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ABSTRACT

This paper provides a comprehensive study of the interplay between the Federal Reserve's balance sheet and overnight interest rates. We model both the supply of and the demand for excess reserves, treating assets of the Federal Reserve as policy tools, and estimate the effects of conventional and unconventional monetary policy on overnight funding rates. We find that, in the current environment with quite elevated levels of reserves, the effect of further monetary policy accommodation on overnight interest rates is limited. Further, assuming a path for removing monetary policy accommodation that is consistent with the FOMC's exit principles, we project that the federal funds rate increases to 70 basis points, settling in a corridor bracketed by the discount rate and the interest rate on excess reserves, as excess reserves of depository institutions decline to near zero.

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1. Introduction

In response to the financial crisis of 2008, the Federal Reserve adopted a variety of unconventional monetary policy measures.¹ The use of these measures led to an unprecedented change in the size and composition of the Federal Reserve’s balance sheet that affected short-term interest rates.² Initially, the Federal Reserve implemented various liquidity facilities to promote the functioning of financial markets. The associated increase on the asset side of the Federal Reserve’s balance sheet was matched by a comparable increase in reserve balances on the liability side of the balance sheet.³ As the crisis went on and various liquidity facilities wound down, the Federal Reserve began its large-scale asset purchases. Reducing the amount of privately-held securities was intended to reduce longer-term interest rates. Besides putting downward pressure on longer-term interest rates, the unconventional policy actions resulted in an unprecedented increase in reserve balances of depository institutions (DIs). Over this period, as reserve balances increased, short-term interest rates experienced an unprecedented decline (Figure 1). Indeed, the federal funds rate and other short-term interest rates reached their zero lower bound and have remained there since.⁴

The purpose of this paper is to model the interplay between the Federal Reserve’s balance sheet and overnight interest rates, while allowing for interdependencies among these rates. This framework is used to assess the effect of both conventional and unconventional monetary policy changes on overnight interest rates. In particular, we study both the impact of further policy accommodation by the Federal Reserve and the removal of the monetary policy accommodation currently in place. Our exit strategy simulation is based on the *exit principles* specified in the June 2011 minutes of the Federal Open Market Committee (FOMC), FOMC (2011b).

Our results suggest that, in the current environment, where the level of excess reserve bal-

¹For a summary of unconventional policy approaches at the zero lower bound, see Clouse et al. (2003), Bernanke and Reinhart (2004), and Bernanke et al. (2004).

²See Carpenter et al. (2012) for a discussion of the effect of unconventional monetary policies on the Federal Reserve’s balance sheet.

³Note that the Supplemental Financing Account (SFA), established by the U.S. Treasury in September 2008, somewhat offset the increase in reserve balances.

⁴See, e.g., Afonso et al. (2011), Bech et al. (2012), and Gorton and Metrick (2012) for details on the functioning of overnight funding markets during the financial crisis.

ances is quite elevated by historical standards, the demand curve for these balances is extremely flat: Further monetary policy accommodation therefore puts only limited downward pressure on overnight interest rates. Furthermore, under certain assumptions about the path for the removal of monetary policy accommodation that is consistent with the June 2011 FOMC *exit principles*, our projections suggest that the accommodative stance of monetary policy in place since 2008 is effectively reversed and excess reserves return to a normal level by historical standards. Under our assumptions, excess reserves of DIs decline to a level close to that observed prior to the crisis, which results in an increase in the federal funds rate to 70 basis points by 2016, a level that is in the middle of the corridor bracketed by the discount rate and the interest rate on excess reserves (IOER rate).

Our framework differentiates the demand for reserves from the supply of reserves. To model the supply of reserve balances, we treat the assets of the Federal Reserve as policy variables and endogenize its liabilities. Specifically, we model required reserve balances held by DIs as a function of reservable deposits held at banks.⁵ Excess reserves respond to ensure that total assets of the Federal Reserve equal total liabilities plus capital. The demand for reserve balances is modeled as a non-linear, simultaneous system of equations determining the federal funds rate, the Treasury general collateral (GC) repo rate, and the Eurodollar rate.

Our work contributes to the literature in several ways. First, this paper extends previous work on the “liquidity effect”—the response of short-term interest rates to a change in the amount of reserve balances—as documented by Hamilton (1996) and Hamilton (1997).⁶ Specifically, previous empirical work on the liquidity effect, except for Bech et al. (2012), quantifies the effect of monetary policy changes with no allowance for interdependencies among short-term interest rates. In contrast, we accommodate linkages among banks’ various short-term funding options with the associated implications for overnight rates. Specifically, in our framework, a change in the federal funds rate simultaneously affects the repo rate and the Eurodollar rate; these changes then feed back to the

⁵Throughout the paper, we use the generic term *bank* and depository institution interchangeably when referring to institutions holding accounts at the Federal Reserve, i.e., commercial banks, credit unions, and thrift institutions.

⁶See, for instance, Carpenter and Demiralp (2006), Carpenter and Demiralp (2008), Judson and Klee (2010), Bech et al. (2012), and Kopchak (2011) for more work on the liquidity effect.

federal funds rate. Second, we use the full-information maximum likelihood method for parameter estimation in order to account for the simultaneous determination of reserves and the federal funds rate. Previous work uses limited information estimation methods to avoid simultaneity biases. Nevertheless, this approach is not suited for our work because it treats reserves as endogenous for parameter estimation but exogenous for policy analysis. Third, previous studies generally focus on the short-term dynamics of interest rates to *temporary* changes in reserve balances.⁷ Information on short-run dynamics, however, is not sufficient to study the effects of unconventional monetary policy and the removal of such policy. Our framework encompasses both short-run dynamics and steady states as well as their responses to temporary and *permanent* changes in policy actions. Fourth, the prior literature is mostly concerned with interest rate responses to *changes* in reserve balances. In contrast, we examine the relation between the *levels* of overnight interest rates and reserve balances, which allows us to answer important policy questions, such as the determination of the amount of reserve balances consistent with a certain level for the federal funds rate. Finally, all of these extensions can be used to assess the effects of monetary policy actions at the zero lower bound. In particular, we investigate the implications of further monetary policy accommodation and of an exit strategy, that is consistent with the June 2011 FOMC *exit principles*, on short-term interest rates.

The remainder of the paper proceeds as follows: Section 2 describes our empirical framework, designed to capture the interplay between the evolution of the Federal Reserve’s balance sheet and overnight interest rates. Section 3 presents the estimation results. Section 4 shows projections of the effects of conventional and unconventional monetary policy on overnight interest rates. Section 5 concludes.

⁷See, for example, Hamilton (1997), Carpenter and Demiralp (2006), Carpenter and Demiralp (2008), Judson and Klee (2010), and Bech et al. (2012).

2. Framework

2.1. Supply of Reserve Balances

Prior to the financial crisis, temporary open market operations (e.g., repurchase agreements) were the primary means of monetary policy by which aggregate reserve balances were altered in order to attain the target federal funds rate set by the FOMC.⁸ These operations were so finely tuned that reserve balances of DIs rarely exceeded \$25 billion (Figure 2), of which balances held in excess of balance requirements represented only a tiny fraction.⁹ Federal Reserve notes (currency) in circulation constituted the largest liability and were collateralized by holdings of U.S. Treasury securities, the largest asset of the Federal Reserve (Figure 3).¹⁰

The initial response of the Federal Reserve to the financial crisis involved implementing various liquidity facilities to support the functioning of funding markets. As shown in Figure 4, the expansion of these facilities was initially sterilized through sales and redemptions of U.S. Treasury securities in an attempt to be “reserve-neutral” (see Open Market Operations Report (2008)). As the crisis continued, however, the Federal Reserve abandoned its sterilization efforts, while continuing to inject ample liquidity into the market. Repurchase agreements were brought to zero and replaced with outright acquisitions of substantial amounts of U.S. Treasury securities, Agency debt securities, and Agency mortgage-backed securities (MBS). These purchases increased deposits of DIs, which became the largest liability; most of these deposits constitute excess reserves. In the end, the size of the balance sheet (total assets) increased from \$877 billion by the end of August 2007 to about \$2.9 trillion by the end of April 2012.

For modeling purposes, we treat all securities holdings of the Federal Reserve as a single asset. This treatment assumes that U.S. Treasury securities, Agency MBS, and Agency debt securities are perfect substitutes and thus can be combined into a single aggregate that we denote by S . We retain explicitly repurchase agreements (RP), even though they are currently zero, because a resumption of normal market functioning may renew the interest in temporary open market

⁸The discussion of the supply of reserve balances follows closely the material in Judson and Klee (2010).

⁹The data for required and excess reserves are published in the Federal Reserve’s statistical release H.3.

¹⁰All balance sheet items are described in the Federal Reserve’s statistical release H.4.1.

operations. Foreign exchange swaps and loans extended through either the discount window or the liquidity facilities are combined into other assets (OA). In terms of liabilities, we disaggregate reserves into excess reserves (R^e) and required reserves (R^r); we account for currency in circulation (C) separately because of its large magnitude. All other liabilities (e.g., the U.S. Treasury’s General Account, reverse repurchase agreements, and term deposits) as well as capital are combined into other liabilities (OL). The simplified balance-sheet identity is

$$S + RP + OA = (R^r + R^e) + C + OL. \quad (1)$$

We assume that S , RP , and OA are determined by monetary policy and are, therefore, exogenous. We also treat as exogenous C and OL but endogenize required reserves (R^r) and excess reserves (R^e).

We model R^r as a fraction λ of “reservable” deposits D held at DIs:¹¹

$$R^r = \lambda \cdot D, \quad \lambda > 0, \quad (2)$$

where λ is the average required-reserve ratio.¹² To explain these deposits, we postulate that

$$D = f^D(i^{fed}, Y), \quad (3)$$

(-) (+)

where i^{fed} is the federal funds rate, Y is personal income, and the signs underneath each variable represent our a-priori expectation of the effect of that variable. We expect that increases in i^{fed} raise short-term interest rates faster than interest rates on checkable deposits; hence, the opportunity cost of holding reservable deposits increases, and D decreases (see Carpenter and Demiralp (2008)).

To determine the supply of excess reserves, we substitute equation (3) into equation (2) and solve for R^e in equation (1) to obtain

¹¹Deposit data are published in the Federal Reserve’s statistical release H.6.

¹²Reserve ratios can be found on the Federal Reserve’s web page (<http://www.federalreserve.gov/monetarypolicy/reservereq.htm#table1>). For more details on reserve ratio specifications, see the Federal Reserve Board’s Regulation D.

$$R^e = S + RP + OA - (C + OL) - \underbrace{\lambda \cdot f^D(i^{fed}, Y)}_{R^r}, \quad (4)$$

which ensures that the Federal Reserve's total assets equal total liabilities plus capital. Note that

$$\frac{\partial R^e}{\partial i^{fed}} = -\lambda \cdot \frac{\partial f^D}{\partial i^{fed}} > 0. \quad (5)$$

In other words, an increase in the federal funds rate raises the supply of excess reserves, all else constant. Intuitively, holding constant the size of the Federal Reserve's balance sheet and total reserves, a higher federal funds rate reduces transaction deposits, which lowers required reserves. Lower required reserves, with constant total reserves, means more excess reserves.

