing July 15, 1960, either by outright purchase or by swapping other bills, had resulted in acquisitions of such bills to the full extent of the authorization. In the circumstances, and since there appeared to be no need for acquiring additional quantities of such bills through "swap" transactions, the outstanding authorization was terminated, effective immediately.

Votes for this action: Messrs. Martin, Hayes, Balderston, Bryan, Fulton, King, Leedy, Mills, Robertson, Shepardson, Szymczak, and Leach. Votes against this action: none.

July 26, 1960

Authority to effect transactions in System Account.

Available information indicated that during the period since the previous meeting of the Open Market Committee there had been no significant change in the over-all economic situation. Activity continued at a high level, although with a gradual increase in unutilized plant capacity and manpower and without indication of any significant upward thrust. A continued high rate of consumer spending was one of the more favorable aspects of the picture, but in general favorable signs in some sectors of the economy were being counterbalanced by signs of weakness in other sectors. The existing uncertainties were being reflected in reports of some deterioration of sentiment regarding business prospects.

Longer term interest rates had declined further during July, and credit demands did not appear to be particularly vigorous. While the reserve positions of city banks had eased, the positions

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of country banks continued to reflect tightness, largely because of seasonal factors. A renewal of the gold outflow had occurred recently, evidently due in some part to a movement of capital attracted by higher interest rates available in other markets. The Treasury had announced its intention to carry out the refunding of a large issue of notes maturing August 15, 1960, through a cash refunding technique, with the terms of the offering to be announced shortly.

Upon appraisal of business and financial developments, it was the consensus of the Committee that open market operations should continue to make reserves for bank deposit expansion readily available. Accordingly, the directive to the New York Bank which called for fostering sustainable growth in economic activity and employment by providing reserves needed for moderate bank credit expansion was renewed.

Votes for this action: Messrs. Martin, Hayes, Balderston, Bopp, Bryan, Fulton, Leedy, Mills, Robertson, and Shepardson. Votes against this action: none.

August 16, 1960

Authority to effect transactions in System Account.

At this meeting clause (b) of the first paragraph of the Committee's policy directive was changed to provide that open market operations should be conducted with a view "to encouraging monetary expansion for the purpose of fostering sustainable growth in economic activity and employment." The preceding directive, in effect since May 24, 1960, had called for operations with a view to "fostering sustainable growth in economic activity and employment by providing reserves needed for moderate bank credit expansion."

Votes for this action: Messrs. Balderston, Bopp, Bryan, Leedy, Mills, Robertson, and Treiber. Votes against this action: Messrs. King, Shepardson, Szymczak, and Allen.