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Board of Governors of the Federal Reserve System



Instructions for the Preparation of the

Financial Company (as defined) Report of Consolidated Liabilities

Reporting Form FR Y-17

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Instructions for Preparation of the Financial Company (as defined) Report of Consolidated Liabilities FR Y-17

Who Must Report

A financial company that is: (1) a top-tier company that controls an insured depository institution, as defined in section 3(c)(2) of the Federal Deposit Insurance Act, but does not file the Consolidated Financial Statements for Holding Companies (FR Y-9C), the Parent Company Only Financial Statements for Small Holding Companies (FR Y-9SP), Parent Company Only Financial Statements for Large Holding Companies (FR Y-9LP), the Capital and Asset Report for Foreign Banking Organizations (FR Y-7Q), or consolidated total liabilities on the Quarterly Savings and Loan Holding Company Report (FR 2320), or (2) a nonbank financial company supervised by the Board that does not file the Consolidated Financial Statements for Holding Companies (FR Y-9C).

Where to Submit the Reports

Electronic Submission

All financial companies must submit their completed reports electronically. Holding companies should go to www.frbservices.org/centralbank/reportingcentral/index.html for procedures for electronic submission.

When to Submit the Report

The FR Y-17 is required to be submitted as of December 31. The submission date for holding companies is 90 calendar days after the December 31 as-of-date.

The term “submission date” is defined as the date by which the Federal Reserve must receive the holding company’s FR Y-17. If the submission deadline falls on a weekend or holiday, the report must be received on the first business day after the Saturday, Sunday, or holiday. Earlier submission aids the Federal Reserve in reviewing and processing the report and is encouraged. No extensions of time for submitting reports are granted.

The report is due by the end of the reporting day on the submission date (5:00 P.M. EST).

How to Prepare the Reports

A. Scope of the “Consolidated Liabilities” to be Reported

Unless otherwise provided by the Board, a financial company that is incorporated or organized in the United States should report its total consolidated liabilities. It should consolidate its

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subsidiaries on the same basis as it does for its annual reports to the SEC or, for those holding companies that do not file reports with the SEC, on the same basis as described in generally accepted accounting principles (GAAP). Generally, under the rules for consolidation established by the SEC and by GAAP, holding companies should consolidate any company in which it owns more than 50 percent of the outstanding voting stock.

Unless otherwise provided by the Board, a financial company that is incorporated or organized in a country other than the United States should report the combined liabilities of its U.S. operations, which is equal to the sum of the consolidated liabilities of its top-tier U.S. subsidiaries. Any top-tier U.S. subsidiary should consolidate its U.S. subsidiaries on the same basis as it does for its annual reports to the SEC or, for those companies that do not file reports with the SEC, on the same basis as described in generally accepted accounting principles (GAAP). Generally, under the rules for consolidation established by the SEC and by GAAP, holding companies should consolidate any company in which it owns more than 50 percent of the outstanding voting stock. A financial company is permitted, but is not required, to reduce the aggregate liabilities of its U.S. subsidiaries by amounts corresponding to balances and transactions between U.S. subsidiaries of the financial company to the extent that such subsidiaries are domiciled in the United States and such items would not already be eliminated in consolidation.

If a financial company or, in the case of a foreign financial company, a top-tier U.S. subsidiary, does not consolidate its subsidiaries as described by GAAP for any regulatory purpose (including compliance with applicable securities laws), the financial company may submit a request to the Board that it use an accounting standard or method of estimation other than GAAP to calculate its liabilities for purposes of this report. The Board may, in its discretion and subject to Board review and adjustment, permit the company to calculate “Total consolidated liabilities of the financial company” on an annual basis using this accounting standard or method of estimation.

B. Confidentiality

The completed version of this report generally is available to the public upon request on an individual basis. However, a reporting holding company may request confidential treatment for the *Financial Company (as defined) Report of Consolidated Liabilities (FR Y-17)* if the holding company is of the opinion that disclosure of specific commercial or financial information in the report would likely result in substantial harm to its competitive position, or that disclosure of the submitted information would result in unwarranted invasion of personal privacy.

A request for confidential treatment must be submitted in writing prior to the electronic submission of the report. The request must discuss in writing the justification for which confidentiality is requested and must demonstrate the specific nature of the harm that would result from public release of the information. Merely stating that competitive harm would result or that information is personal is not sufficient. Information for which confidential treatment is requested may subsequently be released by the Federal Reserve System if the Board of Governors determines that the disclosure of such information is in the public interest.

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C. Signatures

The *Financial Company (as defined) Report of Consolidated Liabilities* must be signed by the Chief Financial Officer of the holding company (or by the individual performing this equivalent function). By signing the cover page of this report, the authorized officer acknowledges that any knowing and willful misrepresentation or omission of a material fact on this report constitutes fraud in the inducement and may subject the officer to legal sanctions provided by 18 USC 1001 and 1007.

Item 1 Total consolidated liabilities of the financial company.

Report the total liabilities of the consolidated financial company.

Include as total liabilities:

- (1) Deposits
- (2) Federal funds purchased and securities sold under agreements to repurchase
- (3) Trading liabilities
- (4) Commercial paper
- (5) Other borrowed money
- (6) Subordinated notes and debentures
- (7) Net deferred tax liabilities
- (8) Allowance for credit losses on off-balance-sheet credit exposures
- (9) Accounts payable.
- (10) Deferred compensation liabilities.
- (11) Dividends declared but not yet payable
- (12) Derivative instruments that have a negative fair value that the reporting holding company holds for purposes other than trading.
- (13) Deferred gains from sale-leaseback transactions.
- (14) Unamortized loan fees, other than those that represent an adjustment of the interest yield
- (15) Holding company's liability for deferred payment letters of credit.
- (16) Recourse liability accounts arising from asset transfers with recourse that are reported as sales.
- (17) Claims and claims adjustment expense reserves of insurance subsidiaries.
- (18) Unearned premiums of insurance subsidiaries.
- (19) Policyholder benefits and contractholder funds of insurance subsidiaries.
- (20) "Separate account liabilities" of insurance subsidiaries
- (21) The *full* amount (except as noted below) of the liability represented by drafts and bills of exchange that have been accepted by the reporting holding company, or by others for its account, and that are outstanding. The holding company's liability on acceptances executed and outstanding should be reduced prior to the maturity of such acceptances only when the reporting holding company acquires and holds its own acceptances, i.e., only when the acceptances are not outstanding.
- (22) Servicing liabilities.
- (23) The negative fair value of unused loan commitments (not accounted for as derivatives) that the holding company has elected to report at fair value under a fair value option.