2.2. Demand for Reserve Balances

We assume that the (inverse) demand for excess reserve balances can be expressed as:

$$i^{fed} = f^{fed}(R^e, \underset{-}{i}^{repo}, \underset{+}{i}^{eurdol}, \underset{+}{i}^{disc}, \underset{+}{i}^{er}), \quad (6)$$

where i^{repo} is the overnight Treasury general collateral (GC) repo rate, i^{eurdol} is the Eurodollar rate, i^{disc} is the discount rate, and i^{er} is the interest rate on excess reserves.¹³ A reduction in the federal funds rate lowers DIs' opportunity cost of holding excess reserves and hence creates an incentive to *demand* additional reserves above required reserves. As a result, we expect an inverse relationship between R^e and i^{fed} , all else unchanged. However, all else need not be unchanged, and thus we include additional funding rates that affect the *demand* for excess reserves. Specifically, if other funding rates increase, the demand for funding in the federal funds market will increase, which, in turn, will raise the federal funds rate for a given *supply* of excess reserve balances.

As shown in Figure 5, the federal funds, the repo, and the Eurodollar rates co-move around the intended target rate set by the FOMC.¹⁴ These co-movements stem from the overlap of par-

¹³On October 9, 2008, the Federal Reserve began to pay interest on banks' required and excess reserve balances.

¹⁴The effective federal funds rate, which is published in the Federal Reserve's H.15 release, is calculated as the weighted average rate on brokered overnight federal funds transactions, which are a form of uncollateralized borrowing by DIs, typically overnight. An exemption in Regulation D allows borrowing from a specific set of lenders—other depository institutions, broker dealers, and the GSEs—to be classified as federal funds instead of deposits. Uncollateralized borrowing by DIs may also be booked through offshore affiliates. These borrowings are classified as

ticipants in various funding markets that generally leads to active arbitrage across these markets. Indeed, as noted in the top row of Table 1, DIs borrow in all three markets. DIs generally rely on federal funds and Eurodollars as sources of borrowing to meet general short-term funding needs. In addition, since the advent of payment of interest on reserves, DIs have also borrowed in these markets to arbitrage the market rates against the higher IOER rate. Institutions borrowing in the repo market—which include DIs, broker dealers, and others—typically finance the specific assets pledged as collateral in the trade. On the lending side of the markets, as shown in the bottom row of the table, there is more segmentation in participation across the markets. Depository institutions, broker dealers, and government-sponsored enterprises (GSEs) are the lenders in the federal funds market. Even though GSEs could lend Eurodollars as well, they tend, in practice, to be less active in this market. They are, however, active participants in the repo market. Money market mutual funds are active lenders in the Eurodollar market and in the repo market.

Given these interdependencies, we endogenize both i^{repo} and i^{eurdol} as

$$i^{repo} = f^{repo}_{+}(i^{fed}_{+}, i^{eurdol}_{+}), \quad (7)$$

$$i^{eurdol} = f^{eurdol}_{+}(i^{fed}_{+}, i^{repo}_{+}). \quad (8)$$

Taken together, equations (6)-(8) extend the literature on the liquidity effect by recognizing interdependencies among wholesale funding markets and by including the IOER rate as an additional tool of monetary policy.

2.3. Transmission Channels

Changes in S affect the federal funds rate through several channels. First, a reduction in S reduces reserve balances, as DIs' deposits at the Federal Reserve are debited when DIs purchase the

Eurodollar deposits and are brokered through the same brokers that serve the federal funds market. The series for the Eurodollar rate is obtained from Bloomberg. See Stigum and Crescenzi (2007) for an overview of the Eurodollar market. The Treasury GC repo rate is calculated as a weighted average rate paid by dealers and their customers on overnight repurchase agreements collateralized with U.S. Treasury securities. The repo rate data are collected by the Federal Reserve Bank of New York (FRBNY) as part of a daily survey of the primary dealers. See, for instance, Stigum and Crescenzi (2007) and Bech et al. (2012) for more institutional details on the repo market.

securities.¹⁵ These sales reduce excess reserves, which increases the federal funds rate:

$$S \downarrow \rightarrow R^e \downarrow \rightarrow i^{fed} \uparrow .$$

Second, this increase in the federal funds rate raises the borrowing cost in all other funding markets, which then feeds back to the federal funds rate:

$$S \downarrow \rightarrow i^{fed} \uparrow \rightarrow \begin{cases} i^{repo} \uparrow \rightarrow i^{fed} \uparrow, \\ i^{eurdol} \uparrow \rightarrow i^{fed} \uparrow . \end{cases}$$

Finally, these increases in i^{fed} raise the opportunity cost of holding reservable deposits and reduce D . This reduction lowers reserve requirements, raises excess reserves, and lowers the federal funds rate:

$$S \downarrow \rightarrow i^{fed} \uparrow \rightarrow D \downarrow \rightarrow R^r \downarrow \rightarrow R^e \uparrow \rightarrow i^{fed} \downarrow .$$

Thus, the direction of the response of i^{fed} to a change in S is not known in advance. We resolve this ambiguity empirically by specifying and estimating an econometric model.

¹⁵The opposite effects would be triggered by an increase in S .

2.4. Model Specification

We postulate the following econometric model:

$$\begin{aligned} \ln i_t^{fed} = & \alpha_0 + \alpha_1 \ln i_t^{repo} + \alpha_2 \ln i_t^{eurdol} + \alpha_3 \ln i_t^{disc} + \alpha_4 R_t^e \\ & + \alpha_5 i_t^{er} + \alpha_6 \ln i_{t-1}^{fed} + u_t^{fed}, \end{aligned} \quad (9)$$

$$\ln i_t^{repo} = \beta_0 + \beta_1 \ln i_t^{fed} + \beta_2 \ln i_t^{eurdol} + \beta_3 \ln i_{t-1}^{repo} + u_t^{repo}, \quad (10)$$

$$\ln i_t^{eurdol} = \delta_0 + \delta_1 \ln i_t^{fed} + \delta_2 \ln i_t^{repo} + \delta_3 \ln i_{t-1}^{eurdol} + u_t^{eurdol}, \quad (11)$$

$$R_t^e = S_t + RP_t - (R_t^r + C_t - OA_t + OL_t), \quad (12)$$

$$R_t^r = \lambda_0 + \lambda_1 D_t + \lambda_2 R_{t-1}^r + u_t^r, \quad (13)$$

$$D_t = \phi_0 + \phi_1 Y_t + \phi_2 \ln i_t^{fed} + \phi_3 D_{t-1} + u_t^D, \quad (14)$$

$$\mathbf{u}_t = (u_t^{fed}, u_t^{repo}, u_t^{eurdol}, u_t^r, u_t^D)' \sim N(0, \mathbf{\Omega}).$$

This model has three interesting properties. First, it allows for delayed responses to changes in market conditions. Second, modeling the *logarithm* of interest rates allows to capture nonlinearities. Finally, it includes the interest rate on excess reserves. This inclusion raises estimation challenges because this rate was “zero” prior to October 2008 and exhibited wide swings right after its introduction, before stabilizing at 25 basis points. To control for the “novelty” of this rate during its initial phase, we include a dummy variable in equation (9), not shown, with a value of 1 from October 2008 to December 2008 and zero otherwise.¹⁶

¹⁶Also, the equation for the logarithm of the federal funds rate, equation (9), includes a dummy variable to capture quarter-end effects (not shown).

Given the model, the response of the federal funds rate to a change in S is

$$\frac{\partial i^{fed}}{\partial S} = i^{fed} \cdot \left[\underbrace{\frac{\tilde{\alpha}_4}{1 - \frac{\tilde{\alpha}_1 \cdot (\tilde{\beta}_1 + \tilde{\beta}_2 \tilde{\delta}_1)}{(1 - \tilde{\delta}_2 \cdot \tilde{\beta}_2)} - \frac{\tilde{\alpha}_2 \cdot (\tilde{\delta}_1 + \tilde{\delta}_2 \cdot \tilde{\beta}_1)}{(1 - \tilde{\delta}_2 \cdot \tilde{\beta}_2)}}_{\text{channel 2}} + \underbrace{\tilde{\lambda}_1 \tilde{\phi}_2 \tilde{\alpha}_4}_{\text{channel 3}} \right] \stackrel{!}{=} 0, \quad (15)$$

where tildes denote long-run coefficients (e.g., $\tilde{\phi}_2 = \frac{\phi_2}{1 - \phi_3}$). For example, a decline in S reduces excess reserves directly, which then raises the federal funds rate (channel 1). This increase in the federal funds rate is transmitted to all other interest rates, which then feeds back as an additional impulse to the federal funds rate (channel 2). The increase in the federal funds rate also reduces reservable deposits which, in turn, decreases reserve requirements, raises excess reserves, and dampens the increase in the federal funds rate (channel 3). Thus, whether securities holdings and the federal funds rate are negatively correlated, that is, $\frac{\partial i^{fed}}{\partial S} < 0$, is an empirical question which we now address.

3. Empirical Analysis

3.1. Sample Selection

The data consist of daily observations (business days) from January 10, 2003 to March 30, 2012. We use this period for estimation because alternative periods, as discussed below, are not helpful in assessing the *exit strategy principles*:

- Alternative 1: Use exclusively the pre-crisis period because subsequent observations are from a distorted sample. This alternative, however, cannot possibly recognize the role of the interest rate on excess reserves, which is problematic because the *principles* rely on this tool.
- Alternative 2: Use exclusively the post-crisis sample because the crisis represents a break with the past. This alternative is problematic because the variability of interest rates in this

period is virtually absent, and, hence, the rates are not statistically reliable for assessing the *principles*.

- Alternative 3: Use the pre-crisis sample to estimate a set of parameters and the post-crisis sample to estimate another set of parameters.¹⁷ This approach assumes that, as excess reserves are drained to their pre-crisis level, the economy switches automatically from the post-crisis parameter values to the pre-crisis parameter values. But, because the pre-crisis parameters are estimated before the introduction of interest payments on excess reserves and the Term Deposit Facility, these estimates are not applicable to the exit period.

3.2. Estimation Results

We use the full-information maximum likelihood (FIML) method to estimate the parameters of equations (9)-(14).¹⁸ In terms of coefficient estimates, the results in Table 2 confirm the inverse, and statistically significant, relation between excess reserves and the federal funds rate. The results also confirm the interdependencies among overnight interest rates: the coefficients are positive and highly significant. As shown in Figure 6, the model has a good fit with a large degree of explanatory power (first column) and uncorrelated residuals (second column). In terms of out-of-sample predictive accuracy, the RMSE for the federal funds rate is 3 basis points (bottom row in Table 2).

The sensitivity of the estimates to different sample periods is documented in Table 3, showing estimation results for three samples: pre-crisis, post-crisis, and full sample. We find that the parameters in the equations for the repo and Eurodollar rates are somewhat sensitive to the choice of the sample period. The parameters in the equation for the federal funds rate are fairly robust to different estimation samples.

¹⁷Bech et al. (2012) pursue this approach.

¹⁸One practical difficulty in implementing the equation for D is the daily frequency of our sample. Specifically, we do not have a published measure of daily personal income, Y . Thus, we interpolate the monthly data for personal income from the Bureau of Economic Analysis.

The reduced-form coefficients are reported in Table 4.¹⁹ Row headings in the table correspond to endogenous variables and column headings correspond to exogenous variables. The estimates are statistically significant and their signs are consistent with our a-priori views. In terms of magnitudes, a change in S implies a nearly one-for-one change in excess reserves.²⁰ The response of i^{fed} to a change in S is

$$di^{fed} = -i^{fed} \cdot 0.933 \cdot dS. \quad (18)$$

Thus, the empirical analysis removes the ambiguity in the theoretical analysis: SOMA holdings, S , and the federal funds rate, i^{fed} , are negatively correlated. Note that, due to the non-linearity of the model, the response of i^{fed} to changes in S depends on the value of i^{fed} .²¹ The long-run responses of i^{fed} to changes in the discount rate and the interest rate on excess reserves are

$$di^{fed} = \frac{i^{fed}}{i^{disc}} \cdot 1.204 \cdot di^{disc}, \quad \text{and} \quad (19)$$

$$di^{fed} = i^{fed} \cdot 0.482 \cdot di^{er}. \quad (20)$$

Using June 2012 values of the rates, we get

$$di^{fed} = \frac{0.10}{0.75} \cdot 1.204 \cdot di^{disc} = 0.161 \cdot di^{disc},$$

which means that the federal funds rate reacts to policy rate changes less than one-for-one at the current level of rates.

¹⁹We express equations (9)-(14) as

$$\hat{\mathbf{y}}_t = \hat{\mathbf{A}}\mathbf{y}_{t-1} + \hat{\mathbf{B}}\mathbf{x}_t, \quad (16)$$

where $\hat{\mathbf{y}}_t$ is the vector of predictions for the endogenous variables, \mathbf{x}_t is the vector of exogenous variables, and $\hat{\mathbf{A}}$ and $\hat{\mathbf{B}}$ are matrices of estimated parameters. The associated deterministic long-run solution is

$$\hat{\mathbf{y}}_t = \left[\mathbf{I} - \hat{\mathbf{A}} \right]^{-1} \cdot \hat{\mathbf{B}}\mathbf{x}_t = \hat{\mathbf{\Pi}} \cdot \mathbf{x}, \quad (17)$$

where $\hat{\mathbf{\Pi}}$ is the matrix of reduced-form coefficients reported in Table 4.

²⁰The remaining exogenous variables on the balance sheet have the same coefficient (in absolute value).

²¹For example, if $i^{fed} = 10$ basis points, then a contraction in S of \$1 trillion ($dS = -1$) raises i^{fed} to 19 basis points ($= 10 - 10 \cdot 0.933 \cdot (-1)$) in the long-run. If, however, $i^{fed} = 20$, then the same contraction in S raises i^{fed} to 39 basis points.

3.3. Impulse Responses and Steady States

Reduced-form estimates cannot answer the following key questions: Is the equilibrium in the federal funds market stable? If so, is the adjustment to equilibrium smooth or oscillatory? Finally, how long does it take for the federal funds rate to reach a new steady state? To address these questions, we rely on the model's estimated impulse responses. Specifically, Figure 7 plots the impulse responses to an innovation in the federal funds rate. After the shock, the response of the federal funds rate falls quickly, with the rate reaching its new equilibrium in 60 days with the bulk of the adjustment taking place within the first week. The other overnight rates also increase and reach their equilibrium in about 60 days.²² The innovation in the federal funds rate also lowers reservable deposits and required reserves, which raises excess reserves and tends to dampen the increase in the federal funds rate.

Figure 8 plots the impulse responses to an innovation in reservable deposits. After the shock, the response of these deposits falls as the federal funds rate increases. These deposits reach their new equilibrium in about a year but half of the adjustment is reached after 100 days. The increase in required reserves lowers excess reserves about one-for-one, which, in turn, raises the federal funds rate. This increase is transmitted to the other interest rates, pushing them in the same direction; their responses die out after one year.

These impulse responses suggest that the model is stable, and so we now examine whether the steady state implied by these responses is meaningful from an economic standpoint. To this end, we conduct dynamic simulations through December 2015 under the assumption that residuals are zero and that all exogenous variables remain constant at their last historical value for estimation (March 30, 2012).²³ As Figure 9 shows, the model reaches a meaningful steady state by the beginning of 2013 with reasonable values for the endogenous variables: the federal funds rate is about 11 basis

²²Note that the full responses will take considerably longer because we assume a distribution of adjustments with exponentially declining weights.

²³Formally, the simulations are generated as

$$\hat{\mathbf{y}}_{T+h} = \hat{\mathbf{A}}\hat{\mathbf{y}}_{T+h-1} + \hat{\mathbf{B}}\bar{\mathbf{x}} + 0,$$

where T is the last date of the estimation sample (March 30, 2012) and h is the simulation horizon, which is set to 1100 days.

points and the historical spreads among funding rates are preserved. That is, the rate on secured funding (repo rate) is below the rates on unsecured funding (the federal funds and Eurodollar rates).

4. Monetary Policy Simulations

Based on our estimation results, we conduct dynamic simulations to assess the effects of monetary policy changes on overnight interest rates. In the following, we first describe the impact of changes in the supply of reserve balances on short-term interest rates in normal times—that is, the effect of changes in conventional monetary policy, with reserve balances at their pre-crisis level.²⁴ Second, we analyze the effects of further monetary policy accommodation on short-term interest rates, either through another round of large-scale asset purchases or a cut in the IOER rate. Third, assuming a path for the removal of monetary policy accommodation by the Federal Reserve that is consistent with the June 2011 FOMC *exit principles* (FOMC (2011b)), we provide the first empirical assessment of the response of short-term interest to this exit strategy.

4.1. Effects of Conventional Monetary Policy

Prior to the financial crisis, temporary open market operations—primarily repurchase agreements—were the Federal Reserve’s primary means for day-to-day monetary policy implementation. The Federal Reserve conducted these operations to align the supply of reserve balances with the demand for these balances to attain the target federal funds rate set by the FOMC.²⁵

Changes in the supply of reserve balances affect the federal funds rate, all else equal. This effect can be quantified by determining the slope of the demand curve for reserves. The estimation result in Table 4 (row 6, column 5) suggests that reserve balances adjust nearly one-for-one to changes in repurchase agreements (RP). The effect of a change in the Federal Reserve’s repurchase agreements on the federal funds rate is $di^{fed} = -i^{fed} \cdot 0.933 \cdot dRP$ (row 6, column 5 in Table 4), which takes into account the effect of a change in reserve balances on the the federal funds rate.

²⁴See, for example, Carpenter and Demiralp (2006), Carpenter and Demiralp (2008), Judson and Klee (2010), Bech et al. (2012), and Kopchak (2011) for further analysis on the “liquidity effect.”

²⁵See Judson and Klee (2010) for a description of the demand and supply framework for reserve balances.

As discussed previously, the magnitude of the effect depends on the level of the federal funds rate. Assuming a federal funds rate of 4%, a \$10 billion increase in RP , which raises reserve balances by nearly the same amount, lowers the federal funds rate by approximately 4 basis points. Clearly, in an environment with lower overnight interest rates, an equally-sized increase in RP has a much smaller effect on the federal funds rate.

4.2. Effects of Additional Unconventional Monetary Policy

We now use the model to examine the effects of further policy accommodation by the Federal Reserve. When asked at the semi-annual testimony to Congress on July 17, 2012 about options for further monetary policy easing, Federal Reserve Chairman Bernanke mentioned various actions the Federal Reserve has at its disposal. In this study, we are assessing two of these options: (1) another round of large-scale asset purchases and (2) lowering the interest rate on excess reserves.²⁶

First, we simulate a hypothetical increase in S . In our model, the federal funds rate declines as the supply of reserves increases with the expansion in S (the paths of SOMA and excess reserves under the different scenarios are shown in the bottom panel of Figure 10). In our simulation, for simplicity, we assume that S increases by \$900 billion over a period of one year, starting in January 2013, the date when the Maturity Extension Program (MEP) will be completed.²⁷ The simulations reveal that the gradual expansion in S lowers the federal funds rate gradually from 11 basis points to 5 basis points after one year, as indicated by the dashed line in Figure 10. The seemingly small response owes to the non-linearity of the model, as reflected in the low starting value of the federal funds rate. Indeed, as shown in equation (18), the response of the federal funds rate to a small change in S is $di^{fed} = -i^{fed} \cdot 0.933 \cdot dS$.

Second, we simulate a hypothetical reduction in the IOER rate of 10 basis points, from the current level of 25 basis points, on January 1, 2013. The downward pressure of a cut in the IOER

²⁶Sales of shorter-dated Treasury securities and simultaneous purchases of an equal amount of longer-dated Treasury securities in the ongoing Maturity Extension Program are roughly reserve-neutral. Hence, potential effects of that program on short-term interest rates are beyond the scope of this paper.

²⁷This hypothetical value is close to the combined value of Agency MBS and Agency debt holdings in SOMA (\$933 billion as of April 11, 2012). The increase in securities holdings of the Federal Reserve per business day is about \$3.4 billion.

rate of 10 basis point on the federal funds rates is very small, leaving the federal funds rate nearly unchanged (see the short-dashed line in Figure 10). Again, the insignificance of this effect is not surprising in the context of the non-linearity of the model. Specifically, equation (20) indicates that $di^{fed} = i^{fed} \cdot 0.482 \cdot di^{er}$, that is, if the initial value of the federal funds rate is low, so will be its response to a change in the IOER rate.

Finally, we combine these hypothetical policy actions. As indicated by the long-dashed line in Figure 10, the combined action—expanding S and cutting the IOER rate—lowers the federal funds rate by a marginal amount relative to the baseline.

4.3. Effects of the Removal of Unconventional Monetary Policy

In the June 2011 FOMC minutes, the Committee stated its *exit principles* (FOMC (2011b)). These principles are listed, verbatim, in column 1 of Table 5. Greatly simplified, the stated principles envision an exit strategy implemented in four phases:

1. Stop reinvestments of securities.
2. Implement temporary reserve-drainage operations (e.g., expand the Term Deposit Facility (TDF) or conduct reverse repurchase agreements (RRP)).
3. Increase policy rates.
4. Sell SOMA securities.

When removing the monetary accommodation, the FOMC has stated a preference for the federal funds rate to evolve in a corridor between the discount rate and the IOER rate:

“[...] Most of these participants indicated that they preferred that monetary policy eventually operate through a corridor-type system in which the federal funds rate trades in the middle of a range, with the IOER rate as the floor and the discount rate as the ceiling of the range, as opposed to a floor-type system in which a relatively high level of reserve balances keeps the federal funds rate near the IOER rate. [...]” (FOMC (2011a))

However, the *principles* do not include detailed information about the magnitude of the actions, their pace, or their timing. This absence of detailed information raises two relevant questions.

First, does the sequence specified by the *principles* affect the dynamic path of the federal funds rate? Second, does the federal funds rate settle in a corridor as possibly preferred by the FOMC? We address these questions through model simulations, carried out under several assumptions.²⁸ These hypothetical assumptions, which are one of many possible ways the FOMC can carry out these principles, are shown in column 2 of Table 5.²⁹ We begin with changes in one policy at a time to assess the importance of non-linearities. We find that there are important non-linearities, which leads us to examine their implications for the *principles*' sequencing. Finally, we change several policy variables at once to assess the feasibility of a corridor system.

4.3.1. Non-Linearities

The first scenario is a hypothetical, instantaneous reduction in S of \$900 billion. As indicated by the short-dashed line in Figure 11, the federal funds rate reaches a steady state of 25 basis points over a short period of time. This result suggests that, all other policy variables unchanged, a substantial reduction in S is needed to raise the federal funds rate to the level of the IOER rate, which so far has provided only an imperfect floor for the federal funds rate.³⁰ This result is consistent with Bech and Klee (2011) who suggest that a large amount of reserve balances needs to be drained before DIs begin to enter the federal funds market to meet their financing needs, and the IOER rate may be used as a monetary policy tool to help guide the federal funds rate.

The second scenario is a hypothetical increase of 25 basis points in the discount rate (i^{disc}). As indicated by the dashed line in Figure 11, this action raises the federal funds rate by about 5 basis points implying a less than proportional response because of the non-linearities. Recall, however, that this response is sensitive to the initial values of the two interest rates.

To assess how important non-linearities are in the model, we include a third policy action, in which the above decline in S and the increase in the discount rate are implemented simultaneously. The dotted line in Figure 11 plots the response of the federal funds rate to that combination of

²⁸Note that these scenarios are hypothetical and do not reflect any policy considerations by the Federal Reserve.

²⁹See Carpenter et al. (2012) for an alternative modeling of the FOMC's *exit principles*.

³⁰See Bech and Klee (2011) for a discussion of reasons for the IOER rate providing only an imperfect floor for the federal funds rate. Foremost, GSEs ineligibility to receive interest payments on their reserve balances at the Federal Reserve may explain their willingness to lend at a rate below the IOER rate.

policy actions. If the model were linear, then the response from the combination of actions should be approximately equal to the sum of the responses of the separate actions. As shown in Figure 11, the sum of the interest-rate responses to the two shocks is 20 basis points whereas the response associated with an implementation of both shocks at once is 25 basis points. In other words, the responsiveness of the federal funds rate to shocks is non-linear. This finding suggests that the sequencing of policy actions might affect the profile of the adjustment process.

4.3.2. Sequencing

To study the implications of the *principles*' stated sequencing for the federal funds rate, we use the two policy actions already considered but change the timing of their implementation:

- Schedule A:
 - An instantaneous reduction in SOMA by \$0.9 trillion on January 1, **2014**.
 - An increase in the discount rate of 25 basis points on January 1, **2014**.

- Schedule B:
 - An instantaneous reduction in SOMA by \$0.9 trillion on January 1, **2015**.
 - An increase in the discount rate of 25 basis points on January 1, **2014**.

- Schedule C:
 - An instantaneous reduction in SOMA by \$0.9 trillion on January 1, **2014**.
 - An increase in the discount rate of 25 basis points on January 1, **2015**.

The simulations reveal that, although the steady state of the federal funds rate is invariant to changing the sequencing of the shocks, the adjustment profile of the federal funds rate is not (Figure 12). The sequencing from Schedule C (a reduction in S followed by an increase in the discount rate) raises the federal funds rate in two steps of roughly equal size (the dashed line) whereas the reverse sequencing results in a muted initial response of the federal funds rate but a sharp increase in the federal funds rate later (the short-dashed line). The optimal choice depends on policy makers' preferences.

4.3.3. Feasibility of a Corridor

The process of reversing the accommodative stance of monetary policy begins with the implementation of *principles* 2 and 3 in Table 5. Starting in June 2014, we assume that the FOMC stops reinvestments, which translates into a reduction in S of \$20 billion per month until March 2015. Further, we assume that the FOMC expands the Term Deposit Facility (TDF): Deposits in this facility increase by \$10 billion in bi-weekly auctions, which end in June 2015; the bottom panel of Figure 13 shows the profile of these two variables. Note that the combined reserve drainage amounts through the TDF and SOMA reductions that we chose is below the pace of the increase in reserves during the second large-scale asset purchase program.³¹ The implementation of the next *principle* is assumed to involve an increase in both the discount rate and the IOER rate. We assume this increase to be 25 basis points (see the top panel of Figure 13) and to take place in December 2014. The implementation of the last *principle* involves an active reduction of S . We assume a gradual reduction of \$5 billion per day starting in March 2015 and ending in December 2015.

Based on these assumptions, S declines from \$2.6 trillion in 2012 to \$1.4 trillion by the beginning of 2016 and excess reserves decline from \$1.5 trillion to almost zero over the same period, while term deposits increase to \$300 billion (bottom panel of Figure 13). Under these assumptions, our model projects that the federal funds rate rises gradually, reaching 70 basis points by the end of 2015, with the historical spreads between overnight interest rates preserved (top panel of Figure 13). These results suggest that, without drastic policy actions, the federal funds rate can move into a corridor between the IOER rate and the discount rate, consistent with most FOMC members' preference, as stated in the April 2011 FOMC minutes (FOMC (2011a)).

³¹We do not experiment with large-scale reverse repurchase agreements. The effect of these operations on reserve balances would be similar to those of term deposits but the impact on repo rates would most likely be different.

5. Conclusion

In this study, we model the interplay between the Federal Reserve's balances sheet and overnight interest rates, while allowing for interdependencies among overnight funding rates. In particular, we formulate a system of equations modeling the federal funds rate, the repo rate, the Eurodollar rate, reserve balances held by depository institutions, and demand deposit holdings. We rely on full-information methods for parameter estimation, recognizing the interdependencies among overnight funding rates and accounting for possible simultaneity biases. We use this framework to assess the effects of both conventional and unconventional monetary policy changes on short-term interest rates. As for unconventional policy actions, we estimate the impact of further policy accommodation by the Federal Reserve and the removal of the policy accommodation currently in place.

According to our results, in the current environment with quite elevated levels of excess reserve balances by historical standards, the effect of further monetary policy accommodation, in the form of large-scale asset purchases or a cut in the IOER rate, on short-term interest rates is limited because these rates are already close to zero. Moreover, assuming a path for the removal of monetary policy accommodation that is consistent with the June 2011 FOMC *exit principles*, we project that the accommodative stance of monetary policy is effectively removed and short-term funding markets return to a more normal functioning. Under our assumptions, the federal funds rate is projected to increase to 70 basis points by 2016, while excess reserves of DIs decline to a level close to that observed prior to the crisis. Finally, we document that, while the steady state is invariant to the order of policy changes, the sequencing of different policy measures in an exit strategy matters for the profile of the response of the federal funds rate.

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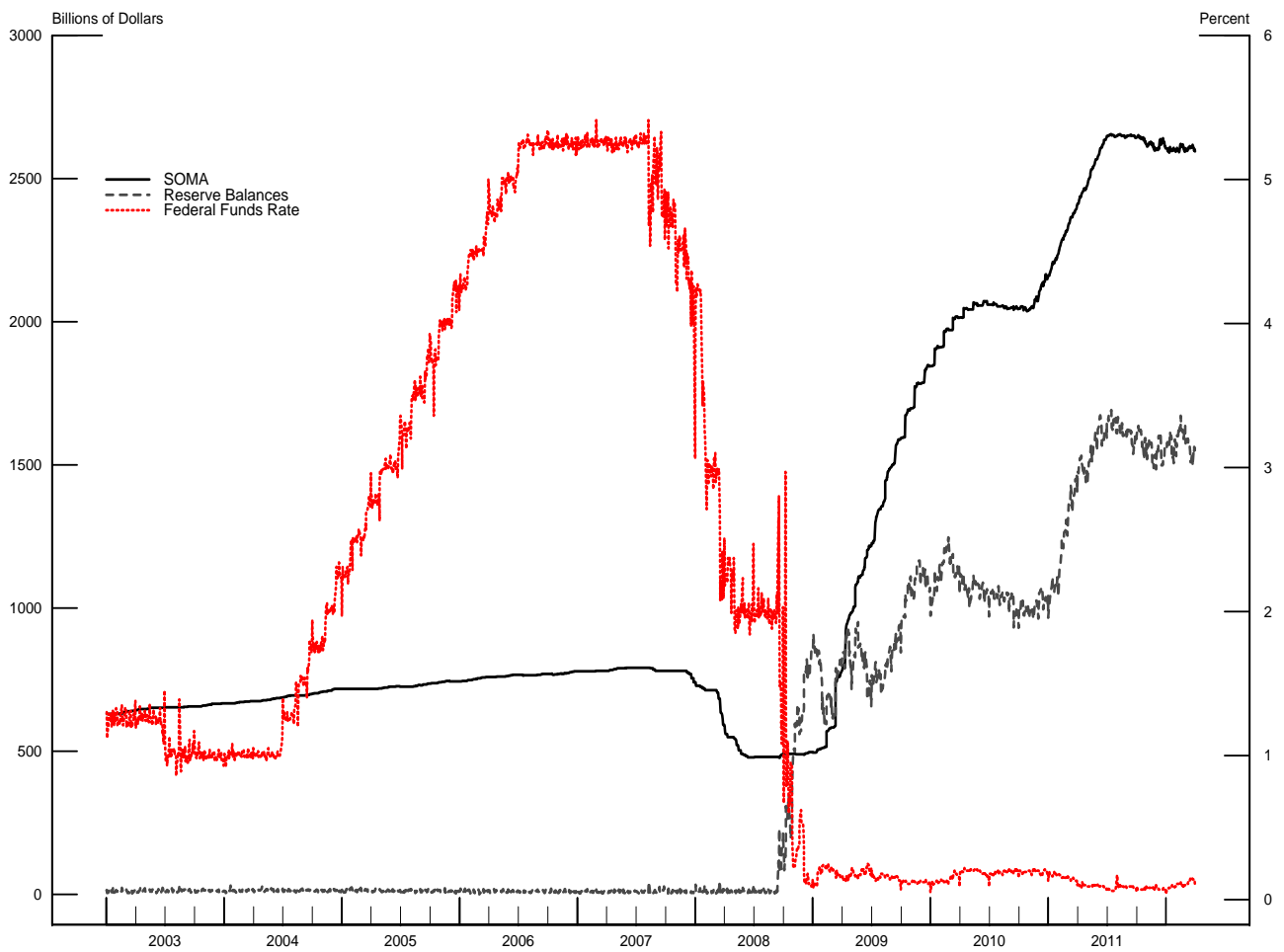


Figure 1: Federal Funds Rate, Reserve Balances of Depository Institutions, and Securities Held by the Federal Reserve

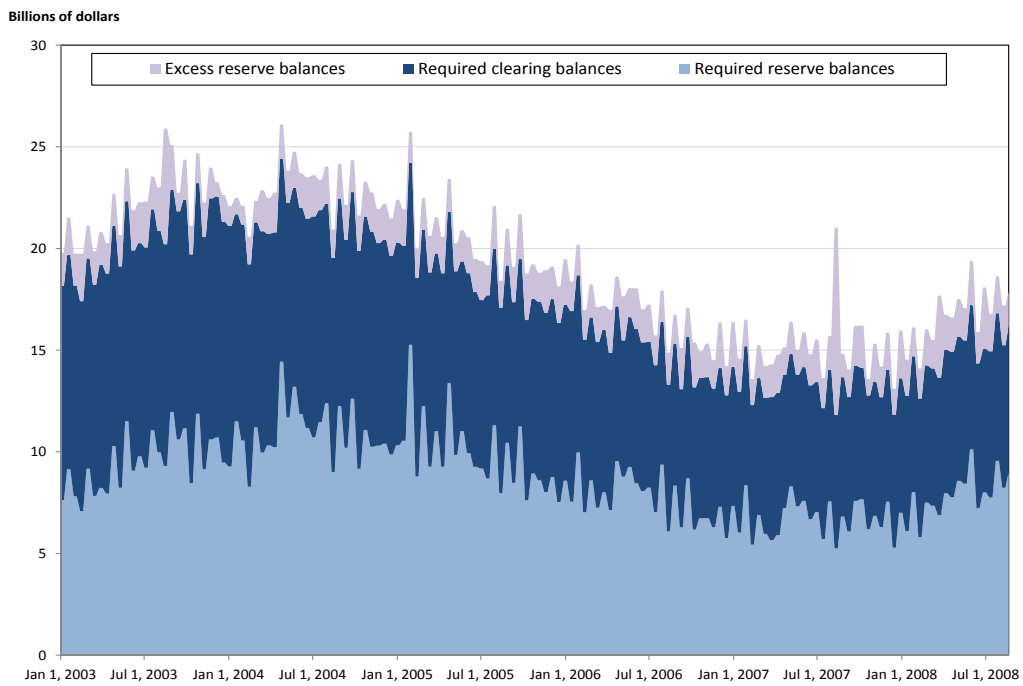


Figure 2: Components of Deposits of Depository Institutions from 2003 to 2008

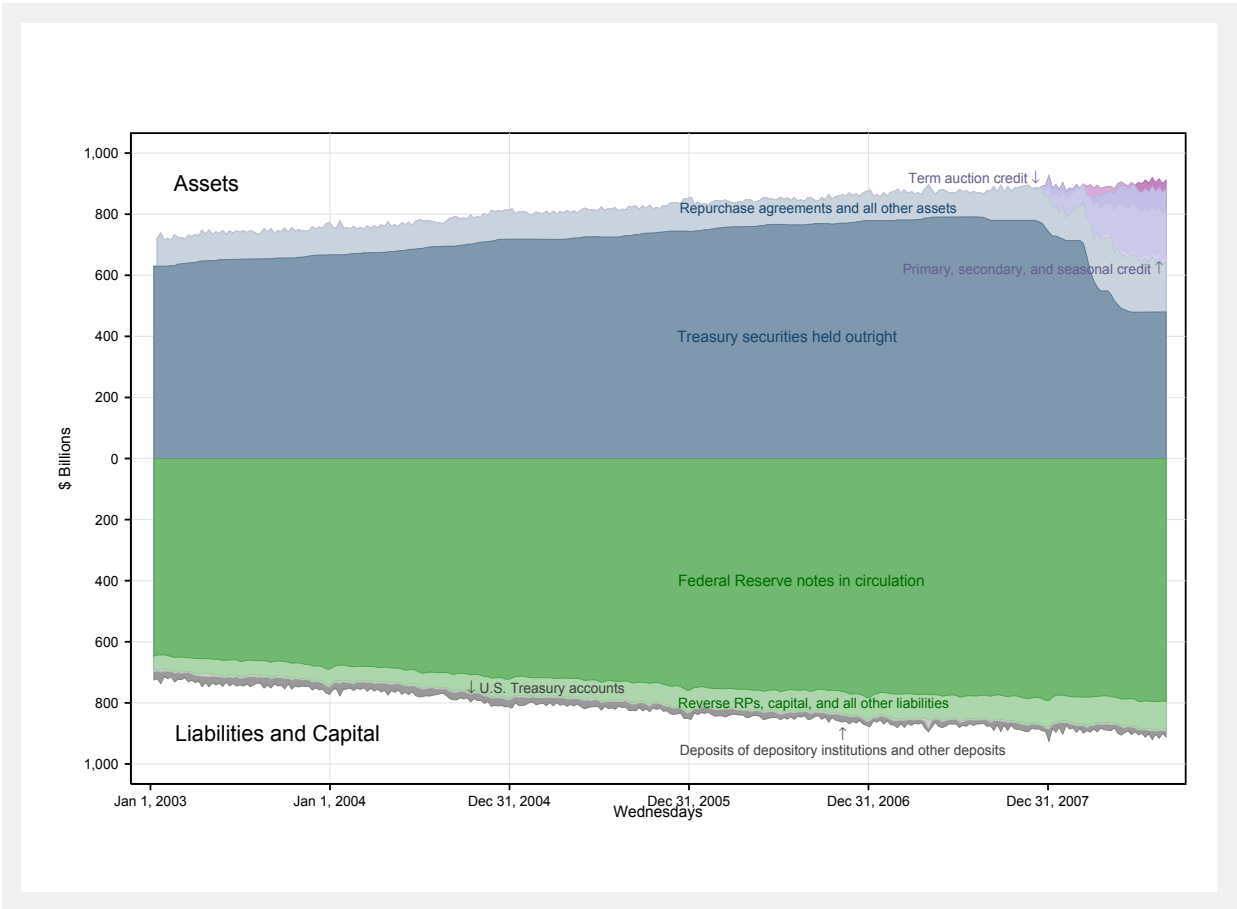


Figure 3: Composition of the Federal Reserve's Balance Sheet from 2003 to 2008

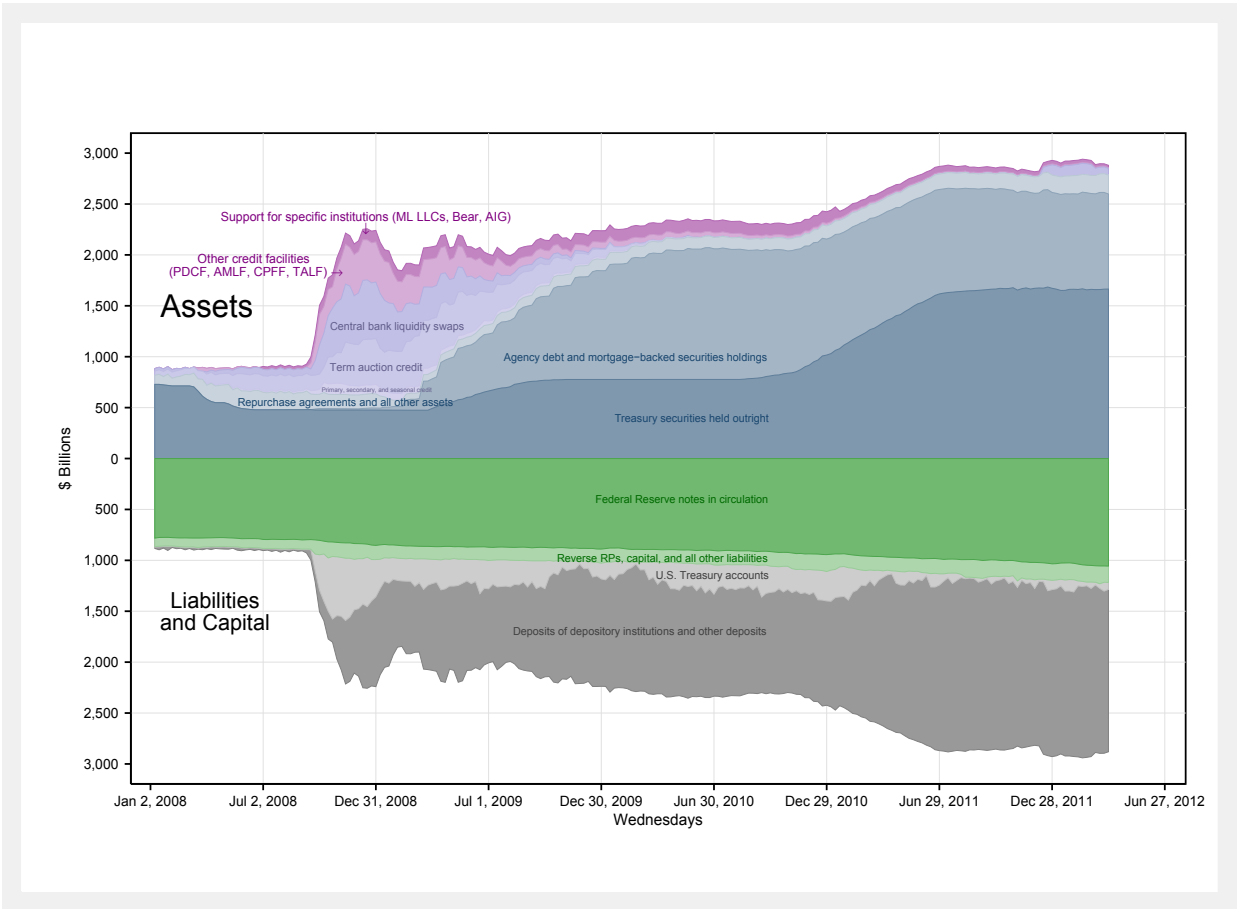


Figure 4: Composition of the Federal Reserve's Balance Sheet from 2008 to 2012

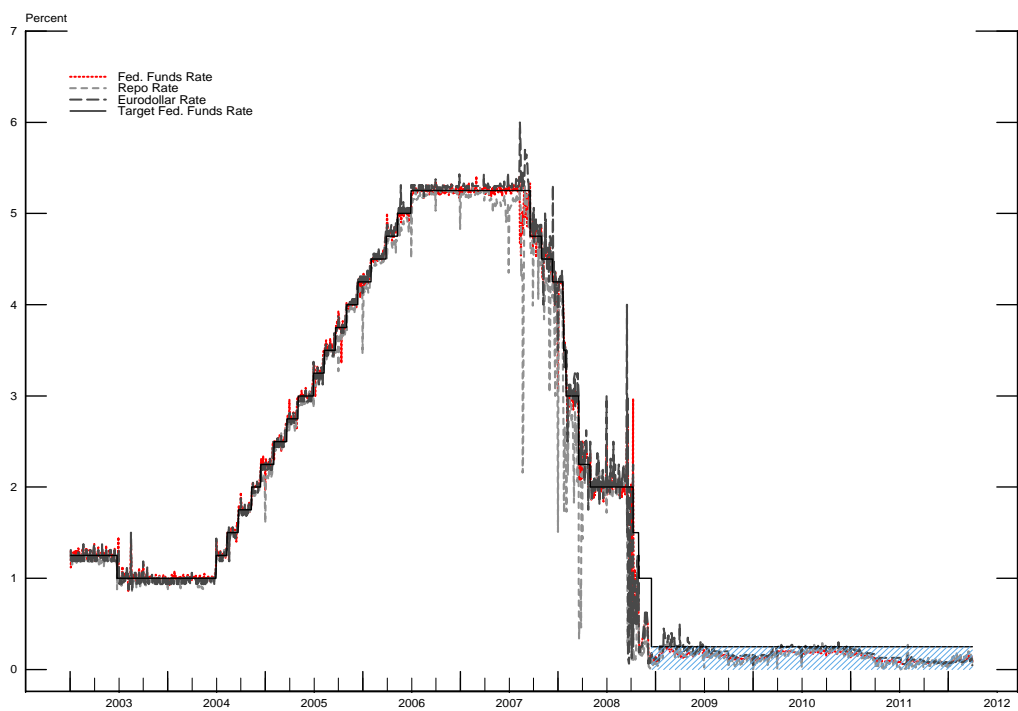


Figure 5: Overnight Interest Rates and the Federal Funds Target Rate

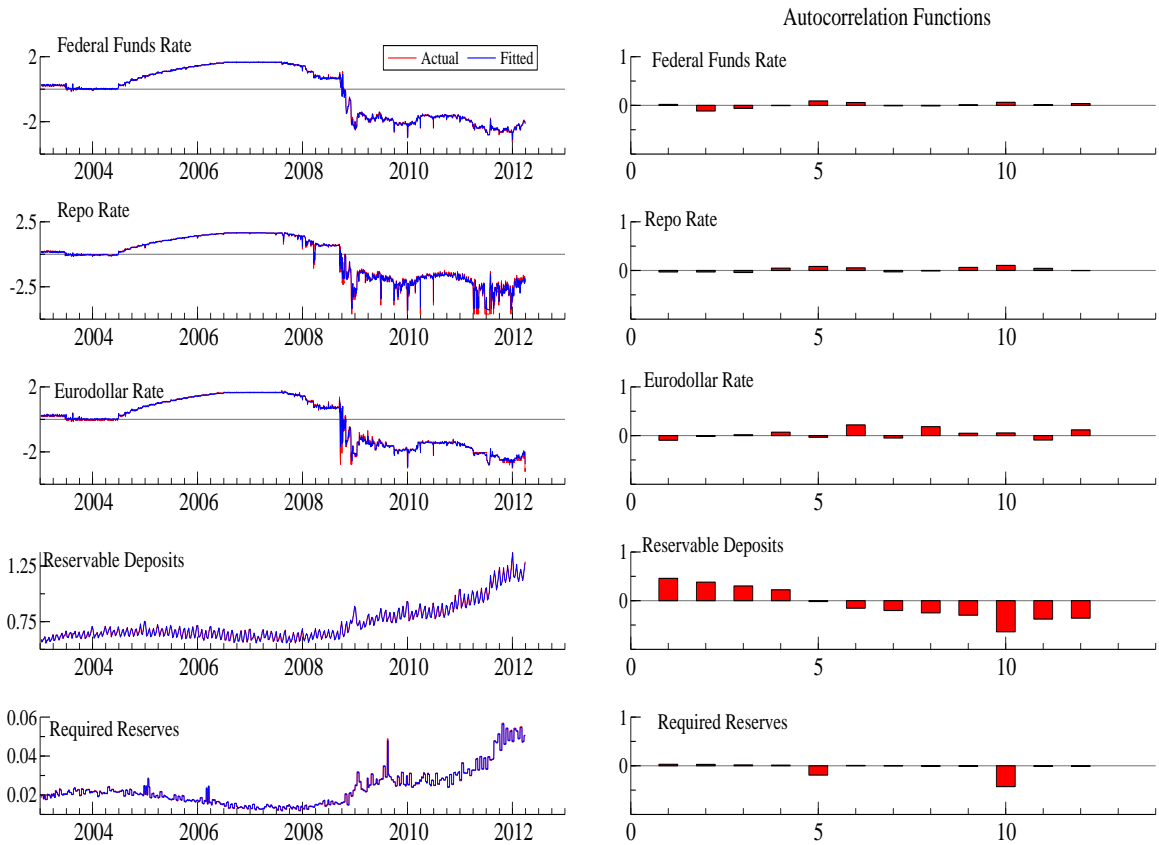


Figure 6: Fitted Values and Autocorrelation Functions

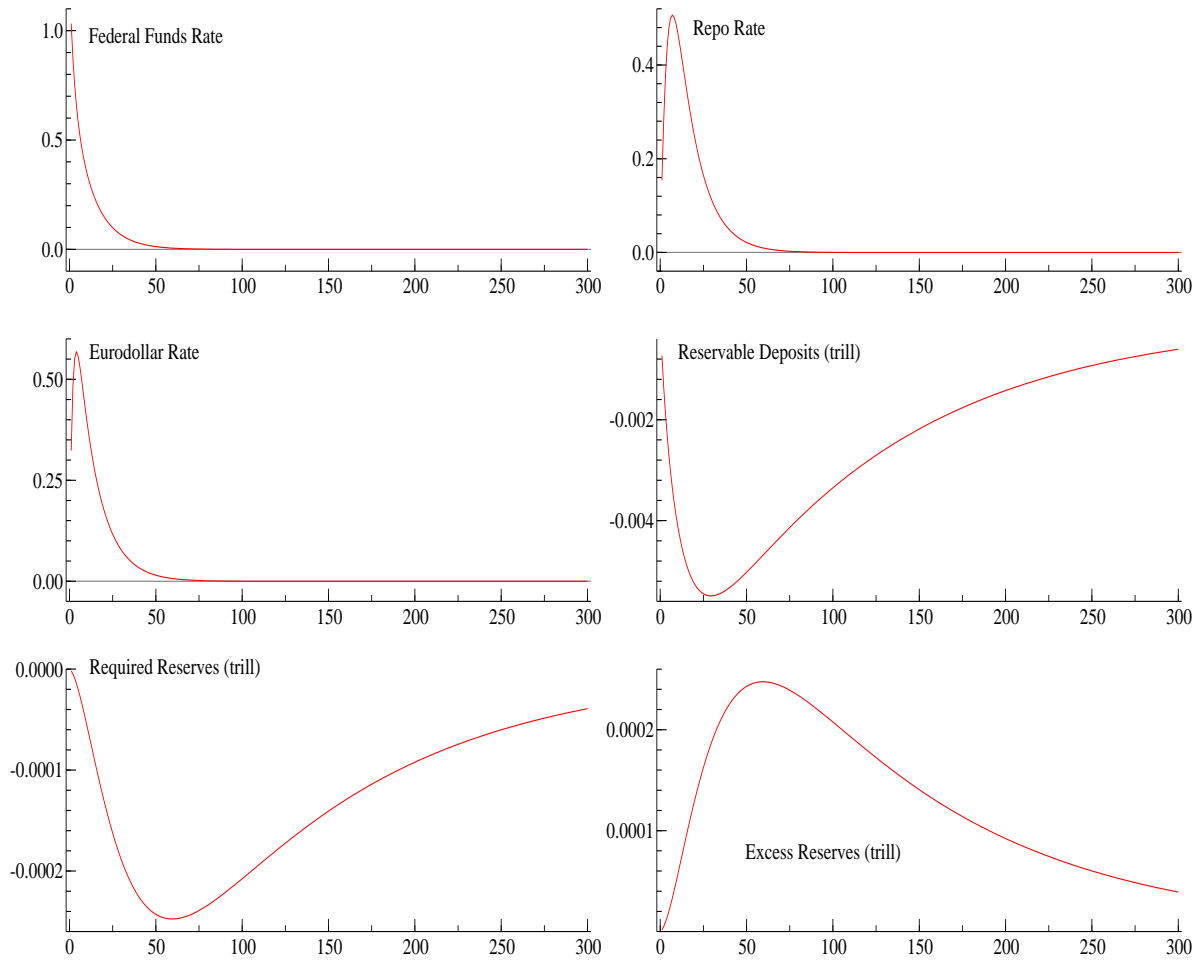


Figure 7: Impulse Response Functions to Federal Funds Rate Shock

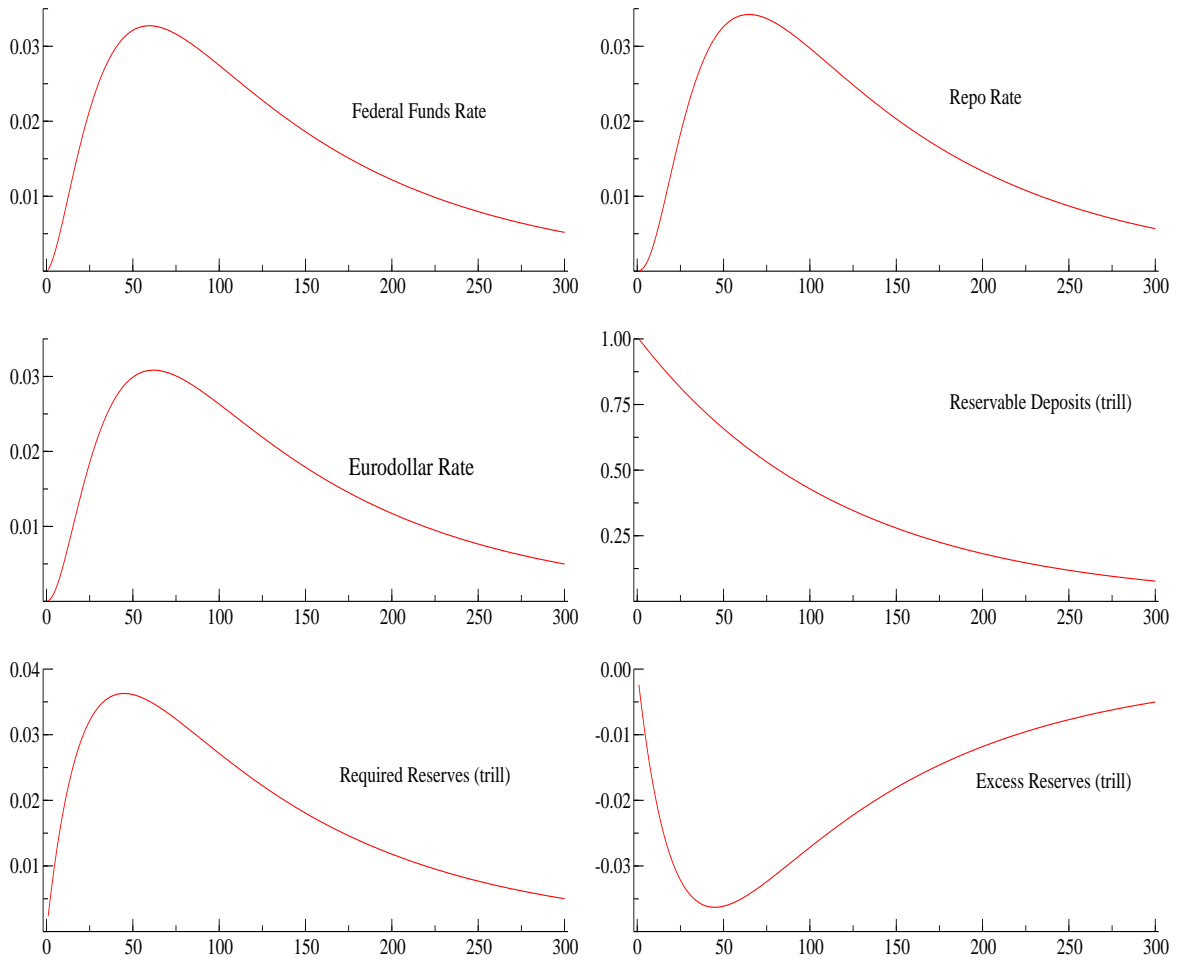


Figure 8: Impulse Response Functions to Required Reserves Shock

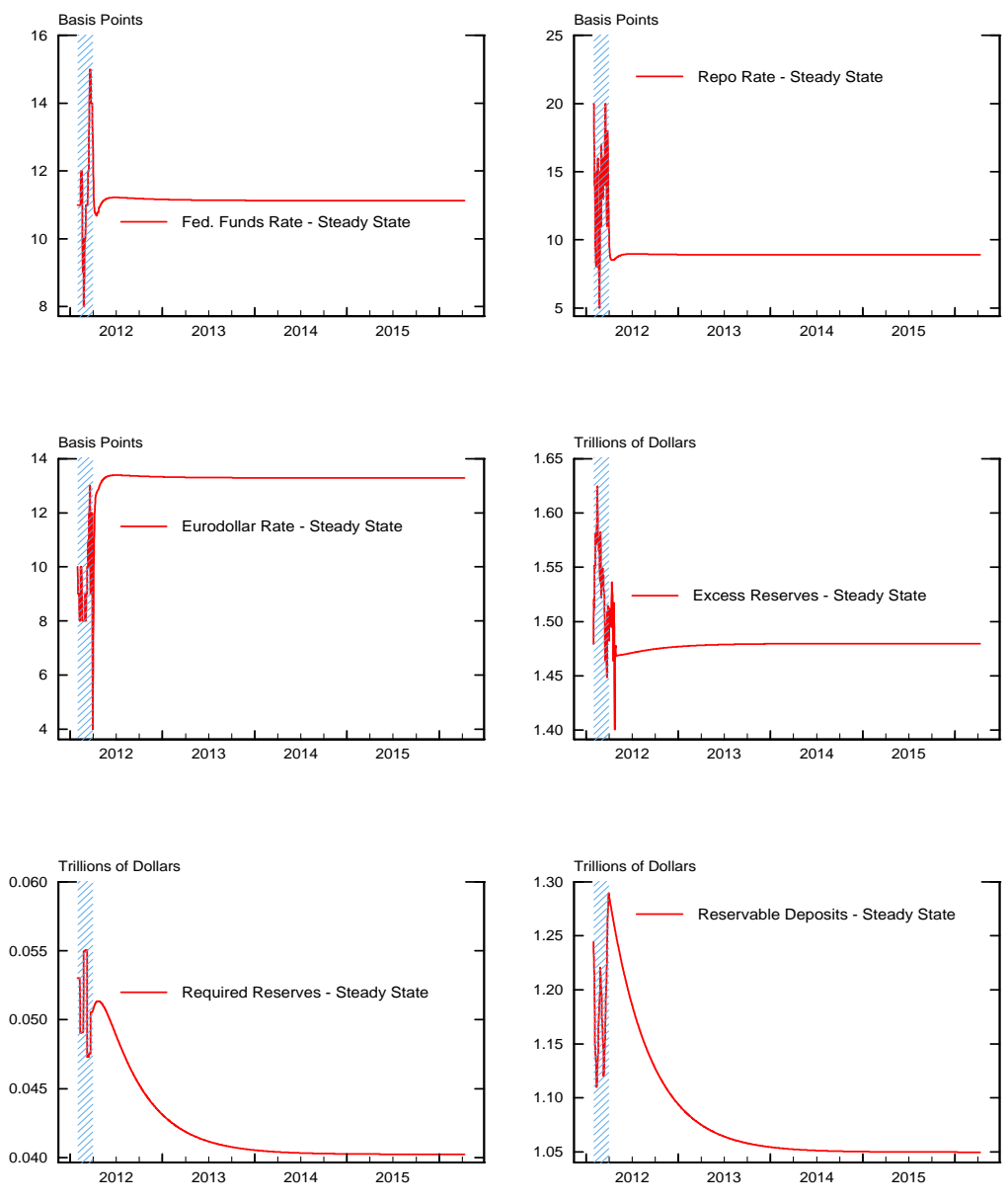


Figure 9: Steady States

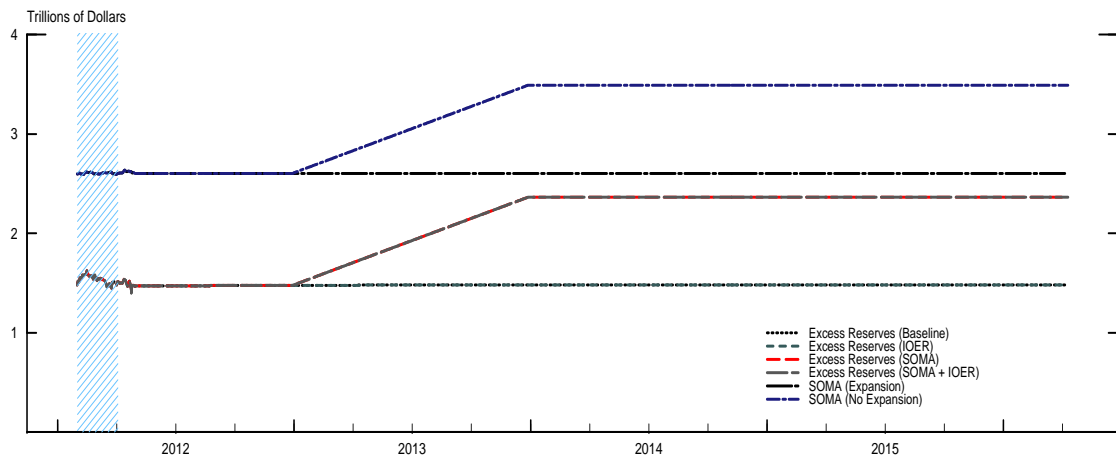
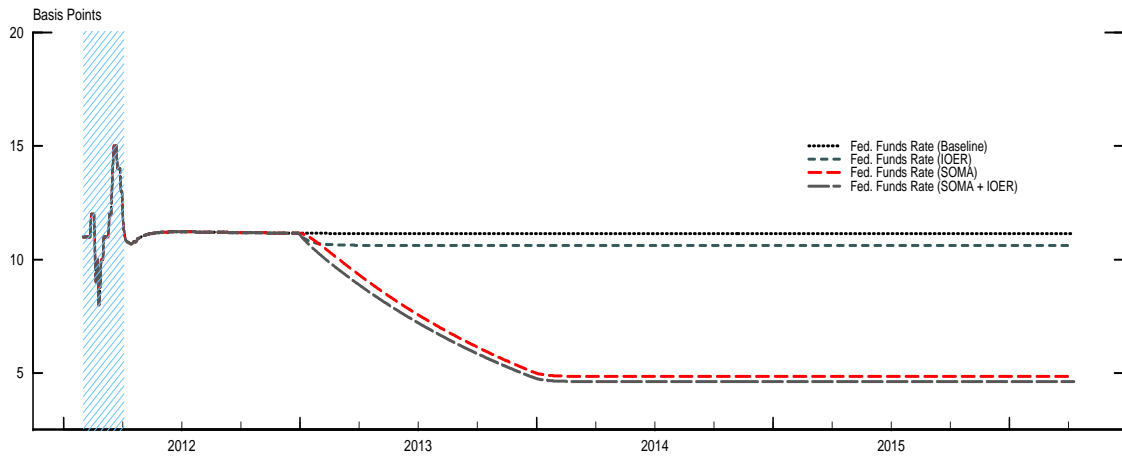


Figure 10: Effects of Additional Unconventional Monetary Policy

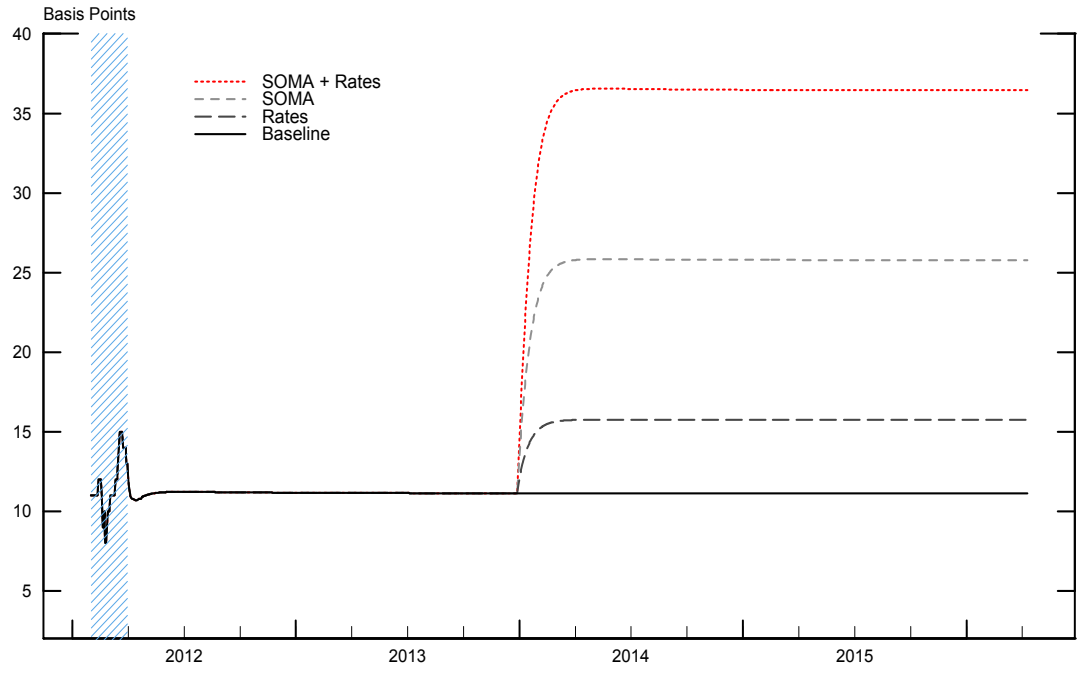


Figure 11: Implications of Exit Strategies for the Federal Funds Rate: SOMA Reductions vs. Interest Rate Increase

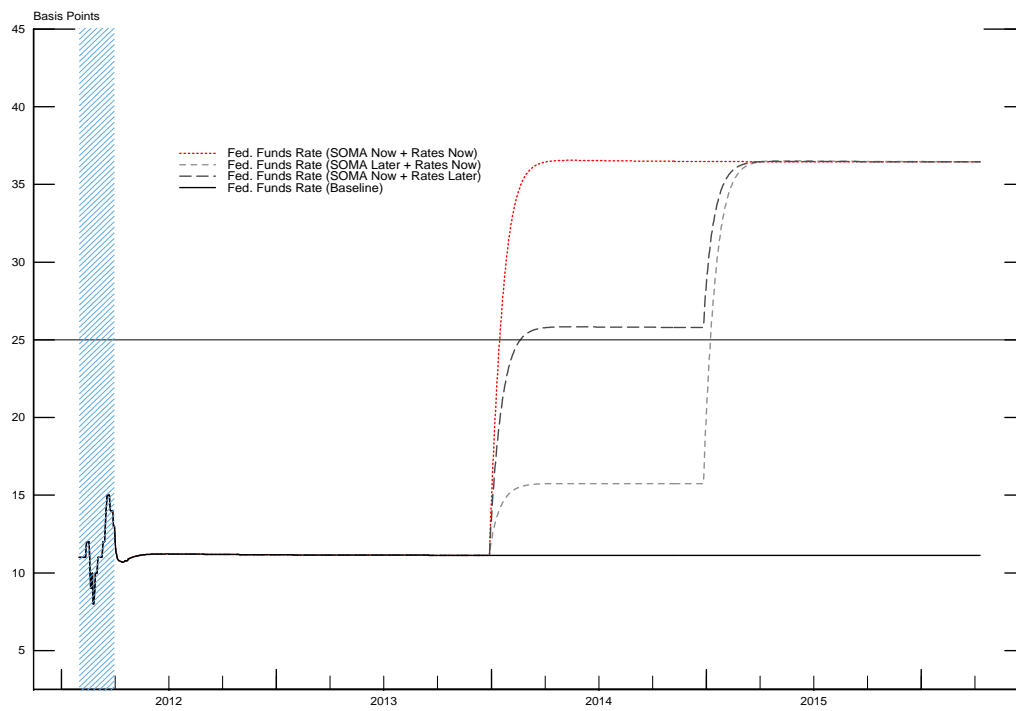


Figure 12: Steady States for the Federal Funds Rate: Schedules A-C

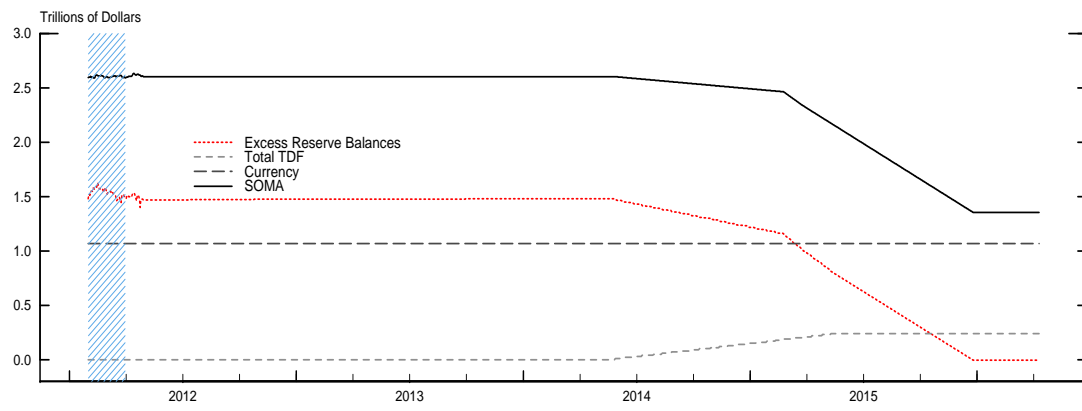
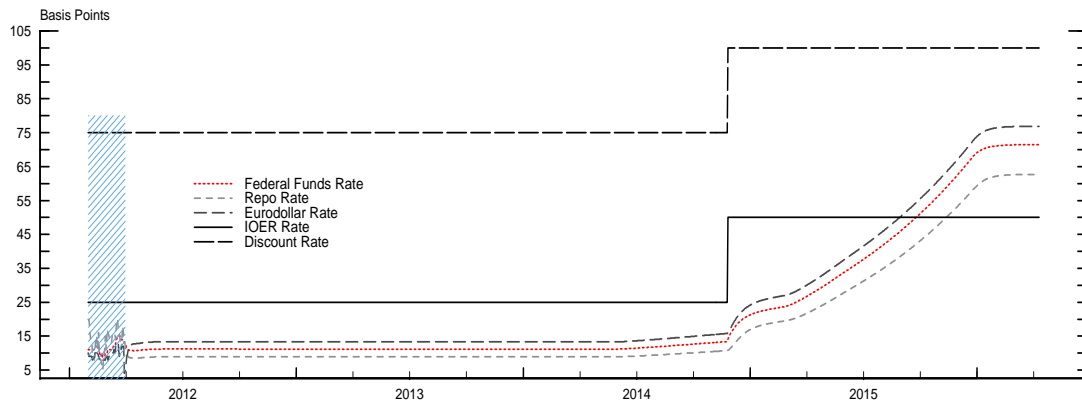


Figure 13: Effects of the Removal of Unconventional Monetary Policy

Table 1: Major Market Participants in Overnight Funding Markets

	(1) Federal Funds Market	(2) Eurodollar Market	(3) Repo Market
Borrowers	Depository Institutions	Depository Institutions	Depository Institutions Broker Dealers
Lenders	Depository Institutions Broker Dealers GSEs	Money Market Funds Financial and Nonfinancial Lenders	Money Market Funds Securities Lenders GSEs

The table lists the major participants in the federal funds market (column (1)), the Eurodollar market (column (2)), and the triparty repo market (column (3)). Government-sponsored enterprises are denoted by GSEs.

Table 2: Estimation Results: FIML from January 10, 2003 to March 30, 2012

	Fed. Funds Rate		Repo Rate		Eurdol. Rate		Res. Deposits		Rq. Reserves	
Fed. Funds Rate (-1)	0.798 [0.016]	Repo Rate (-1) 0.773 [0.014]	Eurdol. Rate (-1) 0.634 [0.018]	Res. Deposits (-1) 0.992 [0.003]	Rq. Reserves (-1) 0.955 [0.007]					
Constant	-0.061 [0.006]	Constant -0.034 [0.006]	Constant 0.024 [0.003]	Constant -0.050 [0.026]	Constant -0.001 [0.000]					
Repo Rate	0.016 [0.005]	Fed. Funds Rate 0.104 [0.045]	Fed. Funds Rate 0.308 [0.019]	Fed. Funds Rate -0.001 [0.000]	Res. Deposits 0.002 [0.000]					
Eurdol. Rate	0.091 [0.014]	Eurdol. Rate 0.143 [0.047]	Repo Rate 0.035 [0.010]	Income 0.006 [0.003]						
Disc. Rate	0.120 [0.009]									
IOER	0.048 [0.025]									
Excess Reserves	-0.093 [0.010]									
Memo: RMSE	3.88bp	7.40bp	2.38bp	\$23bn	\$0.58bn					

This table reports the FIML parameter estimates of equations (9)-(14). All interest rates and personal income are in logarithms. Standard errors are reported in squared brackets.

Table 3: Estimation Results for Alternative Samples

		Alternative Samples					
		1/9/2003 - 7/31/2008		7/31/2008 - 3/30/2012		1/9/2003 - 3/30/2012	
		Coefficient	Std.Error	Coefficient	Std.Error	Coefficient	Std.Error
Fed. Funds Rate							
	Fed. Funds Rate (-1)	0.764	0.067	0.712	0.025	0.798	0.016
	Repo Rate	0.012	0.009	0.022	0.008	0.016	0.005
	Eurdol. Rate	0.180	0.064	0.071	0.022	0.091	0.014
	Excess Reserves	-0.206	0.187	-0.244	0.024	-0.093	0.010
	Discount Rate	0.055	0.009	0.222	0.019	0.120	0.009
	IOER	—	—	0.041	0.036	0.048	0.025
	Constant	-0.029	0.006	-0.035	0.011	-0.061	0.006
	SER		0.031		0.100		0.072
Repo Rate							
	Repo Rate (-1)	0.792	0.018	0.760	0.023	0.773	0.014
	Fed. Funds Rate	0.604	0.189	0.084	0.073	0.104	0.045
	Eurdol. Rate	-0.389	0.177	0.159	0.079	0.143	0.047
	Constant	-0.015	0.005	-0.078	0.034	-0.034	0.006
	SER		0.077		0.388		0.249
Eurdol. Rate							
	Eurdol. Rate (-1)	0.338	0.024	0.600	0.028	0.634	0.018
	Repo Rate	-0.035	0.008	0.043	0.017	0.035	0.010
	Fed. Funds Rate	0.710	0.027	0.306	0.031	0.308	0.019
	Constant	-0.013	0.002	-0.018	0.020	0.024	0.003
	SER		0.030		0.219		0.144
Res. Deposits							
	Res. Deposits (-1)	0.959	0.007	0.975	0.008	0.992	0.003
	Federal Funds Rate	0.000	0.001	-0.003	0.001	-0.001	0.000
	Income	-0.001	0.004	0.079	0.026	0.006	0.003
	Constant	0.038	0.038	-0.728	0.239	-0.050	0.026
	SER		0.010		0.015		0.012
Rq. Reserves							
	Rq. Reserves (-1)	0.976	0.006	0.933	0.013	0.955	0.007
	Res. Deposits	-0.001	0.001	0.004	0.001	0.002	0.000
	Constant	0.001	0.000	-0.001	0.000	-0.001	0.000
	SER		0.001		0.002		0.001

This table reports the FIML parameter estimates of equations (9)-(14) for alternative samples. All interest rates and personal income are in logarithms. Standard errors are reported in squared brackets.

Table 4: Long-Run, Reduced-Form Estimation Results: FIML from January 10, 2003 to March 30, 2012

	SOMA	Disc. Rate	IOER	Constant	Repos	Net Other	Currency	Income
Fed. Funds Rate	-0.933 [0.058]	1.204 [0.033]	0.482 [0.241]	-0.887 [0.156]	-0.993 [0.058]	0.993 [0.058]	0.993 [0.058]	0.035 [0.016]
Repo Rate	-0.981 [0.064]	1.265 [0.044]	0.507 [0.254]	-1.045 [0.168]	-0.981 [0.064]	0.981 [0.064]	0.981 [0.064]	0.037 [0.017]
Eurdol. Rate	-0.881 [0.056]	1.136 [0.034]	0.455 [0.228]	-0.783 [0.148]	-0.881 [0.056]	0.881 [0.056]	0.881 [0.056]	0.033 [0.015]
Res. Deposits	0.078 [0.021]	-0.100 [0.027]	-0.040 [0.023]	-5.841 [2.977]	0.078 [0.021]	-0.078 [0.021]	-0.078 [0.021]	0.711 [0.319]
Rq. Reserves	0.004 [0.001]	-0.005 [0.001]	-0.002 [0.001]	-0.325 [0.160]	0.004 [0.001]	-0.004 [0.001]	-0.004 [0.001]	0.038 [0.017]
Excess Reserves	0.996 [0.001]	0.005 [0.001]	0.002 [0.001]	0.325 [0.160]	0.996 [0.001]	-0.996 [0.001]	-0.996 [0.001]	-0.038 [0.017]

This table reports the long-run, reduced-form parameter estimates of equation (17). All interest rates and personal income are in logarithms. Standard errors are reported in squared brackets.

Table 5: Outline of the Exit Strategy

(1) Principle	(2) Implementation	(3) Time line
1 The Committee will determine the timing and pace of policy normalization to promote its statutory mandate of maximum employment and price stability.	No change needed	—
2 To begin the process of policy normalization, the Committee will likely first cease reinvesting some or all payments of principal on the securities holdings in the SOMA.	Reduction in SOMA of \$20 billion per month	June 2014 - March 2015
3 At the same time or sometime thereafter, the Committee will modify its forward guidance on the path of the federal funds rate and will initiate temporary reserve-draining operations aimed at supporting the implementation of increases in the federal funds rate when appropriate.	Initiation of TDF: Increase in Other Liabilities (OL) by \$10 billion per biweekly auction	June 2014 - June 2015
4 When economic conditions warrant, the Committee's next step in the process of policy normalization will be to begin raising its target for the federal funds rate, and from that point on, changing the level or range of the federal funds rate target will be the primary means of adjusting the stance of monetary policy. During the normalization process, adjustments to the interest rate on excess reserves and to the level of reserves in the banking system will be used to bring the funds rate toward its target.	Increase in IOER rate by 25 basis points and increase in the target federal funds rate to 50 basis points	December 2014
5 Sales of agency securities from the SOMA will likely commence sometime after the first increase in the target for the federal funds rate. The timing and pace of sales will be communicated to the public in advance; that pace is anticipated to be relatively gradual and steady, but it could be adjusted up or down in response to material changes in the economic outlook or financial conditions.	Gradual Reduction of SOMA by \$5 billion/day	March 2015 - December 2015
6 Once sales begin, the pace of sales is expected to be aimed at eliminating the SOMA's holdings of agency securities over a period of three to five years, thereby minimizing the extent to which the SOMA portfolio might affect the allocation of credit across sectors of the economy. Sales at this pace would be expected to normalize the size of the SOMA securities portfolio over a period of two to three years. In particular, the size of the securities portfolio and the associated quantity of bank reserves are expected to be reduced to the smallest levels that would be consistent with the efficient implementation of monetary policy.	No change needed	—
7 The Committee is prepared to make adjustments to its exit strategy if necessary in light of economic and financial developments.	No change needed	—

Column (1) of the table outlines the principles of the exit strategy as described in the historical minutes of the June 2011 FOMC meeting. Column (2) lists the implementation of these principles in our simulations. Column (3) contains the time line for various steps of the exit strategy.